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The CEPOL Presidency of the Justice and Home Affairs (JHA) Agencies’ Network was already in full swing when I took up my duties as Executive Director on 16 February 2022. On that same day, I had the honour to become a member of our unique network of agencies, working closely together to keep Europe safe.

2022 marked the beginning of a new chapter in the history of our network. The Trio Presidency format was applied for the first time with CEPOL (2022), EUAA (2023) and eu-LISA (2024) being the three agencies to assume this role. The Trio works closely together to coordinate the network’s activities, define overarching long-term priorities and ensure a smooth transition from one Presidency to the next.

With the other Trio members we decided that digitalisation, business continuity and the implementation of the principles of the European Green Deal are to be treated as joint priorities for 2022-2024, ensuring sustainability and consistency throughout the term. We also agreed to step up our efforts to address the recommendations of the 10-year Assessment Report, endorsed by the Heads of JHA Agencies in November 2021. Within this new framework of cooperation, CEPOL initiated the implementation of the report’s recommendations with the establishment of regular monitoring and follow-up mechanisms. Close cooperation among the Trio members became standard practice.

I would also like to add that the JHA agencies’ cooperation with third countries was one of the network’s priorities in 2022. During the CEPOL Presidency, we explored ways of increasing synergies by enhancing inter-agency cooperation, sharing best practices and promoting our common values. The long-term effects of the COVID-19 pandemic remained a topic of concern particularly during the first months of the year and continued to affect our daily work. In September 2022, we released the second and hopefully final update of the joint paper on the network’s response, presenting the JHAAN individual and joint efforts to deal with the pandemic until the end of April 2022.

The most defining event of 2022 was Russia’s military aggression in Ukraine. I am proud to say that our network has proved its value and commitment to provide tangible solutions and support the work of EU Institutions and Member States in their efforts to help Ukraine and its people. In March, we issued a Joint Statement on behalf of the JHAAN, and in August, we published the first joint paper on the contributions to the EU’s solidarity with Ukraine. The contributions of the agencies are determined by their respective mandates, but in many cases, they also build upon synergies established by inter-agency cooperation. None of these actions would have been possible without the dedication of our agencies’ staff, tirelessly doing their utmost to contribute to the EU solidarity during these difficult times. At our Heads of Agencies Meeting in Budapest on 29 November, we reiterated our commitment and set path for continuous support to Ukraine and Moldova.
Finally, I take this opportunity to express my gratitude to our partner agencies for their valuable contributions to the work of the JHAAN in 2022 and wish Executive Director Nina Gregori and EUAA colleagues every success in this challenging but also rewarding role. Although we no longer hold the Presidency of the network, we are ready to provide support and remain actively engaged in the Trio activities until the end of this term. I am certain that our common efforts will continue to bear fruits and I feel privileged to be part of the JHAAN family!

Montserrat Marín López

Executive Director of CEPOL
EXECUTIVE SUMMARY

In 2022, the EU Agency for Law Enforcement Training (CEPOL) chaired the informal Justice and Home Affairs Agencies’ Network (JHAAN) for the second time. This network was established in 2010 and includes nine agencies working in the field of home affairs and justice. Cooperation between the agencies in the many areas of common work has continued to increase over the past 12 years, leading to the setting up of a number of working groups under the umbrella of the network. These groups enable dedicated working-level discussion to explore how agencies can best support each other and work together, as demonstrated by the Assessment Report\(^1\), endorsed by the Heads of the JHA Agencies in 2021.

CEPOL was the first presidency to implement the recommendations of the above-mentioned Assessment Report. In this respect, particular attention was paid to running the Network with the first Trio, involving CEPOL and the subsequent presidencies held by the European Union Agency for Asylum (EUAA) (2023) and the European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (e-U-LISA) (2024), in close cooperation with the other Trio members. Having said that, digitalisation, business continuity and the implementation of the principles of the European Green Deal were agreed by the Trio as joint priorities, ensuring sustainability and business continuity throughout the term. During the CEPOL Presidency, close cooperation among the Trio members became standard practice. Examples and key outcomes of this cooperation include: successfully piloting a meeting between the Heads of Agencies of the Trio and the incoming Council Presidency; increasing the visibility of the JHAAN; and paving the way for closer coordination with the subsequent Council presidencies.

The CEPOL Presidency of 2022 was implemented in turbulent times. The beginning of the year was still strongly marked by the COVID-19 pandemic, whose long-term effects remain. Later on, Russia’s military aggression in Ukraine had a strong impact on the year’s activities. In addition, the four priorities previously identified for the CEPOL Presidency (digitalisation, the European Green Deal, cooperation with non-EU countries and training, as a horizontal priority) still had to be implemented via several thematic events as indicated in the JHAAN Work Programme 2022, and relevant discussions took place on various aspects of these topics.

When it comes to the most defining issue of the year, Russia’s military aggression in Ukraine, the Network has proved its value in providing a platform for demonstrating the joint commitment of the nine JHA Agencies in contributing to the EU’s solidarity with Ukraine. Already on 7 March 2022, a Joint Statement\(^2\) of the Network was issued on Ukraine by the CEPOL Presidency. The Joint Statement emphasised the support by the EU Justice and Home Affairs Agencies to the work of EU institutions and Member States as they help Ukraine and its people, and declared the nine JHA Agencies’ commitment to providing assistance, in line with the conclusions from the Justice and Home Affairs Council meetings on 27 February and 3-4 March 2022.

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Following this, on 23 August 2022, the JHAAN published a joint paper on the contributions to the EU’s solidarity with Ukraine (reflecting the state of play as of 1 August 2022).

The CEPOL Presidency of the JHAAN compiled this overview with the intention of presenting a concise yet comprehensive document, to be used as a source of reference, on how the nine JHA Agencies support the EU, the Member States and several EU partners (third countries and international organisations) in view of Russia’s military aggression in Ukraine. As long as the current circumstances remain unchanged, it is considered a living document to be regularly updated. The paper was also published by the Czech Presidency as a Council document.

Various aspects of EU solidarity with Ukraine were discussed on several occasions in different forums of the Network, at both expert and management level. Subject to political developments, the JHA Agencies will remain committed to providing their support to the EU institutions and Member States on this matter. It has to be noted that while the network’s focus was on assisting Ukraine, a number of Agencies also provide support to Moldova, and Network activities also covered this strand of work.

On 12 September 2022, the Network released the second update of the joint paper on the COVID-19 response, reflecting the situation as of 30 April 2022. The paper was equally published by the Czech Presidency as a Council document.

In 2022, the JHAAN’s activities were implemented based on the guiding principles of the CEPOL Presidency, namely flexibility, continuity and inclusiveness. Flexibility was needed on the one hand to tackle unforeseen events, and on the other hand in keeping the online and hybrid solutions for the Network’s activities that seem to have become a constant feature even after the COVID-19 pandemic. The Presidency also enabled continuity for the Network as all regular meetings were held and the Network’s reporting tools were updated, as were the contact lists of the various working groups that provide the backbone of the Network. The Presidency, in close cooperation with the Trio and all other Agencies, also made good progress in implementing the recommendations of the Assessment Report, further consolidating the well-established modus operandi of the Network, creating an implementation roadmap and making it a recurring item on the Agenda of the Contact Point meetings. Raising awareness about the Network was in strong focus in this respect, and the first ever webinar on the JHAAN was implemented with this aim. Continuity was also ensured as two of the thematic priorities of the year (digitalisation and the European Green Deal) remained on the agenda, based on the work of previous presidencies. Last but not least, inclusiveness is a feature of the Network, and the Presidency has very much relied on the support and initiatives of all Agencies.

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4 Doc. 11905/1/22 REV1.
6 Doc. 12517/22.
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<td>SEPTEMBER</td>
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<td>Workshop on the digitalisation of training/multitenancy</td>
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As per established practice, the JHAAN Contact Points held three regular meetings, namely on 3-4 March, 22 June and 27-28 September 2022. In line with the recommendations of the Assessment Report, one of the regular meetings (on 22 June) was held online, with the other two in hybrid format. The meetings were also attended by some of the institutions as observers to the Network. Within these meetings, the most important developments at the Agencies and inter-agency cooperation were discussed. The Presidency regularly debriefed the Agencies on the past events implemented under the Presidency work programme and provided information on upcoming events. Contact Points discussed the procedure and the state of play of the preparation of the joint papers. In March and September, the Contact Points took stock of the state of the implementation of the recommendations of the Assessment Report, based on a road map prepared by the Presidency. This issue will remain on the Agenda of the Network in the coming years as well, as the implementation of the Report is a commitment of the Trio of 2022-2024.

Regular Contact Point meetings also served as a forum for discussing specific issues and activities of the network, such as the presentation of CEPOL's 2022 training portfolio; the annual exercise on the implementation of the Joint Statement on the occasion of the 10th Anniversary of the Charter of Fundamental Rights of the European Union run by FRA; information on the activities of the EU Innovation Hub for Internal Security by Europol; an update on cybersecurity by eu-LISA; and the state of play of the implementation of the Civilian CSDP Compact and the work on Compact 2.0 by EEAS.

The Contact Points also held two ad hoc online meetings: one with a specific focus on preparing the First JHAAN Trio meeting with the incoming Presidency (on 16 May 2022), and the other being a Heads of JHA Agencies meeting (on 14 November 2022).

Working Group on Data Protection
The JHA working group on Data Protection met three times in 2022 (27 January, 4 April and 10 October, all online). The objective was to share experiences on current issues related to data protection. For the meetings, specific topics were chosen, presented by rapporteurs. Participants were invited from the major stakeholders e.g. the European Data Protection Supervisor (EDPS). In 2022, the role of the Data Protection Officers (DPOs) was discussed, as were challenges related to resources, cooperation with the EDPS, international transfers, law enforcement questions, and administrative

* Physical meetings / physical parts of hybrid meetings took place at CEPOL HQ in Budapest, Hungary, unless indicated otherwise. CEPOL attendance is only explicitly indicated at events chaired by other Agencies.

issues e.g. related to Microsoft, WebEx etc. The update of regulations related to the JHA Agencies was examined, e.g. the Europol Regulation.

The most important issues for 2022 were the following:

- DPOs at the JHA Agencies are concerned about sufficient staffing. There are more and more tasks for DPOs arising from the EU GDPR, the Agency Regulations (Europol, Eurojust, Frontex, etc.) and EDPS supervisory requirements.
- DPOs are worried about the lack of resources for assurance actions, i.e. the capacity to monitor and ensure the compliance of data processing activities within the agencies. This poses a risk, especially for the larger JHA Agencies, with operational data processing.
- DPOs would hope to make better use of resources if the European Commission or EDPS could take the lead negotiating contracts with major service providers and preparing data protection impact assessments (DPIAs). The DPOs at all agencies must currently review data protection modalities individually with major service providers e.g. Microsoft, Cisco, etc. Such a duplication of effort could be avoided in the future.

**Working Group on Communication**

The meeting took place on 28 April 2022 in hybrid format. It was attended online or in person by all JHA Agencies (with the exception of Europol), DG HOME, DG JUST, DG COMM and DG CLIMATE. Topics discussed included the presentations of EC communication campaigns and initiatives, focusing on #StandWithUkraine, #StandUpForUkraine, #EUGreenDeal and #EUClimatePact. DG JUST and DG HOME also presented their communication priorities for 2022. eu-LISA and EUAA presented their best practices in digital rebranding. The agencies discussed ideas on enhancing the JHAAN’s visibility. During the meeting, the first considerations on the development of a joint paper presenting the JHA Agencies’ solidarity with Ukraine took place.

**ICT and Cybersecurity Working Group**

The meeting took place online on 15 December 2022. All JHA agencies and DG HOME attended. Participants discussed relevant developments, cooperation with the newly established informal Working Group of Security Officers (following the outcome of the Heads of JHA Agencies meeting on 29 November), assessment of the risks to the JHA Agencies (including cyber) emerging from Russia’s military aggression in Ukraine, and the potential involvement of JHA Agencies in eu-LISA cyber/business continuity exercises as observers. CEPOL presented its electronic learning system.

**Working Group on External Relations (RELEX)**

The meeting took place on 25 and 26 October 2022, in physical format in Brussels. It was attended by all JHA Agencies (with the exception of EIGE and FRA), Commission services (DG HOME, DG JUST, DG NEAR, FPI), the General Secretariat of the Council and EEAS. Beyond the updates on the developments in the Agencies’ external relations, participants had an in-depth discussion on cooperation around the situation in Ukraine and Moldova and the Agencies’ engagement in the EU’s support for those countries. Opportunities and experience around instruments available for capacity-building projects were also touched upon: DG NEAR provided an overview of the currently available financial instruments of pre-accession assistance (IPA III) and resources to engage with countries on the path of accession to the EU, as well as broader instruments such as ENI. The representative of the Service for Foreign Policy Instruments gave an overall presentation of the activities of FPI.1 (Global and Trans-Regional Threats) and the different thematic priorities covered. Although the geographical scope of its activities is larger than the EU Neighbourhood alone, FPI encouraged agencies to engage with its
projects to the greatest extent possible and, in accordance with existing financial regulations, implement capacity-building projects as well. Agencies were also briefed by DG HOME on the state of play of the ongoing negotiations for an international cooperation agreement between the EU and INTERPOL.

As a follow-up to the exchanges around capacity-building at this Working Group and the related thematic event (c.f. Chapter 3.3.1), six Agencies (Frontex, CEPOL, EMCDDA, EUAA, Eurojust and Europol) have expressed an interest in establishing a coordination platform for technical assistance actions delivered for the Western Balkans, in coordination with the European Commission. The objectives of such a platform would be:

- providing implementation synergies for the JHA Agencies’ projects in terms of avoiding events/ thematic overlap for the same audience/ target group (developing an implementation matrix / joint implementation calendar);
- facilitating a general contact point at political level for JHA agencies when needed;
- showcasing the JHA Agencies’ common voice with co-organised events.

The coordination platform would entail regular meetings, the first of which is expected to take place in 2023.

**Working Group on Training**

The meeting took place on 12 September 2022 in hybrid format, back to back with the workshop on digitalisation on training/multitenancy. The meeting was attended by the EUAA, eu-LISA, EIGE, the EMCDDA, Europol and FRA from the JHA Agencies, while the EPPO also joined as ad hoc observer. CEPOL provided updates on its (then) draft new Strategy, as well as on operational training needs analyses (OTNAs) and the EU Strategic Training Needs Assessment. Plans for OTNAs in 2023 were also presented. CEPOL’s International Cooperation Unit provided an overview on its training in the ENP area and on capacity-building projects. The event closed with a discussion and a tour de table of the JHA agencies, focusing on best practices, common challenges and plans for 2023. In addition, in the tour de table, all participating agencies presented updates (where available) on the following topics:

- reporting in relation to the EU-STNA;
- planning for 2023;
- the latest developments on (digital) training at the respective agency;
- the impact on training of Russia’s military aggression in Ukraine;
- best practices;
- expectations and proposals.

**Working Group on European Situation Monitoring**

On 5 December, Frontex Situation Centre organised a seminar on open-source intelligence (OSINT). The event was organised in hybrid format, at Frontex HQ in Warsaw and online. It was attended by representatives from CEPO, the EUAA, Eurojust, Europol, the EFCA, EMSA and DG HOME. The event started with a tour de table on OSINT capabilities at the participating organisations, which showed similar issues faced by different organisations and indicated potential areas of cooperation (exchange of know-how between agencies having a similar scope regarding OSINT activities, joint OSINT training for the JHAAN in the future). The training covered the following OSINT areas: search engines; searching inside results; data monitoring and clustering; entity searches; domains; and IPs; and also included a practical exercise. Participants welcomed the opportunity to deepen their OSINT knowledge and emphasised the need to regularly update and review their OSINT skills.
JHA Security Officers Network (JHA SON)
The second informal meeting of the new expert group ‘Justice and Home Affairs Security Officers Network’ (JHA SON) was organised by eu-LISA on 9 February 2022, online. The virtual event gathered representatives and security officers from Justice and Home Affairs agencies. The meeting was chaired by eu-LISA and brought together 18 representatives from CEPOL, the EMCDDA, the EUAA, eu-LISA, Eurojust, FRA and FRONTEX. The proposed mandate of the JHA SON was discussed, as were the new Cybersecurity Act and solutions for exchanging encrypted files with external stakeholders. The participants confirmed the creation of the group, which was subsequently discussed at the Heads of JHA Agencies meeting in Budapest on 29 November 2022.

Heads of the JHA Agencies' meeting

The meeting took place on 29 November 2022 in hybrid format. All JHA Agencies appeared in person. In addition, the meeting was attended by the Commission (representatives of DG HOME, DG JUST and DG NEAR, led by Monique Pariat, Director-General of DG HOME), the Council Presidency, the General Secretariat of the Council, the LIBE Secretariat, the EEAS, the Shared Support Office of the EU Agencies’ Network and the French National EMPACT (European Multidisciplinary Platform against Criminal Threats) Coordinator.

The participants updated each other on their most relevant strategic developments and held a thorough discussion on the involvement of the JHA Agencies in the EU’s assistance to Ukraine and Moldova and the way forward. In this respect, Eurojust also introduced its extended mandate and its activities on accountability for core international crimes. CEPOL presented its new Strategy, while Europol provided an update on the activities of the EU Innovation Hub for Internal Security. Frontex briefed the participants on border management under crisis and its impact on security architecture. The Heads of the JHA Agencies took stock of the JHAAN’s activities in 2022 and, following a presentation by the Executive Director of the EUAA, endorsed the draft Work Programme of the 2023 EUAA Presidency of the Network.

Based on the proposal of eu-LISA to establish the JHA SON, the Heads of the JHA Agencies agreed to set up an informal Working Group of Security Officers for 1 year with an assessment of its continuation and added value in 1 year. The informal Working Group will work on the mandate to clarify its scope and avoid overlaps with other forums.
Workshop on the digitalisation of training/multitenancy

The event took place in hybrid format on 12 September 2022, back to back with the regular meeting of the Training Working Group. It was attended by the EUAA, eu-LISA, EIGE, the EMCDDA, Europol and FRA from the JHA Agencies, while the EPPO also joined as ad hoc observer. CEPOL gave presentations on two product showcases: 1) an e-lesson on behavioural analysis in migrant smuggling; and 2) New trends on digital training – product showcase on synthetic drugs. CEPOL also presented its ‘Digitalisation of training / LMS Multitenancy project’, followed by the EMCDDA’s update on its multitenancy (pilot project), based on CEPOL’s LMS. In addition, CEPOL’s International Cooperation Unit provided an overview on the use of multitenancy in the training activities implemented under its capacity-building projects in the ENP area.

Workshop on synergies for preventing the cybercrime phenomenon and enhancing cybersecurity

The workshop took place online on 22 November 2022 and was attended by the EUAA and Europol from the JHA Agencies, as well as by the Council of Europe, the European Cybersecurity Competence Centre and ECTEG as ad hoc observers, bringing together experts dealing with cybersecurity, cybercrime, training and capacity-building initiatives. This workshop intended to brainstorm about the possibilities for, and orientation of, future joint activities to enhance cybersecurity at EU level and prevent cybercrime, in particular as regards the plans of the JHA agencies and other international organisations for the next few years in view of the rise of cybercrime; identifying bottlenecks in terms of operations and conducting training; exchanging views on existing additional funding mechanisms and projects; and discussing how to increase capabilities in fighting cybercrime and how to protect critical infrastructures and sensitive information from cyberattacks.

Learning Management System (LMS) multitenancy refers to the ability to enable the configuration for multiple tenants based on a single instance (installation) of an LMS. Multitenancy allows typically for the distribution of curricula and user management from a single location.
EU training initiatives in the field of environmental crime
This online workshop took place on 15 June 2022 and was attended by the relevant EMPACT Driver from Italy and colleagues from the EUAA, Eurojust and Frontex. The aim of the workshop was to brainstorm about the possibilities for, and orientation of, future environmental crime training. Participants shared ideas and experiences on future training needs and suggestions for the enhancement of training activities. As an outcome of the workshop, active collaboration has been initiated among the participating agencies (e.g. sharing of training materials/resources).

Thematic event on green policies / workshop on the greening of JHA Agency administration
The workshop took place online on 10 November 2022 and was attended by representatives from the EUAA, the EMCDDA, eu-LISA, FRA and Frontex, with Europol providing written input. The objective of the event was to share experiences, lessons learned and good practices within the JHA Agencies’ Network. The primary focus of the discussions was structured around the following agenda items: greening initiatives at CEPOL and other JHA agencies; green procurement practices; an update on the EBCG Green Deal Report⁹; and a presentation of eu-LISA’s environmental key performance indicators.

Meeting of the informal network of EU agencies working with Pre-Accession and European Neighbourhood programmes
This 2-day hybrid event took place on 29-30 June 2022 and brought together representatives of both JHA and non-JHA EU agencies that run capacity-building projects in the Enlargement region and the European Neighbourhood, as well as multiple representatives from the European Commission (DG NEAR).
The meeting aimed at:

- discussing important issues of common interest for agencies and exchanging expertise;
- receiving relevant updates from the Commission on IPA and the ENI and NDICI – Global Europe programmes;
- fostering better coordination with the Commission;
- allowing DG NEAR to provide policy input in this volatile period, particularly as regards how to approach recent developments in the Ukraine/EaP region (but also Turkey and the Southern Neighbourhood). Moreover, the need for new financial instruments to engage with new candidates to EU accession was discussed, although this needs further elaboration by the Commission in the future.

Thematic events under the 'Training' priority

Workshop on training needs assessment and analysis
This on-site workshop took place on 19 May 2022 and was attended by colleagues from the EUAA, eu-LISA, EUROPOL and FRA. The workshop provided a platform to enhance better coordination of training provided by the JHA Agencies, by presenting the strategic-level training priorities identified through the EU Strategic Training Needs Assessment 2022-2025 and by discussing how JHA agencies (and other training providers) transfer strategic-level priorities into their training portfolio, including sharing experiences on operational-level training needs analyses and suggestions for enhancing the coordination of training activities. In a tour de table format, the participating agencies presented their methodology on training needs assessment and analysis and how that feeds into the design of their curricula and the development of training plans. The workshop laid the foundations for future joint efforts in training needs assessment and analyses.

Research and Science Conference
This recurring CEPOL event was made part of the Presidency’s Work Programme and was promoted within the JHAAN. The title of the conference was ‘Preparing Law Enforcement for the Digital Age’, and it was held from 8 to 10 June 2022, in cooperation with Mykolas Romeris University in Vilnius, Lithuania. The approximately 200 participants included:
- heads, senior staff, educators and trainers of law enforcement training institutions, as well as trainers of Member State officials as per the JHA agencies’ mandate;
- academic scholars and researchers;
- representatives of JHA Agencies;
- CEPOL Research and Science Correspondents;
- Member State officials in leading positions and in charge of organisational development;
- law enforcement officials in charge of organisational development.

The event provided a forum for law enforcement officials, other relevant Member State officials as per the JHA agencies’ mandate, and scientific experts from universities and research facilities alike to
be informed of recent research findings, case studies and innovative learning concepts in the area of police science and law enforcement from a European perspective.

**EMPACT 2022+ drivers’ workshop**
This onsite workshop took place from 14 to 16 June 2022. This CEPOL training activity, originating from CEPOL’s coordinating role under EMPACT+ Common Horizontal Strategic Goal 6 (training and capacity-building) was included in the Presidency Work Programme and promoted among the JHA Agencies accordingly. It was attended by EMPACT drivers from Belgium, Bulgaria, France, Germany, Italy, Lithuania, Poland and Spain and by trainers from Europol, Eurojust, Frontex and the ECPN. Additionally, representatives of the French Presidency, the European Commission and the Secretariat General of the Council were present. Participants discussed several aspects of the EMPACT process, such as leadership, EU funding opportunities for EMPACT, and EMPACT’s partners and visibility. This pilot workshop provided an excellent opportunity to enhance collaboration, networking and communication between the different stakeholders of EMPACT, but also to share best practices and challenges in a more informal way. Based on the very positive outcome, CEPOL will hold the event on an annual basis.

**Other activities**

**JHAAN Trio meetings with the incoming Presidency**
This type of meeting was piloted following an initiative of the Heads of JHA Agencies on 22 November 2021 in Warsaw, in order to enhance the visibility of the JHAAN, raise awareness of the network’s activities among the institutions and provide for synergies between the Council Presidency Work Programme and network activities. The first meeting took place on 13 June 2022 in Brussels: the incoming Czech Presidency was represented by the Deputy Ambassador. The meeting served its above-mentioned purposes well and paved the way for close cooperation during the Czech Presidency term, which was manifested e.g. by publishing Network products as Council documents. The second meeting took place on 8 December 2022 in Brussels, bringing together the Swedish COREPER II Ambassador and the three Executive Directors of the Trio. Similarly to the previous meeting, the aim was to prepare the ground for close cooperation in the first semester of 2023, and the incoming Presidency pledged to keep in close communication with the JHAAN. This type of meeting will be continued by the EUAA Presidency in 2023 with the incoming Spanish and Belgian Presidencies, thus may be considered a standard part of the JHAAN’s working methods.

**Awareness-raising webinar on the JHAAN**
This webinar was delivered by the CEPOL Presidency to raise awareness about the JHAAN and its added value among JHA Agency staff (implementing one of the recommendations of the 2021 JHAAN Assessment Report). The webinar consisted of a presentation on the Network and its structures and...
working methods, and another with a special focus on cooperation around communications activities, emphasising the example of the Joint Statement on Ukraine. The outreach included 82 participants from CEPOL, the EUAA, eu-LISA, Eurojust, Europol and Frontex. The satisfaction rate was 100%.

**Annual exchange of JHA agencies on the Charter of Fundamental Rights of the European Union**

During the third meeting of the Contact Points of the Justice and Home Affairs Agencies’ Network on 28 September, FRA (joining online) hosted the annual exchange of JHA agencies on how they respect, observe and promote the rights in the Charter of Fundamental Rights of the European Union (the ‘Charter’) in their internal and external activities. This was the third such exchange since the Heads of the JHA agencies signed a joint statement on the implementation of the Charter in November 2019. FRA provided an update and introduced the various new online tools and guidance it offers on the Charter. The main discussion focused on how the agencies promote the Charter in their operational activities. It included a practical exchange among agencies that have set up or are setting up structures such as fundamental rights officers, fundamental rights strategies or consultative fora with civil society organisations to mainstream the promotion and respect of fundamental rights in their daily work, with the purpose being for agencies to share information and learn from each other’s experiences. In this regard, Frontex gave a detailed overview of the activities of its Fundamental Rights Office, while Europol presented the plans for instating its own Fundamental Rights Officer. Frontex also discussed its recently adopted Diversity and Inclusion Strategy.

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On 7 March 2022, the CEPOL Presidency issued a joint statement on behalf of the Network. The Joint Statement emphasised the support of the EU Justice and Home Affairs Agencies to the work of EU institutions and Member States as they help Ukraine and its people, and declared the nine JHA Agencies’ commitment to provide assistance, in line with the Justice and Home Affairs Council meetings on 27 February and 3-4 March 2022.

On 23 August 2022, the JHAAN published a joint paper on the contributions to the EU’s solidarity with Ukraine (reflecting the state of play as of 1 August). The paper highlighted a broad spectrum of activities undertaken by the nine JHA Agencies:

- supporting the investigation of international crimes allegedly committed in Ukraine;
- contributing to the enforcement of EU sanctions;
- identifying key fundamental rights challenges and ways to overcome them;
- supporting the Ukrainian and Moldovan authorities;
- providing information and support to displaced persons;
- supporting EU national authorities, especially in Member States bordering Ukraine and Moldova;
- producing reports and analyses.

The CEPOL Presidency of the JHAAN compiled this overview with the intention of presenting a concise yet comprehensive document, to be used as a source of reference, on how the nine JHA Agencies support the EU, the Member States and several EU partners (third countries and international organisations) in view of Russia’s military aggression in Ukraine. As long as the current circumstances remain unchanged, it is considered a living document to be regularly updated. The paper was also published by the Czech Presidency as a Council document.

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13 Doc. 11905/1/22 REV1.
On 12 September 2022, the Network released the second update of the joint paper on the COVID-19 response. This latest update contains further details on the individual and joint efforts by the nine EU JHA Agencies active in the field of freedom, security and justice to deal with the impact of COVID-19, reflecting the situation as of 30 April 2022. The paper was also published by the Czech Presidency as a Council document.

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15 Doc. 12517/22.
JHA Agency cooperation in relation to the EU Innovation Hub for Internal Security

The EU Innovation Hub for Internal Security took further significant steps in 2022, consolidating the mission, structure and responsibilities of the Hub Team, including through the development of a decentralised operational and financial model. The Innovation Hub continued its work on specific projects and the completion of a mapping of projects, stakeholders and priorities in the field of internal security research and innovation, to help the Commission understand the gaps, needs and priorities to feed into the Internal Security Fund and Horizon programming.

In addition, the first annual Innovation Hub event took place in Brussels in September 2022, focusing on technological developments that are crucial to internal security. Discussions were guided by several JHA Agencies, including FRA (processing data while complying with fundamental rights), then EMCDDA (monitoring and surveillance), CEPOL, DG HOME and Europol (tools to make sense of large volumes of digital evidence), and eu-LISA and Europol (justice and accountability in relation to innovation).

eu-LISA also became the first agency to deploy a fulltime staff member to work in the Hub Team hosted by Europol in The Hague. Two research studies managed and funded by Frontex kicked off, with the scope and terms of reference having been jointly developed by the Hub.

EUAA and FRA cooperate to develop practical tools for guardians of unaccompanied children

On 24 November, the EUAA and FRA launched a practical tool for guardians of unaccompanied children fleeing Ukraine. This is the first of a series of four publications targeting guardians, focusing on the international protection needs of unaccompanied children in support of guardians’ daily tasks and responsibilities during the asylum procedure, including the Dublin procedure and the temporary protection procedure. The first tool focuses on displaced children from Ukraine and aims at assisting guardians appointed by an EU Member State when registering children for the temporary protection and exercising their rights. It looks at what temporary protection is and what guardians need to know, as well as the most common situations among children fleeing Ukraine.

EUAA-Europol-Frontex Joint Analysis on Secondary Movements by Afghan Nationals that was finalised at the end of April 2022

The report, which was finalised at the end of April 2022, analyses secondary movements in the European Union and Schengen Associated Countries (EU/SACs). It is a new edition in the joint reporting between the EUAA, Europol and Frontex, this time focusing on Afghan citizens. As in the past, this new report also aims to provide policy makers and Asylum, Border Control and Law Enforcement authorities at national and EU level with a comprehensive situational picture on the phenomenon.

Inter-agency cooperation under EMPACT

An excellent example of inter-agency cooperation are the Joint Action Days (JADs) operations carried out in the framework of EMPACT. Frontex, together with Europol co-lead JADs, namely Mobile 5, are

16 ‘High Altitude Pseudo-Satellites’ and ‘Key Enabling Technologies and Privacy Enhancement’.
primarily targeting the smuggling of stolen vehicles and boats, document fraud and migrant smuggling. During the particular JAD alone, over 520 stolen cars were detected in 2 weeks. Additionally, Frontex and Europol coordinated actions under EMPACT for the early identification and protection of children in migration at risk of trafficking, drawing on the VEGA Children concept.

Beyond the cooperation through their casework, Eurojust and Europol cooperated closely on raising awareness of cross-border crime and developing judicial responses to new developments in this field. Their collaboration in leading and co-leading EMPACT MTIC fraud Operational Action (OA) 2.3 is a good illustration of this endeavour. More generally, in 2022 Eurojust continued its involvement in EMPACT together with other JHA agencies. In addition to leading EMPACT MTIC fraud OA 2.3, Eurojust was co-leader in 11 OAs within the THB, migrant smuggling, HRCN and Cyber EMPACT priorities and a participant in 89 other OAs out of a total of 295.

**EMCDDA-Europol – Analytical know-how combined with law enforcement intelligence to facilitate the EU policy cycle to tackle organised and serious international crime**

On 6 May 2022, the EMCDDA and Europol published the first two modules of the most recent EU Drug Markets Report, on cocaine and methamphetamine. Drug trafficking – whilst illegal – is a highly profitable commercial activity. Understanding this market reality requires a holistic approach, following the economic chain from production to consumption via trafficking. Published since 2013, the EU Drug Markets Report is the result of cross-fertilisation between Europol and the EMCDDA. The insights from the report feed the EU policy cycle to tackle organised and serious international crime (EU SOCTA) and lead to new actions in EMPACT, which again lead to new insights for future reports. Today the EU Drug Markets Report is accessible via a web-based modular publication containing regular updates, with new modules being released on a regular basis.

**EUAA-EMCDDA joint analysis of substance use by applicants in reception contexts in EU+ countries**

A report finalised in 2022 and to be published in 2023, analyses the extent of substance-use problems among applicants, the main risk factors and risk groups, the related responses and the barriers and facilitators to the implementation of effective interventions. Cooperation on the topic of substance-use problems among applicants for international protection in EU+ countries was initiated by the EMCDDA and the EUAA in 2021 through a study among professionals working in reception facilities across Europe. Following the publication of report, it will be continued in 2023 with the development of Compendium of good practices on drug-related practices among applicants and beneficiaries of international protection, and the devising of practical tools to support reception facilities in EU Member States on drug-related problems among applicants.

**FRA and EIGE sign an inter-institutional service contract for the implementation of the violence against women survey II**

In December 2021, FRA and EIGE signed a memorandum of understanding as a basis for the joint procurement of services to implement a survey on violence against women in eight EU Member States. Procurement was concluded in December 2022, when the two agencies signed an inter-institutional direct service contract with the external contractor concerning the survey data collection activities, which will take place in 2023. The survey will collect comparable data on the basis of the methodology developed by Eurostat for the European survey on gender-based violence against women and other

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forms of inter-personal violence, which builds on FRA’s earlier EU-wide survey on violence against women. FRA and EIGE will conduct the survey in those EU Member States that are not otherwise implementing the Eurostat survey or have no comparable data available.

**JHA agencies support the introduction of the new EU IT architecture in the areas of migration and security**

Frontex, eu-LISA, CEPOL, Europol and FRA are cooperating to support the introduction of the new EU IT architecture in the areas of border control, migration and security. eu-LISA is responsible for the development and operational management of the new IT architecture: EES (Entry-Exit System), ETIAS (European Travel Information and Authorisation System), ECRIS-TCN (European Criminal Records Information System – Third-Country Nationals), as well as the interoperability architecture. As regards ETIAS, eu-LISA will technically develop the ETIAS Central System and related infrastructure; Frontex is responsible for establishing the ETIAS Central Unit as well as the ETIAS Screening Board where Europol shall also participate and where the recommendations of the ETIAS Fundamental Rights Guidance Board shall be taken into consideration. The office of the Frontex Fundamental Rights Officer is the Secretariat of the ETIAS Fundamental Rights Guidance Board, on which FRA participates.

Frontex, eu-LISA, CEPOL, Europol and FRA are cooperating on providing training to national staff on the use of the new IT systems. With the support of eu-LISA, Frontex carried out the first basic and profile training for future staff members of the ETIAS Central Unit (ECU) between October 2021 and January 2022. Starting from Q3 2022, Frontex, with the support of eu-LISA, Europol and FRA, delivered four courses for national multipliers from ETIAS National Units, in addition to online modules offered by eu-LISA and Frontex on the topic for their target audiences. FRA contributed with presentations focusing on fundamental rights issues connected with the implementation of the ETIAS system.

eu-LISA and Frontex are working together with the European Commission to finalise the last pending requirements of the ETIAS Central System in line with the correct interpretation of the ETIAS Regulation.

As regards the development of ETIAS, eu-LISA, Frontex and Europol have held regular inter-agency coordination meetings since 2021, which aim at developing ETIAS based on the enshrined objectives and ensuring coordination between the agencies, each of which plays an essential role in setting up the system. In 2022, the discussions continued on topics such as watchlist authentication and the operational aspects and support models. The Detailed Technical Specifications were approved in November 2022. The ETIAS Data Protection Impact Assessment (DPIA) update was concluded by eu-LISA in 2022 and shared with Frontex and Europol and its formal approval is expected soon.

As regards the services to be provided to carriers, regular monthly Carrier Working Group meetings were held throughout 2022 to support the carrier community, which includes air, land and sea carriers. By the end of 2022, 956 carriers were registered for using the carrier interface set up for the purpose of EES and ETIAS. Frontex and eu-LISA have cooperated to produce the Frequently Asked Questions document for the carriers, available online, and the Standard Operational Procedures, the initial draft of which was communicated to the industry in December 2022. Moreover, cooperation with Frontex and the European Commission on the public EES and ETIAS website continued in 2022.19

19 The first version of the website is available at https://travel-europe.europa.eu/index_en.
CEPOL, Europol and Eurojust cooperate on SIRIUS project
The SIRIUS project, co-implemented by Europol and Eurojust, is a central reference point in the EU for knowledge sharing on cross-border access to electronic evidence. It offers a variety of services, such as guidelines, training and tools, to help with accessing data held by online service providers. These services are available to law enforcement and judicial authorities via a platform and an application. SIRIUS now serves a community of competent authorities from 46 countries, representing all EU Member States and a growing number of third countries. In 2022, CEPOL completed the webinar series on SIRIUS, raising awareness around this topical development.

Cooperation between Eurojust and Europol against high-risk criminal networks
2022 saw an unprecedented international operation20 involving judicial and law enforcement authorities from 11 countries, which has resulted in the arrest of 44 individuals. The scale of drug trafficking alone attributed to this criminal network is massive, with activities reported across three continents. International cooperation coordinated by Europol and Eurojust included the signing up of a JIT (JIT Krone) and was central in bringing the perpetrators to justice, who were all located in different geographical locations across the world. Eurojust’s Vice-President and National Member for Lithuania and the Head of Europol’s Serious Organised Crime Centre both acknowledged that this operation was the result of exemplary and outstanding cooperation between the judiciary and law enforcement, with the proactive support of Eurojust and Europol.

Eurojust (GNS), Europol and CEPOL join forces and provide training on core international crimes (CIC)
On 17 November 2022, the Genocide Network Secretariat (GNS), hosted at Eurojust, supported CEPOL in the organisation of an introductory webinar on CIC for law enforcement officers. The webinar, delivered by four Genocide Network contact points – specialist investigators from France, Germany and the Netherlands – and by Europol (AP CIC Project), was attended by about 150 participants. The speakers presented the mandate and operational organisation of the Dutch war crimes investigative unit, the experience of the French specialist unit in investigating core international crimes on the ground, the activities and objectives of structural investigations in Germany, and the supportive role of Europol.

Eurojust and eu-LISA produce joint report on artificial intelligence (AI)
With the support of the European Commission, eu-LISA and Eurojust have started preparing for digital judicial cooperation, including AI-based solutions. The Eurojust/eu-LISA joint report21 published on 22 July 2022 and the accompanying factsheet22 build on that work and offer a high-level overview of the related legal and policy issues. Additionally, the report explores AI use cases to highlight where its benefits in international judicial cooperation are. Focusing on natural language processing and computer vision, the report zooms in on two specific AI technologies and their practical application.

During the Heads of JHA Agencies meeting of 29 November 2022, the Heads of the JHA Agencies endorsed the Network’s work programme for 2023\(^2\). In 2023, during the EUAA Presidency of the JHAAN, the Network will focus on the following priorities:

- **Digitalisation**
  Digitalisation has been one of the central topics for the Network for several years now. In 2022, the first JHAAN Trio Presidency agreed to keep the topic of digitalisation and its different dimensions high on the Network’s agenda for the period of 2022-2024, in line with the Commission’s vision for digital transformation by 2030. Keeping digitalisation on the agenda will promote continued discussions and future initiatives and encourage the agencies to find synergies and join forces, where relevant.

- **Implementation of the EU Green Deal at JHA Agencies**
  Given the enormous impact of climate change on different aspects in the field of JHA and in line with the JHAAN Statement on the implementation of the EU Green Deal signed by the Heads of the JHA Agencies in 2021, the EUAA intends to continue exploring possible cooperation among JHA Agencies on environmental efforts. This intention is reflected in the agreed list of Trio priority topics for 2022-2024 as well.

- **Information provision in mixed migration situations**
  Experiences from situations of mass and/or sudden influx show that the swift and adequate provision of proper, accurate and tailor-made information is important for migrants and persons in need of international protection. This way, they can make informed choices, avoid falling victim to exploitation or abuse, and avoid being instrumentalised, while appropriate protection for those in need can be ensured. In mixed migration situations, relevant national authorities are likely to be confronted with victims of trafficking and their traffickers, traumatised persons, accompanied and unaccompanied minors in need of specialist care, third-country nationals and stateless persons in need of international protection, migrants who have gone missing along the migration routes, and people seeking a better economic perspective. In these challenging contexts, many JHA Agencies work together based on their respective mandates in supporting affected Member States in performing the tasks needed to address such situations. In order to emphasise the importance of adequate information provision in mixed migration settings, to exchange information and experiences, and to strengthen cooperation between JHA Agencies in this area, information provision in mixed migration settings is one of the thematic priorities of the 2023 JHAAN Presidency.

- **Cybersecurity**
  Russia’s military aggression in Ukraine has led to an increased risk of cyberattacks on Member States and other strategic targets, including EU institutions, bodies and agencies. Several JHA Agencies have taken a prominent role in supporting EU+ Member States and third countries in dealing with the ensuing refugee crisis. Their exposure brings greater risks to the JHA Agencies’ digital activities and daily business. Apart from increased risks and threats as a result of the current crisis, there are increased digitalisation and interoperability efforts, which

extend the cooperation among the JHA agencies that warrant following up on. Therefore, the EUAA proposes that in 2023, the network focus on cooperation in the area of cybersecurity with the aim of increasing cybersecurity and resilience among the JHA Agencies against potential cyber threats.

- **JHAAN communication and promotion**
  The JHAAN assessment report 2021 highlighted, among other things, the importance of both internal and external communication on the Network’s activities and functioning in order to ensure better understanding and increase trust. The EUAA will continue the Network’s efforts on this recommendation. In this regard, several initiatives are suggested, aiming to increase knowledge of individual agencies and the Network among the agencies’ staff, to increase awareness about the Network at the main EU institutions, and to increase outreach to European citizens.

As of 2022, based on the 10-year Assessment Report of the JHAAN adopted by the Heads of the JHA Agencies in 2021, the Network implements a **Trio Presidency coordination concept**. With this concept, three consecutive presiding agencies work closely together by introducing overarching topics to be addressed during 3 consecutive years. The current Trio (CEPOL, the EUAA and eu-LISA) have agreed to keep important topics affecting each JHA agency, such as digitalisation and its different dimensions, business continuity and the implementation of the European Green Deal on the Network’s agenda. Moreover, the Trio has agreed to continue working on implementing the recommendations from the JHAAN Assessment Report. Continuing the tradition of inclusiveness and the practice of active involvement and ownership among all Network members, the EUAA Presidency relies on the expertise and active contribution of all Agencies, in particular concerning topics specific to the individual mandates of the Agencies.

Additionally, in its presidency role, the EUAA will organise other Network meetings, such as the yearly Heads of JHA Agencies meeting, Contact Point meetings and working group meetings.
<table>
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<tr>
<th>ANNEXES</th>
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<tr>
<td>RELEX infographic</td>
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<td>EMPACT infographic</td>
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For the EMCDDA, up to 2015, the terminology used for the existing instruments was Memorandum of Understanding.

This designation is without prejudice to positions on status, and is in line with UNSCR 1244/1999 and the ICJ opinion on the Kosovo Declaration of Independence.

Cooperation has been suspended in line with EU general policy guidelines.

1 This infographic portrays different types of agreements concluded by the agencies with third countries. It does not cover other types of cooperation, such as capacity building projects.
2 For Frontex, States participating in the Schengen acquis are not considered third countries.
3 For the EMCDDA, up to 2015, the terminology used for the existing instruments was Memorandum of Understanding.
4 This designation is without prejudice to positions on status, and is in line with UNSCR 1244/1999 and the ICJ opinion on the Kosovo Declaration of Independence.
5 Cooperation has been suspended in line with EU general policy guidelines.
Priorities in EMPACT 2022-2025

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**Source:** OAPS 2022

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**Source OAPs 2022**
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- SYD-NPS: 10
- CCH: 8
- MIGR: 19
- CSE: 5
- THB: 17
- CYBER: 6
- HRCN: 7

Total # actions led or co-led

EUROJUST - TOTAL INVOLVEMENT IN LEADING ROLE
(ACTION LEADER [AC L]/CO-LEADER [CO-L])
SOURCE: OAPS 2022

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Co-L. 11
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Source: OAPS 2022

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<td>Ac L.</td>
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</tr>
<tr>
<td>Co-L.</td>
<td>25</td>
</tr>
</tbody>
</table>
eu-LISA in the OAPs 2022
(# of actions) - Source OAPs 2022

Total # actions led or co-led

EU-LISA - TOTAL INVOLVEMENT IN LEADING ROLE
(ACTION LEADER [AC L]/CO-LEADER [CO-L])
SOURCE: OAPS 2022
EUAA

No involvement in OAPs 2022