**European Asylum Support Office** 



# Consolidated Annual Activity Report 2018

17 June 2019

SUPPORT IS OUR MISSION

The opinion on this report was adopted by the Management Board on 17<sup>th</sup> June 2019.

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# List of abbreviations

| AD       | Administrator   |
|----------|---|
| AEAJ     | Association of European Administrative Judges                                 |
| AIP      | Asylum Intervention Pool  |
| AMIF     | Asylum, Migration and Integration Fund  |
| AO       | Authorising Officer   |
| AST      | Assistant   |
| BAMF     | Bundesamt für Migration und Flüchtlinge, Germany                              |
| BIA      | Best Interest Assessment  |
| BOISTO   | Informal strategy meeting of agencies   |
| CA       | Commitment appropriations (used in a financial context)                       |
| СА       | Contract agent (used in a human resource context)                             |
| CCME     | Churches Commission for Migrants in Europe                                    |
| CEAS     | Common European Asylum System   |
| CF       | Consultative Forum  |
| CivCom   | Committee for Civilian Aspects of Crisis Management, Council of the EU        |
| CJEU     | Court of Justice of the European Union  |
| COI      | Country of Origin Information   |
| COREPER  | Committee of Permanent Representatives  |
| CSN      | COI Specialist Network  |
| CSO      | Civil society organisation  |
| DG DEVCO | Directorate-General for International Cooperation and Development             |
| DG HOME  | Directorate-General for Migration and Home Affairs                            |
| DG NEAR  | Directorate-General for Neighbourhood and Enlargement Negotiations            |
| DGMM     | Directorate General of Migration Management, Turkey                           |
| DPO      | Data Protection Officer   |
| EAIPS    | EASO Asylum Intervention Pool System  |
| EASO     | European Asylum Support Office  |
| ECA      | European Court of Auditors  |
| ECRE     | European Council on Refugees and Exiles                                       |
| ECtHR    | European Court of Human Rights  |
| EDPS     | European Data Protection Supervisor   |
| EEAS     | European External Action Service  |
| EJTN     | European Judicial Training Network  |
| EMAS     | Emergency Assistance Grant Scheme   |
| EMN      | European Migration Network  |
| EMN REG  | European Migration Network Return Expert Group                                |
| EPRA     | European Platform of Reception Agencies                                       |
| EPS      | Early warning and Preparedness System   |
| ERA      | Academy of European Law   |
| EU       | European Union  |
| EU+      | EU Member States and associate countries                                      |
| EU-FRANK | Facilitating Resettlement and Refugee Admission through New Knowledge project |
|          |   |

| eu-LISA      | European Agency for the Operational Management of Large-Scale IT Systems in |
|--------------|---|
|              | the Area of Freedom, Security and Justice                                   |
| EUAA         | European Union Agency for Asylum  |
| EUNAVFOR MED |   |
| Europol      | European Police Office  |
| Eurostat     | Statistical Office of the European Union                                    |
| EURTF        | European Regional Task Force  |
| FG           | Function group  |
| FRA          | European Union Agency for Fundamental Rights                                |
| Frontex/EBCG | European Border and Coast Guard Agency                                      |
| FTE          | Full-time equivalent  |
| fYRoM        | The former Yugoslav Republic of Macedonia                                   |
| GAS          | Greek Asylum Service  |
| GDISC        | General Directors' Immigration Service Conference                           |
| GPS          | Group for the Provision of Statistics                                       |
| ΙΑ           | Inclusion Advanced training module  |
| IARLJ        | International Association of Refugee Law Judges                             |
| IAS          | Internal Audit Service of the Commission                                    |
| IC           | Interviewing Children training module (used in a training context)          |
| IC           | Internal Control (used in the internal control context)                     |
| ICC          | Internal Control Coordinator  |
| ICF          | Internal Control Framework  |
| ICMC         | International Catholic Migration Commission                                 |
| ICOP         | IDS Country Operations Platforms  |
| ICP          | Internal Control Principle  |
| ICS          | Internal Control System/Standard  |
| IDS          | Information and Documentation System  |
| IGC          | Intergovernmental Consultations on Migration, Asylum and Refugees           |
| ILGA-Europe  | International Lesbian and Gay Association - Europe                          |
| IOM          | International Organization for Migration                                    |
| ΙΡΑ          | Instrument for Pre-accession Assistance                                     |
| IPCR         | Integrated Political Crisis Response  |
| IPSN         | Tool for identification of persons with special needs                       |
| ISAA         | Integrated Situational Awareness and Analysis                               |
| IT           | Interview Techniques training module  |
| IVP          | Interviewing Vulnerable Persons training module                             |
| JHA          | Justice and Home Affairs  |
| LAL          | List of available languages   |
| LIBE         | Committee on Civil Liberties, Justice and Home Affairs, European Parliament |
| MARRI        | Migration, Asylum, Refugees Regional Initiative                             |
| MedCOI       | Medical Country of Origin Information                                       |
| MEP          | Member of the European Parliament   |
| MP           | Member of Parliament  |
| MPI          | Migration Policy Institute  |
| NCP          | National Contact Point  |
|              |   |

| NCPA     | National COI Portal Administrator                                      |
|----------|--|
| NGO      | Non-Governmental Organisation  |
| NJTB     | National Judicial Training Bodies                                      |
| NQF      | National Qualifications Framework                                      |
| OECD     | Organisation for Economic Cooperation and Development                  |
| OLAF     | European Anti-Fraud Office   |
| Οντ      | Origin verification tool   |
| ΡΑ       | Payment appropriations   |
| PC       | Practical Cooperation  |
| PMG      | Politico-Military Group, Council of the EU                             |
| PSP      | Private Sponsorship Programme  |
| PVLMM    | Post Visa Liberalisation Monitoring Mechanism                          |
| Q&A      | Questions and answers  |
| QIEE     | Asylum Systems Quality Initiative in Eastern Europe and South Caucasus |
| RAO      | Responsible Authorising Officer  |
| RDPP     | Regional Development and Protection Programme                          |
| RIS      | Reception and Identification Service, Greece                           |
| SCIFA    | Strategic Committee on Immigration, Frontiers and Asylum               |
| SNE      | Seconded national expert   |
| SOGI     | Sexual Orientation and Gender Identity                                 |
| SRSS     | Structural Reform Support Service                                      |
| StratNet | Strategic COI Network  |
| ТА       | Temporary agent  |
| TGEU     | Transgender Europe   |
| ТНВ      | Trafficking in human beings  |
| UNHCR    | United Nations High Commissioner for Refugees                          |
|          |  |

# **EASO Management Board's analysis and assessment**

#### THE MANAGEMENT BOARD,

HAVING REGARD to Regulation (EC) No 439/2010 of the European Parliament and of the Council of 19 May 2010 establishing a European Asylum Support Office (hereinafter referred to as 'EASO' or 'Agency', and the 'EASO founding Regulation',

HAVING REGARD to the Management Board decision No 20 of 27 December 2013 on the Financial Regulation of the European Asylum Support Office (hereinafter referred to as 'EASO Financial Regulation') and in particular Article 47 thereof,

HAVING REGARD to the Management Board decision no 42 of 21 December 2018 on the Internal Control Framework (hereinafter also referred to as 'ICF'), and in particular Articles 3.6 and 5.1 thereof,

HAVING REGARD to EASO's Work Programme 2018 first adopted by the Management Board on 27 November 2017, subsequently amended on 31 July 2018 and on 16 November 2018,

HAVING REGARD to the EASO's Consolidated Annual Activity Report 2018 presented to the Management Board on 17 June 2019,

HAVING REGARD to the Communication from the Commission C(2014) 9641 final of 16 December 2014 on the guidelines for programming document for decentralised agencies and the template for the Consolidated Annual Activity Report for decentralised agencies,

HAS analysed and assessed the Executive Director a.i.'s Consolidated Annual Activity Report on the achievements and results of 2018, the Management Board acknowledges the Agency's performance and, in particular:

#### 1. General observations

- Recognises the challenges faced by EASO during 2018 because of the continued migration situation that placed pressure on the asylum and reception systems of a number of Member States and required enhanced support and assistance of EASO.
- Appreciates that EASO had to deliver more than was originally planned for in 2018 as evidenced by the amendments to the Work Programme and to the Budget that were necessary.
- Welcomes the achievements of the objectives set in the Work Programme reported in Part I and the results achieved.
- Notes that EASO's continued growth as an Agency requires internal resources for the recruitment of new staff, management of finances and procurement, and the provision of the required infrastructure.
- Notes the internal actions being taken by EASO in preparation for its transformation into a fullyfledged European Union Agency for Asylum with an enhanced mandate and expanded tasks, as well as the regular reports provided by the Agency to the Management Board.
- Notes that, in the last quarter of 2018, the European Anti-Fraud Office (OLAF) published their report on the investigation on the former Executive Director and several members of staff for facts of breach of procurement procedures resulting in unjustified expenditure for EASO, mismanagement, abuse of position regarding human resources issues, harassment and inappropriate behaviour towards staff members, as well as breaches of data protection rules.
- Notes that EASO is implementing and updating a comprehensive Governance Action Plan which was put forward by the Executive Director a.i. and endorsed unanimously by the Management Board in September 2018. The Plan has grown from 56 into 61 actions (47 actions have been completed, 14 actions are ongoing), and is aimed at ensuring that governance and administrative

procedures at EASO are again carried out to the highest standards, while also rebuilding internal capacity and restoring trust in the Agency, both internally and externally.

- Notes that the European Parliament did not grant to EASO the discharge in respect of the implementation of the budget of the Agency for the financial year 2016, but decided to close 2016 accounts<sup>1</sup>. As in the previous year, the European Parliament postponed the discharge in respect of the implementation of the budget of the Agency for 2017 following the report of The European Court of Auditors pointing to shortcomings in EASO's procurement procedures. The European Parliament recognised the improvements achieved by EASO's current management team; however, stressed that the 2017 budget was implemented by the previous management.
- Notes that on 21<sup>st</sup> May 2019, the European Court of Auditors issued the preliminary observations for the accounts of the Agency for the year that ended 31 December 2018. In the opinion the European Court of Auditors:
  - the accounts of the office present fairly, in all material respects, the financial position of the Agency at 31 December 2018, the results of its operations, its cash flows, and the changes in net assets for the year then ended, in accordance with its Financial Regulation and with accounting rules adopted by the Commission's accounting officer. These are based on internationally accepted accounting standards for the public sector;
  - The revenue underlying the accounts for the year ended 31 December 2018 is legal and regular on all material aspects;
  - Qualifies it opinion on the legality and regularity of the payment underlying the accounts for the year ended 31 December 2018 based on the 4,300,188 euro of payments under irregular contracts concluded irregular in its audit reports for financial years 2016 and 2017 (5% of total 2018 payments).

#### 2. Specific observations on EASO's achievements in 2018

- Welcomes EASO's **implementation of measures** agreed in the operating plans for Italy and Greece, as well as measures in the special support plans for Bulgaria and Cyprus.
- Notes that:
  - Whilst the need for EU+ individual experts was not always covered, EASO successfully provided support in Italy, Greece, Bulgaria and Cyprus, provided by contracted interpreters, cultural mediators and interim staff;
  - EASO supported the registration of 22,821 applications for international protection in Italy;
  - EASO asylum support teams conducted 8,958 asylum interviews in Greece under the implementation of the EU-Turkey Statement, conducted 953 vulnerability interviews and performed 4,633 vulnerability assessments in the framework of the border procedure.
- Recognises the important contribution made by EASO statutory staff, experts and interpreters from EU+ countries, and contracted interim support staff, interpreters and cultural mediators working in challenging conditions in the **hotspots**.
- Recognises that EASO has further strengthened its preparedness in dealing with asylum-related crises in the Member States, building on the **lessons learned** in 2016, 2017 and 2018.

<sup>&</sup>lt;sup>1</sup> European Parliament decision of 16 January 2019 on the closure of the accounts of the European Asylum Support Office for the financial year 2016 (2018/2938(RSP))

- Notes the effort made in the development of an electronic EASO Asylum Intervention Pool System (EAIPS), including the support provided by a select number of Member State institutions for testing of the system, and welcomes its official launch in the first quarter of 2018.
- Is satisfied with the launch of the IDS Country Operations Platforms that provide essential information for deployed experts on the operational working context and conditions in Italy, Greece and Cyprus, and encourages EASO to ensure that timely access is provided to experts prior to their deployment.
- Notes the further development of the **IDS** with the creation of up-to-date content pages, case law references and dedicated case law resources.
- Notes with satisfaction that EASO produced high quality **COI** reports, organised valuable meetings for specialised COI networks, and is preparing for a gradual transfer of MedCOI activities in line with an action plan established in consultation with the Commission and Member States.
- Notes that several EU+ countries were participating in the **EPS** monthly exchange and encouraged participants to improve compliance on return indicators.
- Notes that EASO produced a variety of comprehensive weekly, bi-monthly or quarterly reports for the **dissemination of information and provision of analyses**.
- Is satisfied that the annual report on the situation of asylum in the Union was completed successfully.
- Appreciates the successful **training** delivered to 7628 officials in various tailor-made training sessions, including continuation of delivering of train-the-trainer sessions.
- Notes EASO's continued commitment to developing training material for Member State experts deployed in EASO operations, and the provision of training to contracted interim support staff and interpreters, and welcomes the continued development of **training modules**.
- Notes the significant progress made in increasing the number of **certified and accredited** EASO **training curriculum modules**.
- Welcomes the activities in the area of **asylum processes**, including the Quality Matrix, the management of an Exclusion Network, and the activities undertaken to promote the use of practical tools.
- Is satisfied that a Vulnerability Expert Network was established and that progress was made in developing practical cooperation tools and in organising dedicated and thematic activities on vulnerable groups.
- Notes the ongoing activities in the area of cooperation with **members of the courts and tribunals**, including the development of tailor-made professional development materials, and organisation of several professional development activities, in particular the EASO High Level Judicial Roundtable at the CJEU in November 2018.
- Notes the delivery of high-quality and well-perceived activities within the context of the **Dublin network** and **Reception network**, including the publication of operational standards and indicators on reception conditions for children.
- Notes the progress made in providing common analyses and **country guidance** notes.
- Notes the increased interest from Third Countries and EU+ countries for EASO to engage in the **External Dimension** (Third Country support, resettlement and complementary pathways).
- Notes the high level of activities in the area of the external dimension with **third country support** activities for the Western Balkans, including in the context of the Instrument for Pre-accession Assistance, activities for Turkey within the framework of the EASO-DGMM Roadmap for

cooperation, and the increased level of constructive cooperation between EASO and the Western Balkan region as well as EASO and the Turkish Directorate General of Migration Management.

- Notes the conclusions of the feasibility assessment for operational support to Member States
  resettling from Turkey, and EASO's preparatory work for the Resettlement Support Facility (RSF)
  pilot project, and the development of the resettlement training module, which was piloted and
  used to support EU+ countries.
- Appreciates the stable number of civil society organisations in the in the **Consultative Forum** membership and their valuable input provided, and EASO's activities to involve and engage them.
- Notes the high level of EASO's **communication** activities and stakeholder engagements that seek to inform interested parties on the activities of EASO and asylum-related matters.
- Welcomes that the press outreach has more than doubled to an audience of 4.1 billion, and recognises the achievements in **social media monitoring** by providing comprehensive analysis and reporting.
- Notes that the availability of ICT systems and technical solutions in the field of asylum for the EU+ has increased, and the systems have further been streamlined to support EASO's internal operations.

#### 3. Specific observations on EASO management, external evaluations and internal controls

- Notes the **budget amendment** that was required during 2018 to account for the Associate Countries' contributions, thus increasing the commitment appropriations (CA) and payment appropriations (PA) from €91.97M to €97.66M.
- Notes that EASO managed a total of €128.88M of CA and €106.2M of PA, executing 90.57% and 80.65% respectively.
- Notes that the **EU subsidy** (C1) amounted to €91.97M of CA and PA and EASO implemented 95.02% of the former and 88.08% of the latter (compared with 96.88% and 92.03% respectively in 2017).
- Notes that EASO **carried forward** €26.37M from 2017 and paid 86.30% of this amount in 2018. An amount of €561,552.30 was carried forward again to 2019.
- Notes that the total amount **carried forward** from 2018 to 2019 is €25.74M in CA and €5.5M in PA, as commitments carried forward on Title 3 are differentiated appropriations and only the CA can be automatically carried over whereas the PA has to be cancelled.
- Notes that the Executive Director and the Executive Director a.i. effected 11 **budget transfers** during 2018, of which 6 were within budget titles and 5 between titles. Three out of five budget transfers effected between titles were executed by a decision of the Management Board since they exceeded 10% threshold laid down in the Article 27(1)(a) of the EASO Financial Regulation.
- Notes that, in the area of **procurement**, there was a highly significant reduction in direct awards based on recorded exceptions (1.1% of the total procurement procedures) during 2018, compared with 9.5% in 2017.
- Notes that in 2018 EASO processed 8,726 payments (compared with 8,380 in 2017), of which 1,121 were made after the legal deadline (13% in 2018 compared with 23% in 2017), and €12,418.63 were paid in late interest on 20 invoices booked in 2018. The Board acknowledges the actions taken to reduce late payments, welcomes the improvement registered by the fourth quarter of 2018 when the late payment rate fell to 8% on average. Despite the improvements, notes that the ratio of late payments during 2018 is considered high and calls for the monitoring and supervision arrangements to be stepped up until systemic delays are eliminated.

- Notes that on 31 December 2018, EASO had 219 **staff members** appointed and in service (including 9 offered positions and 3 IPA project staff), of which 151 were Temporary Agents, 64 were Contract Agents and 4 were Seconded National Experts. EASO made 91 job offers during 2018.
- Emphasises the importance of allocating sufficient resources to **recruitment** of staff to fill the increasing number of new posts and fill management vacancies at Head of Department, Head of Unit and Head of Sector level in the revised organisational structure.
- Notes that *ex post* controls were implemented by external contractors in 2018 and the benefit such controls will have towards providing assurance to EASO management on compliance with applicable rules and procedures as well identification of any weakness requiring rectification.
- Notes that, during 2018, 60 exceptions with a total value of €611,833.04 were documented, mainly relating to deviation from contractual provisions and Financial Regulations; this value represents 0.7% (12.2% in 2017) of the total subsidy from the EU Budget. Notes that during 2018, 36 non-compliance events were recorded with a total value of €869,387.03.
- Notes that a new EASO Financial Manual and Standard Operating Procedures on Procurement Rules and Contracts Management were prepared for adoption in February 2019.
- Notes that there is a process in place for the EASO Management Team to analyse the causes and identify improvement actions for implementation.
- Notes the progress made towards implementing actions resulting from July 2018 follow-up audit engagement conducted by the Internal Audit Service, and acknowledges the report which was received in January 2019. Moreover, notes that the Internal Audit Service had carried out a threeyearly strategic risk assessment exercise in 2018, and had agreed the audit topics for the audit cycle 2018-2020 with the former Executive Director.
- Notes the **reservation** of the Executive Director a.i. on the lack of an effective and efficient internal control in 2017.
- Welcomes that an internal control self-assessment was conducted for the first time by EASO in the third quarter 2018 and that various inefficiencies and gaps have been identified and corrective actions were discussed and agreed by EASO Management.
- Notes that during the second half of 2018 and the first months of 2019, the Agency has made considerable efforts to improve the Internal Control Systems.
- Notes that a new internal control self-assessment, based on the new Internal Control framework adopted by the MB in the last quarter of 2018 and monitoring criteria approved by the Executive Director a.i., was conducted on the second quarter of 2019. The results of this internal control self-assessment still show a lack of an overall effective and efficient internal controls in EASO:
  - o 2 (12%) of the Internal Control Principles are efficient and are functioning (Category 1);
  - 10 (59%) of the Internal Control Principles are partially efficient, meaning that are present and functioning but needs major improvements (Category 2);
  - 5 (29%) of the Internal Control Principles are not efficient and whilst are present, requires significant improvements (Category 3).
- Notes the reservation of the Executive Director a.i. on the lack of an overall effective and efficient internal control during 2018, as the control procedures put in place during that period did not yet give the necessary guarantees concerning the legality and regularity of the underlying transactions. This reservation has to be qualified from a quantitative point of view based on the materiality of the payments stemming from contracts concluded in 2016 and 2017 and declared

irregular by the European Court of Auditors for 2018 on their preliminary findings and the financial impact of exceptions for the same period.

• Notes that EASO had to manage multiple locations without relevant management positions being systematically in place

#### CONCLUSIONS:

- Notes that the Executive Director a.i. was appointed on 6 June 2018.
- Notes that the Executive Director a.i. expresses a qualified assurance opinion on whether, the
  resources assigned to the activities described in this report, have been used for their intended
  purpose and in accordance with the principles of sound financial management for 2018, and that
  the control procedures put in place give the necessary guarantees concerning the legality and
  regularity of the underlying transactions because of the significance of the matters described in
  the Reservation part of this report.
- Welcomes the Governance Action Plan addressed by the ED a.i. to the MB at its 29th meeting in September 2018, and up-dated periodically, proposed a set of measurable objectives and deliverables along a timeline, with the priorities for the Agency on the following three objectives:
   a) Trust building (internally and externally); b) Reinforcing the internal governance framework and c) Rebuilding internal capacity.
- Welcomes the corrective action plans resulting from 2017 and 2018 internal controls selfassessments carried out by the Management Team based on COSO internal control framework methodology.
- Welcomes all the relevant controls and corrective actions that have been implemented and are described in Part IV of this report "Summary of the most relevant controls implemented by the Management Team" as a result of the Governance and Internal Control action plans.
- Welcomes that 88% of the corrective actions identified during the 2018 internal control selfassessment are already in progress or implemented.

Expresses its concerns and makes the following recommendations:

- The Management Board recognises that under the new Executive Director a.i., EASO has considerably improved the working arrangements and effective communication channels in order to facilitate the EASO Management Board's role on overseeing the Agency's **governance**, **risk management and internal control** practices. Particularly, the Agency assesses and communicates the internal control state of play, as well as deficiencies and corrective actions in a timely manner to the Management Board and the Commission. These communication channels should be reviewed as and when necessary.
- With regard to the systemic nature of non-compliance in EASO procurement and Human Resources procedures, the Management Board recognises that under new leadership EASO has started to take the necessary steps to ensure that compliance is front and centre in the culture and conduct of all its activities. As example, the Management Board welcomes the two internal control self-assessment exercises, which have led to the identification of a comprehensive set of corrective actions and recommends to be kept up-dated on the state of implementation periodically.
- The Management Board believes that the subsequent corrective actions regarding the internal control are needed:
  - Reinforcing the Agency's staff, in line with the Recruitment Plan elaborated by the Executive Director a.i., as staff is key towards overcoming systemic, structural, and internal control

shortcomings, as well as continue putting in place improved HR policies, procedures and processes.

- To further develop the risk management process in EASO in order to make sure that EASO risk identification and risk assessment is effective and efficient and is integrated into the annual activity planning of the office.
- To develop business continuity plans based on a business impact analysis following corporate guidance and trained staff, to ensure that the Agency can continue working to the extent possible in case of a major disruption.
- Further develop control systems to provide reasonable assurance to prevent fraud and other unethical practices and irregularities.
- Continue the implementation of the Agency's new Internal Control Framework (adopted in December 2018) in compliance with the regulatory framework.
- To develop an internal ex-post control capability and an internal audit capability in order to perform ongoing and/or separate assessments to ascertain whether the components of the internal control are present and functioning.
- Continue the monitoring the Agency's performance based on the adopted criteria and baselines for the minimum standards (both principles and characteristics), taking into account their specificities and risks.

On the other hand, the Management Board expresses its satisfaction of EASO's overall performance in 2018 and thanks the staff for their commitment and achievements throughout the year.

In the light of the above, **the Management Board adopts this opinion** and requests that the EASO Consolidated Annual Activity Report 2018 be forwarded, together with the analysis and assessment, to the European Parliament, the Council, the European Commission and the European Court of Auditors.

# Introduction

## EASO's mission and guiding principles

EASO's mission is to contribute to the implementation and development of the CEAS by providing support and facilitating, coordinating and strengthening practical cooperation among EU+ countries as an independent centre of expertise on asylum.

In fulfilling its mission, EASO observes the following principles:

- providing comprehensive and timely support to requesting Member States;
- stimulating quality and efficiency of the asylum and reception systems of Member States;
- acting as an independent and impartial centre of expertise;
- providing accurate and up-to-date data, analysis and assessments on asylum-related matters;
- supporting Member States in taking up their responsibilities in the field of asylum and in showing solidarity with Member States whose asylum systems are under pressure;
- facilitating and stimulating joint and common practical cooperation measures in the field of asylum, thereby fostering mutual trust among Member States;
- providing evidence-based input to EU policymakers on asylum;
- cooperating with EU institutions, EU agencies and bodies, international organisations and civil society.

## EASO's legal basis and activities

EASO was established by Regulation (EU) No 439/2010 of the European Parliament and of the Council. The Regulation makes provisions for the organisation of EASO and establishes its duties. Other duties of the Agency stem from the asylum *acquis*.

EASO conducts a number of activities within the legal framework, namely:

- **permanent support**: supporting and stimulating the common quality of the asylum process through common training, common asylum training material, common quality and common Country of Origin Information (COI);
- **special support**: tailor-made assistance, capacity building, relocation, specific support and special quality control tools;
- **technical and operational assistance**: organising and providing assistance to Member States subject to particular pressures on their asylum and reception systems;
- **information and analysis**: sharing and merging information and data, analyses and assessments at EU level, including EU-wide trend analyses and assessments;
- **third-country support**: supporting the external dimension of the Common European Asylum System, supporting partnerships with third countries to reach common solutions, including by capacity building and regional protection programmes, and coordinating Member States' actions on resettlement.

The conditions and challenges under which EASO operates are described in more detail in part covering major developments. In summary, the year 2018 was yet again an important year for the Agency as it faced continued challenges brought about by the number of applicants for international protection in the EU+ that placed pressure on the asylum procedures of EU+ countries, particularly those facing substantial and/or sudden increases in arrivals, and Member States that had to deal with second instance applications resulting from the high influx during 2015 and 2016.

As provisional political agreement was reached on 28 June 2017 in the inter-institutional discussions on a proposed Regulation transforming EASO into a full-fledged Agency, the European Union Agency for Asylum, EASO embarked on preparatory activities to plan for its potential future role and responsibilities. On 12 September 2018 the European Commission proposed an amended proposal for the EUAA Regulation, building on the provisional agreement reached by the co-legislators in 2017. The targeted changes to the proposed EUAA Regulation are being negotiated by the two co-legislators.

#### Organisation and administrative structure

The administrative and management structure of EASO comprises of the Management Board as well as the Executive Director and the staff of the Agency.

The Executive Director, in exercising the responsibilities laid down in Article 31 of the EASO Regulation, is supported by the Executive Office, including the Accounting Officer, the Communications and Stakeholders Unit, the Liaison Officers to the EU Institutions and to Frontex, and the Senior Advisor.

The Department of Asylum Support contributes to the implementation of the CEAS by providing support with the aim of enhancing the capacities of EU+ countries to implement the CEAS through common training, coordinated practical cooperation and through the development of operational standards and guidance.

The Department of Operations develops and implements a comprehensive approach for EASO activities in the field of operations, bringing together situational and country of origin information and intelligence, operational planning and intra and extra-EU operational support under one coordinated framework. Operations is underpinned by operational protocols and tools and a planning and evaluation mechanism to ensure optimal results.

The Department of Administration provides support systems and services to the core areas of work and support the ED and EASO staff on the legality, regularity and sound financial management implementation of the SPD and budget as adopted by the Management Board.

The organisational chart is presented in Annex III.

EASO conducts its activities from the headquarters in Valletta Harbour, Malta, from three operational offices in Rome, Athens and Nicosia, and a liaison office in Brussels.

#### **Organisational accountability**

The Management Board shall ensure that the Agency performs the duties assigned to it. It shall be the Agency's planning and monitoring body.

The Executive Director is independent in the performance of his duties and is accountable to the Management Board for his activities. He reports to the European Parliament and to the Council on the performance of his duties when invited to do so.

The managers and staff of EASO are held to account in the exercise of their duties in accordance with their respective reporting lines within the organisational structure.

# **Executive Summary**

Migration continued to be a key policy priority in the European Union during 2018. Efforts made by the EU and its Member States to manage migration were yielding positive results in the Eastern Mediterranean. Nevertheless, rising numbers on the Central Mediterranean route led to the European Commission's 'Action plan on measures to support Italy, reduce pressure along the Central Mediterranean route and increase solidarity' of 4 July 2017<sup>2</sup>. In this context, EASO was to further increase the number of mobile teams in Italy supporting the processing of applications.

On 27 September 2017, the Commission issued a communication to the EU Institutions on the Delivery of the European Agenda on Migration<sup>'3</sup>. It noted that the migratory pressure on Italy and Greece remained high, due to the accumulated backlog from the influx during 2016 and first half of 2017. The Commission also reiterated that the assistance provided by EASO to Italy and Greece should continue and, where needed, be further reinforced.

The Commission recommendation on enhancing legal pathways for persons in need of international protection<sup>4</sup> that was also issued on 27 September invited Member States to resettle in fulfilment of their pledges, in close cooperation with UNHCR and with support from EASO as appropriate.

Moreover, in the abovementioned communication, the Commission invited EASO to coordinate a pilot project on private sponsorship schemes with interested Member States and engaging a wide variety of relevant civil society organisations, international organisations, and potential private sponsors in cooperation with the Member States. EASO delivered this in 2018.

By the end of 2018, over 34,600 persons had been relocated under an EU-coordinated effort that started in 2015 thus contributing to significantly reducing the pressure on the asylum systems of Italy and Greece. As the Council Decisions of 2015 applied to migrants in clear need of international protection arriving in the territory of Italy and Greece until 26 September 2017<sup>5</sup>, there was an immediate priority to ensure that all the remaining eligible persons were relocated swiftly. The Commission communication called upon EASO to continue providing and, where needed, further reinforce assistance to Italy and Greece.

In the light of the operating and special support plans signed with the respective authorities of Italy, Greece, Bulgaria and Cyprus and the ongoing developments in the area of migration, EASO was highly active in supporting Member States in dealing with continued pressure on their asylum procedures, as well as in capacity building. The sustained high level of operational activities were delivered by EASO staff with the support of Member State experts, contracted interim staff and contracted interpreters and cultural mediators.

EASO also delivered well on its other core business areas, namely on information and analysis, training and asylum support and external dimension, and also in horizontal activities.

Throughout 2018 EASO engaged closely with its stakeholders, including the Management Board, Member States, Commission, Council, European Parliament, Justice and Home Affairs EU agencies and civil society organisations. The eighth annual plenary meeting of the EASO Consultative Forum, held in Brussels on 5<sup>th</sup> December 2018, focused on reception, including challenges and future perspectives. brought together participants from civil society organizations in EU+ and non-EU countries.

<sup>&</sup>lt;sup>2</sup> SEC(2017) 339.

<sup>&</sup>lt;sup>3</sup> COM(2017) 558 final.

<sup>&</sup>lt;sup>4</sup> C(2017) 6504.

<sup>&</sup>lt;sup>5</sup> The relocation procedures concluded in Spring 2018.

As a provisional political agreement was reached in June 2017 between the co-legislators on the proposed Regulation transforming EASO into a full-fledged Agency, the European Union Agency for Asylum, EASO continued to build its preparedness for the operationalisation of its future mandate.

The following table summarises the major achievements.

## EASO's main results in 2018

#### **Operational support in Italy**

- 1 Operating Plan was implemented
- 58% of expert needs were met on average
- 41% of cases (22,821) were identified and processed with EASO's support in Italy

#### **Operational support in Greece**

- 1 Operating Plan was implemented
- 96% of expert needs were met on average
- 82% of interviews (8,958) were processed with EASO's support in Greece

## **Operational support for other EU Member States**

• 2 Special Support Plans were implemented (Cyprus, Bulgaria)

#### Third country support and Resettlement

- 47 capacity building activities were implemented
- 92% participant satisfaction in Western Balkans and Turkey
- 82% participant satisfaction in North Africa and other countries
- 4 activities were implemented for the Resettlement support (preparations for the RSF pilot project)

## Planning, evaluation and support tools

- 7 templates were developed in support of the establishment of Operating Plans
- 5 sets of periodic/mid-term monitoring reports were issued on current Operating Plans
- 2 evaluation initiatives on previous Operating Plans were carried out
- The EAIPS was tested and launched
- 100% of deployed experts accessed information on the IDS operational platforms
- 82% of users were satisfied with the EAIPS
- 84% of Member States were taking part and 93% were satisfied with the AIP NCP meetings
- 10 training programmes were developed and 38 were delivered
- 1,680 trainees were participating and 36 trainers were involved

#### **Country of Origin Information (COI)**

- 23 COI reports were produced
- +2,853 increase (27,564) in downloads of COI products
- 22 meetings were held
- 137 COI queries were answered

## Early Warning and Preparedness (EPS)

- 2 draft/prototype Early Warning Reports were concluded and published
- 96% of users were satisfied with quality and use of analytical products
- 52 digital weekly dashboard reports were produced for each operational area
- 51 WOSA Reports, 12 MTAR Reports, 7 Analytical Briefs, 4 Dublin Analyses, 4 Reception Analyses, 12 Public LAT Reports, and 7 Resettlement Reports were produced

## EASO's main results in 2018

#### Information and Documentation System

- 2 working days to include information on new developments
- 90% of thematic pages had complete standardized references
- 10 IDS outputs were provided

#### Training

- 10 operational training programmes were developed and 160 sessions were delivered
- 6 modules were initiated for development, upgrade or update and 7 training modules were finalised
- 3 training plans were developed and 12 sessions were delivered
- 7,104 persons were trained within national training sessions
- 457 national training sessions were administered by EASO
- 34 train-the-trainers' sessions were delivered
- 5 training sessions for EASO staff members were delivered
- 86 different language versions were built on the e-learning platform
- 29 language translations of modules were delivered
- 96% of participants were satisfied with the training
- 92% of participants were satisfied with the new e-learning experience

#### Asylum processes

- 1 thematic meeting and 1 EASO Asylum Processes Network meeting was organised
- 92% of participants were satisfied with meetings
- 3 practical tools were developed
- 3 activities were held to promote the practical tools
- 2 common practical tools were consulted with civil society and other organisations

#### Activities on vulnerable applicants

- 3 thematic activities were organised
- 87% of participants were satisfied with activities
- 2 common practical tools were developed
- The Vulnerability Experts' Network was established
- The EASO Quality Assurance tool was developed

#### Cooperation with members of the courts and tribunals

- 2 sets of professional development materials were developed and published
- 13 professional development meetings were organised
- 264 members of the courts and tribunals participated
- 96% of participants were satisfied with professional development sessions
- 31 stakeholders were maintained and 4 new were engaged
- A high-level EASO Judicial Roundtable at the CJEU was organised
- Annual planning and coordination meeting of the EASO Network of Courts and Tribunals was organised

#### EASO networks

- Dublin: 2 Steering Group meetings were organised with 93% of participant satisfaction, 2 Expert Group meetings were organised with 89% of participant satisfaction, 4 quarterly update reports and 2 Dublin-related guides and/or practical tools were produced
- Exclusion: 2 meetings were organised with 92% of participant satisfaction, 2 Expert Group meetings were organised with 89% participant satisfaction, 1 guide/practical tool was produced

## EASO's main results in 2018

#### **Country guidance for convergence**

- 3 questionnaires/surveys were conducted
- 1 Common Analysis and Country Guidance Note was developed
- 5 Country Guidance Network meetings were held
- 88% of participants were satisfied with the Network meetings

#### **Civil Society and Consultative Forum**

- 35 new working contacts were established with CSOs in the field of international protection
- 6 consultations with civil society were conducted
- 135+ organisations were consulted in each process

#### **Communication and Stakeholder Relations**

- Press outreach more than doubled to an audience of 4.1 billion
- 290 press interviews/questions were addressed
- 123 meetings with key stakeholders were held
- 51 VIP visits and other visits to EASO were held
- 31 information meetings/events were held
- 5 integrated communication campaigns were organised
- 4 briefings with the expert public were held
- 4 press visits in Member States were organised
- 105% increase in EASO website views
- 86% increase in Twitter and Facebook following
- 200 dossiers were translated into various languages
- 11 EASO Newsletters were issued
- Regular Social Media Monitoring Reports were produced

# **PART I: ACHIEVEMENTS OF THE YEAR**

## EASO's priorities in 2018

EASO's priorities in 2018 were:

#### **Operational support, planning and evaluation**

- Further develop operational support based on identified and emerging needs of Italy, Greece and Cyprus, as well as other potential frontline Member States.
- Provide operational and technical support to Member States in order to assist them in implementing the new CEAS proposals in a timely and effective manner.
- Support capacity building in key EU neighbouring third countries' asylum and reception systems, namely in the Western Balkans region, Turkey and North Africa.
- Strengthen the EU's role in the area of resettlement, in cooperation with the European Commission, UNHCR and other implementing partners, including IOM.
- Make use of and further develop a number of tools to implement its operational activities.
- Implement specific support activities for the Relocation and operations in the hotspots.
- Implement a pilot project on private sponsorship schemes, in close coordination with the Commission, and fully participate in the parallel Commission study.
- Continuously improve the planning of operational support and further develop working methodologies to draft operating plans.
- Enhance capacity to monitor and evaluate operational activities, with a major focus on the results from the implementation of operating plans, and to improve their effectiveness and efficiency.

#### Information, analysis and knowledge development

- Develop a comprehensive EU COI system, raising and harmonising standards of COI together with EU+ countries and other key stakeholders, as well as strengthening EASO's role as a 'clearing house' of national COI.
- Foster the creation of an effective situational picture on asylum-related migration, as well as an early warning functionality, through the further development of EPS data collection and the integration of findings of the research on activities on early warning and understanding root causes.
- Establish the IDS as the basis for operational analyses to be provided on current challenges and areas of potential crises.
- Further integrate the Asylum Information System focusing on improving the functionalities of individual entities and creating additional interlinkages between constituent parts.
- Foster convergence in applying assessment criteria by coordinating efforts among Member States to engage in and develop a common analysis providing guidance in the situation in specific countries of origin.

#### Asylum support

- Consolidate EASO's Training Curriculum by keeping its existing training material abreast of new developments as well as continue to organise train-the-trainers sessions.
- Provide learning and training opportunities to improve the knowledge, skills and competences in relevant authorities and of experts to be deployed in asylum support teams.
- Further continue and enhance practical cooperation activities for the collection and exchange of information on Member States' current practices and policies in relation to the CEAS.

- Further develop the dedicated network of reception authorities in line with the European Agenda on Migration.
- Continue to mainstream aspects related to vulnerable groups in all activities to encourage policy coherence in this field, including in the context of operational support, training and other asylum support activities.
- Advance the joint preparation of professional development materials for members of national courts and tribunals, as well as their subsequent dissemination to identified partners.
- Continue to enhance the activities of the Dublin Network and reinforce the cooperation, information-sharing and exchanges of best practices between the participating national Dublin Units.
- Continue to enhance the activities of the EASO Exclusion Network and reinforce the cooperation, information-sharing and exchange of best practices on exclusion-related issues between the participating EU+ States.

#### **Horizontal activities**

- Further promote the participation of representatives from civil society, strengthen the quality and effectiveness of consultations, and explore direct involvement of civil society in EASO's support activities through the implementation of pilot activities.
- In line with the new EUAA Regulation, make a proposal for the setup (composition and working methods) of the revised Consultative Forum based on lessons learnt its establishment.
- Promote multidirectional synergies with all relevant stakeholders of EASO's cooperation network as well as strengthen coordination, flow of information, convergence and coherence of policies and practices related to EASO's mandate.
- Continue to increase the availability of ICT systems and technical solutions in the field of asylum for the EU+, and further improve systems to support EASO's internal operations to meet the demands of growth in size as well as increase in tasks and responsibilities.

## EASO's key performance indicator

EASO's overall Key Performance Indicator represented the Agency's ability to conduct its core business and to meet the specific objectives set out in the Work Programme.

Consequently, EASO's Key Performance Indicator was represented by a qualitative indicator aiming at demonstrating the impact of the Agency's support to the implementation of the CEAS, taking into account:

- (i) the tasks laid down in the EASO Regulation, the recast EU asylum acquis and other related EU documents and the Agency's progress in implementing activities to fulfil these tasks;
- the requests made by the EU+ countries, the European Commission, the Council of the EU, the European Parliament and other EU institutions, agencies and bodies to develop and execute additional EASO activities in order to support the implementation of the CEAS;
- (iii) the opinions expressed by the EU+ countries, the European Commission, the Council of the EU, the European Parliament, other EU institutions, agencies and bodies and other EASO partners on the Agency's work.

The Work Programme identified a number of specific objectives which were structured according to the SMART (specific, measurable, achievable, realistic, time-bound) principle. In order to measure the Agency's performance, indicators were developed for each objective, together with the expected output and timeframe.

## I.1 Operational support

#### I.1.1 Italy

| Objective 2018  | Indicator 2018  | Target 2018 | Re | sults 2018  |
|---|---|-------------|----|---|
| 1. Contribute to<br>enhanced capacity<br>of the Italian<br>authorities to<br>implement the CEAS<br>and respond to high<br>influx of mixed<br>migration flows. | <ul> <li>Operating Plan signed<br/>and implemented</li> <li>No. of experts<br/>deployed vs needs</li> <li>No. of foreseen<br/>support measures<br/>implemented</li> <li>No. of national<br/>authority participants<br/>in support measures</li> <li>Level of satisfaction<br/>of Italian authorities<br/>with support<br/>measures</li> </ul> |             | •  | <ul> <li>Target achieved</li> <li>The Operating Plan was implemented as planned.</li> <li>Target not achieved</li> <li>58% of expert needs were met on average.</li> <li>Target achieved</li> <li>The support measures were initiated and implemented as agreed.</li> <li>Target exceeded</li> <li>795 national authority participants were involved in training activities.</li> </ul>   |
|   | <ul> <li>No. of induction/<br/>training/workshop<br/>activities carried out</li> </ul>  | • 25        | •  | <b>Target exceeded</b><br>39 induction briefings for MS experts were held, 48 training activities were<br>organised.  |
|   | <ul> <li>No. of procedures/<br/>workflows amended/<br/>revised with input<br/>from EASO</li> </ul>  | • 4         | •  | Target not achieved         3 procedures/workflows were amended/revised with input from EASO:         - Work Instructions for caseworkers in the Territorial Commissions         - Work Instructions for caseworkers in the Questura         - Training Handbook for volunteer guardians  |
|   | <ul> <li>No. of COI-related<br/>activities carried out</li> </ul>   | • 3         | •  | <ul> <li>Target exceeded</li> <li>5 COI-related activities were carried out:</li> <li>Mali COI Factsheet</li> <li>2 international conferences on relevant COI</li> <li>1 Italian expert (Mali COI Factsheet) was deployed to French COI Unit</li> <li>1 Swiss expert (Ivory Coast COI Factsheet) was deployed to Italian COI Unit</li> <li>2 Italian experts (Ivory Coast COI Factsheet) were deployed to Swiss COI Unit</li> </ul> |

|   | • Degree of adoption<br>and implementation<br>of outputs of support<br>measures  | <ul> <li>100% of outputs<br/>used/adopted</li> </ul>   | • | <b>Target achieved</b><br>The outputs were used/adopted as intended.   |
|---|--|--|---|--|
| 2. Taking into<br>account the<br>operational needs in<br>2018, contribute to<br>enhance the<br>capacity of the<br>Italian authorities to<br>face the mixed<br>migratory flows<br>under the regular<br>procedure and<br>hotspot approach | <ul> <li>Operating Plan(s)<br/>signed and<br/>implemented</li> <li>No. of experts<br/>deployed vs needs</li> <li>No. of foreseen<br/>support measures<br/>implemented</li> <li>Level of satisfaction<br/>of Italian authorities<br/>with support<br/>measures</li> </ul> | <ul> <li>1 Operating Plan<br/>implemented</li> <li>85% of expert<br/>needs met</li> <li>100% of support<br/>measures<br/>implemented</li> <li>80% in<br/>satisfaction<br/>surveys</li> </ul> | • | <ul> <li>Target achieved</li> <li>1 Operating Plan was implemented as planned.</li> <li>Target not achieved</li> <li>62% of expert needs were met on average.</li> <li>Target achieved</li> <li>The support measures were initiated and implemented as agreed.</li> <li>Target not achieved</li> <li>79.1% satisfaction was reached on average (91.5% from training, 66.7% based on external evaluation results).</li> </ul> |
|   | <ul> <li>% of cases identified<br/>and processed with<br/>the support of EASO<br/>experts</li> </ul>   | <ul> <li>50% of cases<br/>identified and<br/>processed with<br/>EASO's support</li> </ul>  | • | <b>Target not achieved</b><br>40.6% of cases were identified and processed with EASO's support (22,821<br>registrations were completed out of 56,161 cases lodged nation-wide in Italy).   |

#### I.1.2 Greece

| Objective 2018    | Indicator 2018                            | Target 2018                          | Re | sults 2018  |
|-------------------|---|--------------------------------------|----|---|
| 1. Contribute to  | <ul> <li>Operating Plan signed</li> </ul> | <ul> <li>1 Operating Plan</li> </ul> | •  | Target achieved   |
| enhanced capacity | and implemented                           | implemented                          |    | The Operating Plan was implemented as planned, certain measures were extended |
| of the Greek      | <ul> <li>No. of experts</li> </ul>        |                                      |    | into 2019.  |
| authorities to    | deployed vs needs                         | <ul> <li>85% of expert</li> </ul>    | •  | Target not achieved   |
| implement the     | <ul> <li>No. of foreseen</li> </ul>       | needs met                            |    | 83% of expert needs were met on average.                                      |
| CEAS, Dublin      | support measures                          | • 100% support                       | •  | Target achieved   |
| support and COI   | implemented                               | measures                             |    | The support measures initiated and implemented as agreed.                     |
|                   | <ul> <li>No. of national</li> </ul>       | implemented                          |    |   |
|                   | authority participants                    | <ul> <li>170 national</li> </ul>     | •  | Target not achieved   |
|                   | in support measures                       | authority                            |    | 98 national authority participants were involved in support measures.         |

|   | <ul> <li>Level of satisfaction<br/>of Greek authorities<br/>with support<br/>measures</li> <li>Degree of adoption<br/>and implementation<br/>of the outputs of the<br/>support measures</li> </ul>   | <ul> <li>participants in<br/>support measures</li> <li>80% in satisfaction<br/>surveys</li> <li>100% of outputs<br/>used/adopted</li> </ul>   | •       | <b>Target not achieved</b><br>66.7% satisfaction was reached on average (based on external evaluation results).<br><b>Target achieved</b><br>All outputs were used/adopted as intended.  |
|---|--|---|---------|--|
| 2. Taking into<br>account the<br>operational needs in<br>2018, contribute to<br>enhanced capacity<br>of the Greek<br>authorities to<br>process applications<br>of applicants for<br>international<br>protection | <ul> <li>Operating Plan(s)<br/>signed and<br/>implemented</li> <li>No. of experts<br/>deployed versus<br/>needs</li> <li>No. of foreseen<br/>support measures<br/>implemented</li> <li>Level of satisfaction<br/>of Greek authorities<br/>with the support<br/>measures</li> <li>% of interviews<br/>processed with the<br/>support of EASO</li> </ul> | <ul> <li>1 Operating Plan<br/>implemented</li> <li>85% of expert<br/>needs met</li> <li>100% of support<br/>measures<br/>implemented</li> <li>80% in satisfaction<br/>surveys</li> <li>100% of outputs<br/>used/adopted</li> <li>50% of<br/>interviews<br/>processed with<br/>EASO support</li> </ul> | • • • • | Target achievedThe Operating Plan was implemented as planned, some measures were extendedinto 2019.Target exceeded96% of expert needs were met on average.Target achievedThe support measures were initiated and implemented as agreed.Target not achieved66.7% satisfaction was reached on average (based on external evaluation results).Target achievedThe outputs were used/adopted as intended.Target exceeded81.7% of interviews were processed with EASO's support (8,958 interviews out of 10,970 interviews conducted on the five Greek islands with established hotspots). |

## I.1.3 Other EU Member States

| Objective 2018       | Indicator 2018                           | Target 2018                         | Results 2018 |   |
|----------------------|--|-------------------------------------|--------------|---|
| 1. Contribute to     | <ul> <li>No. of Support Plans</li> </ul> | <ul> <li>2 Support Plans</li> </ul> | •            | Target achieved   |
| enhanced capacity    | implemented                              | implemented                         |              | 2 Special Support Plans were implemented as planned (Cyprus, Bulgaria). |
| of requesting EU MS  | <ul> <li>No. of support</li> </ul>       | • 100% of support                   | •            | Target achieved   |
| national authorities | measures                                 | measures                            |              | The support measures were initiated and implemented as agreed.          |
| to implement the     | implemented                              | implemented                         |              |   |

| revised CEAS and | <ul> <li>No. of national</li> </ul>       | <ul> <li>80% in satisfaction</li> </ul> | ٠ | Target not achieved  |
|------------------|---|---|---|--|
| respond to high  | authority participants                    | surveys                                 |   | 66.4% satisfaction was reached on average (based on external evaluation results; |
| influx of mixed  | in support measures                       |   |   | 62.5% for Bulgaria, 70.1% for Cyprus).   |
| migration flows  | <ul> <li>Level of satisfaction</li> </ul> | <ul> <li>100% of proposed</li> </ul>    | ٠ | Target achieved  |
|                  | of the host EU+                           | procedures put in                       |   | The outputs were used/adopted as intended.                                       |
|                  | countries                                 | place                                   |   |  |
|                  | • % of new procedures                     |   |   |  |
|                  | and practices put in                      |   |   |  |
|                  | place                                     |   |   |  |

## I.2 External dimension

#### I.2.1 Third country support

| Objective 2018      | Indicator 2018                            | Target 2018                          | Re | esults 2018  |
|---------------------|---|--------------------------------------|----|--|
| 1. WB and Turkey:   | <ul> <li>No. of IPA related</li> </ul>    | • 25 capacity                        | ٠  | Target exceeded  |
| Provide capacity    | activities with EASO                      | building activities                  |    | 47 capacity building activities were implemented (29 in WB, 18 in Turkey under     |
| building and,       | involvement                               | implemented                          |    | pilot/2 <sup>nd</sup> EASO-DGMM Roadmap).  |
| where appropriate,  | implemented                               | • Min 80% in                         | ٠  | Target exceeded  |
| operational         | <ul> <li>No. of capacity</li> </ul>       | satisfaction                         |    | 92.1% participant satisfaction was reached on average (95% in WB, 89.6% / 91.7%    |
| support to WB and   | building activities                       | surveys                              |    | in Turkey under pilot / 2 <sup>nd</sup> EASO-DGMM Roadmap).                        |
| Turkey for the      | implemented                               | <ul> <li>100% of proposed</li> </ul> | ٠  | Target achieved  |
| management of       | <ul> <li>No. of other support</li> </ul>  | procedures put in                    |    | The proposed procedures were implemented as intended.                              |
| fluctuating         | measures, including                       | place                                |    |  |
| migration flows     | operational,                              | • Min 4 countries                    | ٠  | Target N/A   |
| and for the         | implemented                               | supported have                       |    | Target was de-prioritised due to lack of human resources and competing priorities. |
| development and     | <ul> <li>Level of satisfaction</li> </ul> | taken clear steps                    |    | 3 countries with which EASO had closer and more sustainable cooperation have       |
| adoption of         | of partner countries                      | to establish/adjust                  |    | shown relevant progress (Serbia, North Macedonia, Turkey), however, the impact     |
| improved asylum     | involved                                  | national AS and                      |    | can be better measured over a multi-annual timeframe.                              |
| and international   |   | practices                            |    |  |
| protection systems, |   |                                      |    |  |
| in line with EU     |   |                                      |    |  |
| requirements        |   |                                      |    |  |

| Commission and       |  |  |
|----------------------|--|--|
| EEAS, consider       |  |  |
| support to the       |  |  |
| priority countries   |  |  |
| included in the      |  |  |
| partnership          |  |  |
| framework            |  |  |
| approach defined by  |  |  |
| the 2016             |  |  |
| Commission           |  |  |
| Communication on     |  |  |
| the establishment of |  |  |
| a Partnership        |  |  |
| Framework with TCs   |  |  |
| under the European   |  |  |
| Agenda on            |  |  |
| Migration            |  |  |

#### I.2.2 Resettlement

| Objective 2018   | Indicator 2018   | Target 2018 | Re | sults 2018   |
|--|--|-------------|----|--|
| 1. Contribute to the<br>enhanced imple-<br>mentation of the<br>European<br>resettlement<br>schemes | <ul> <li>No. of activities<br/>specifically targeting<br/>EU+ countries which<br/>have limited prior<br/>experience with<br/>resettlement<br/>organised</li> <li>No. of activities<br/>undertaken to<br/>support the European<br/>Resettlement scheme</li> </ul> |             | •  | Target exceeded<br>4 support activities implemented (incl. preparations for the RSF pilot project).<br>Target N/A<br>Satisfaction of beneficiaries of activities was not measured because it was not<br>considered suitable in the context of the RSF pilot project. |

| <br><ul> <li>Level of satisfaction<br/>of beneficiaries of<br/>activities</li> <li>Level of satisfaction<br/>of EU+ countries<br/>participating in the<br/>pilot project</li> </ul>   | • Min 80%   | • | <b>Target N/A</b><br>Satisfaction of participating EU+ countries was not measured in 2018 because the RSF pilot project will become operational in 2019.   |
|---|---|---|--|
| <ul> <li>New methodologies<br/>and tools developed<br/>and promoted, also in<br/>cooperation with<br/>ongoing EU projects<br/>in this field (e.g.<br/>common tools and<br/>training materials in<br/>the context of EU-<br/>Frank)</li> </ul> | <ul> <li>Tools developed<br/>and used to<br/>support EU+<br/>countries</li> </ul> | • | <b>Target achieved</b><br>Several tools were developed in cooperation with EU-FRANK to support EU+<br>countries in planning and implementation of resettlement operations, the main<br>one being the Resettlement training module. |
| • Level of satisfaction<br>with methodologies<br>and tools  | • Min 80%   | • | <b>Target achieved</b><br>80% participant satisfaction was reached on average (pilot training on the<br>Resettlement).   |

# **I.3** Planning, evaluation and support tools

# I.3.1 Support activities and tools for operations

| Objective 2018       | Indicator 2018                       | Target 2018 | Results 2018   |
|----------------------|--------------------------------------|-------------|--|
| 1. Operating Plans   | <ul> <li>No. of templates</li> </ul> | • 4         | Target exceeded  |
| are established      | and/or methodo-                      |             | 7 templates have been developed in support of the establishment of Operating |
| through a            | logies developed in                  |             | Plans:   |
| consultative process | support of the                       |             | - Comprehensive Needs Assessment Report Template                             |
| based on a robust    | establishment of                     |             | - Prioritised Needs Assessment Report Template                               |
| and reliable needs   | <b>Operating Plans</b>               |             | - Multi-Annual Operational Roadmap Template                                  |
| assessment in a      |                                      |             | - Draft Results Framework Template   |
| timely manner,       |                                      |             | - Example of an Additional Tool: Stakeholder Profile Summary Sheet           |

| monitored closely,<br>reviewed at mid-<br>term and evaluated  |   |   |   | <ul> <li>Updated OP/SSP template (new sections for communication, data protection, safety and security, and restructuring of the measures)</li> <li>Updated financial planning template (now measure-based)</li> </ul>   |
|---|---|---|---|--|
| O<br>m<br>te  | <ul> <li>% of new/amended<br/>Operating Plans that<br/>make use of the new<br/>templates/<br/>methodologies</li> </ul>  | • 100%  | • | Target achieved<br>All new/amended Operating Plans (Italy, Greece, Cyprus) made use of the new<br>templates/methodologies.   |
|   | <ul> <li>% of new/amended<br/>Operating Plans that<br/>include the needs for<br/>specific support tools</li> </ul>  | • 100%  | • | <b>Target achieved</b><br>All new/amended Operating Plans (Italy, Greece, Cyprus) include the needs for specific support tools.  |
| 2. Enhance the<br>deployment of MS<br>experts to provide<br>operational support<br>to asylum and<br>reception systems | <ul> <li>EAIPS developed and<br/>tested</li> <li>Degree of satisfaction<br/>of EU+ countries with<br/>the EAIPS</li> </ul>                                      | <ul> <li>EAIPS developed<br/>and tested</li> <li>Min 80% in<br/>satisfaction<br/>surveys</li> </ul>   |   | Target achieved<br>The tool was developed in 2017, tested early 2018 and officially launched in<br>February during the NCP meeting.<br>Target exceeded<br>82.3% satisfaction was reached on average (feedback from 11/2018 AIP NCP<br>meeting).  |
| and support the<br>deployment of<br>experts from the<br>EAIPS   | <ul> <li>No. of SOPs and<br/>operational processes<br/>developed/refined</li> </ul>   | • Existing tools  |   | Target achieved         The existing tools were maintained or further developed.         Target not achieved         1 new tool was developed.   |
|   | <ul> <li>No. of NCP meetings</li> <li>No. of participants</li> <li>Level of satisfaction<br/>of participants</li> <li>Use of outputs of<br/>meetings</li> </ul> | <ul> <li>2 NCP meetings</li> <li>80% MS participating</li> <li>80% on satisfaction surveys</li> </ul> | • | Target achieved         2 AIP NCP meetings were held (12-13 February, 8-9 November).         Target exceeded         84% of Member States were participating on average (89% from the 1 <sup>st</sup> meeting 02/2018, 79% from the 2 <sup>nd</sup> meeting 11/2018).         Target exceeded         92.6% participant satisfaction was reached on average (feedback from 11/2018 AIP NCP meeting). |

|  |  | <ul> <li>100% of<br/>participants using<br/>outputs</li> </ul>  | ٠ | <b>Target achieved</b><br>The outputs were used as intended.   |
|--|--|---|---|--|
|  | <ul> <li>Usage of operational<br/>platforms developed<br/>to support<br/>information sharing<br/>with deployed<br/>experts within the IDS</li> </ul> | <ul> <li>100% of<br/>deployed experts<br/>accessing the<br/>information on<br/>IDS operational<br/>platforms</li> </ul> | • | <b>Target achieved</b><br>100% deployed experts were accessing the information on the IDS operational<br>platforms.  |
| 3. Enhance the<br>access of all MS to<br>interpretation<br>services across the | <ul> <li>No. of contacts<br/>established between<br/>EU+ countries to use<br/>the LAL</li> </ul>   | <ul> <li>80% of MS provide<br/>information for<br/>the updated LAL</li> </ul>   | • | <b>Target not achieved</b><br>No Member State has provided information for the updated LAL.  |
| EU   | • Data gathered on the<br>languages most<br>requested for<br>interpretation  | <ul> <li>Data available in<br/>top 5 requested<br/>languages</li> </ul>   | • | <b>Target exceeded</b><br>11 languages were covered through a Framework Contract for remote<br>interpretation of exotic languages in Greece and Bulgaria (Asante-Twi, Bambara,<br>Ewe, Fulani, Igbo, Krio, Mongolian, Nepali, Tamil, Tibetan, Uighur). |

# **I.3.2** Operational training and quality support

| Objective 2018                                       | Indicator 2018   | Target 2018 | Results 2018  |
|--|--|-------------|---|
| 1. Ensure that EASO deployed experts and other field | <ul> <li>No. of training<br/>programmes<br/>developed</li> </ul> | • 5         | <ul> <li>Target exceeded</li> <li>10 operational training programmes were developed.</li> </ul> |
| officers have the<br>adequate<br>knowledge, skills   | <ul> <li>No. of training<br/>programmes<br/>delivered</li> </ul> | • 15        | Target exceeded     38 training programmes were delivered.                                      |
| and competences required to perform                  | <ul> <li>No. of training<br/>sessions delivered</li> </ul>       | • 50        | Target exceeded     160 training sessions were delivered.                                       |
| tasks in the field prior to their                    | <ul> <li>No. of trainees<br/>participating</li> </ul>            | • 350       | Target exceeded     3,219 trainees were participating.  |

| deployments in<br>EASO operations  | <ul> <li>No. of trainers<br/>involved<br/>(individuals)</li> </ul>                     | • 30   | • Target exceeded<br>36 trainers were involved.   |
|--|--|--|---|
|  | <ul> <li>Level of trainee<br/>satisfaction</li> </ul>                                  | • 80%  | • Target exceeded<br>81.5% satisfaction on average.   |
| 2. Contribute to<br>well-functioning EU<br>hotspot approach<br>and to relocation   | <ul> <li>No. of tools<br/>developed</li> <li>Use of the tools<br/>developed</li> </ul> | <ul> <li>2 new tools<br/>developed /<br/>existing tools<br/>refined</li> </ul> | <ul> <li>Target exceeded</li> <li>3 new tools were developed / existing tools refined.</li> </ul>   |
| activities.<br>Improve and<br>develop procedures,<br>tools and practices<br>for the enhanced<br>implementation of<br>the hotspot<br>approach and<br>relocation<br>procedure. Enhance<br>the capacity of<br>national authorities<br>to implement the<br>hotspot approach<br>and to relocate in<br>cooperation with<br>relevant<br>stakeholders. | <ul> <li>No. of reviewed acts</li> <li>No. of quality<br/>reports produced</li> </ul>  | <ul> <li>s 100 acts<br/>reviewed</li> <li>10 quality<br/>reports</li> </ul>    | <ul> <li>Target not achieved<br/>93 acts were reviewed (76 for Greece, 17 for Cyprus).</li> <li>Target achieved<br/>10 quality reports were produced (8 for Greece, 2 for Cyprus).</li> </ul> |

# I.3.3 Monitoring and evaluation of operations

| Objective 2018       | Indicator 2018                        | Target 2018 | Results 2018   |  |
|----------------------|---------------------------------------|-------------|--|--|
| 1. EASO's            | <ul> <li>No. of evaluation</li> </ul> | Min 2       | Target achieved  |  |
| operations and       | initiatives on                        |             | 2 evaluation initiatives on previous Operating Plans proposing recommendations |  |
| activities within MS | previous Operating                    |             | for future actions were carried out (OP Italy 2017, OP Greece 2017).           |  |

| and in the field of<br>the external<br>dimension are  | Plans proposing<br>recommendations<br>for future actions  |   |
|---|---|---|
| continuously<br>monitored in terms<br>of budget, resource<br>allocation and<br>performance, and<br>mid-term reviews<br>and final evaluations<br>are conducted | <ul> <li>No. of periodic/mid-<br/>term monitoring<br/>reports issued on<br/>current Operating<br/>Plans</li> <li>3 reports</li> </ul>                                 | <ul> <li>Target exceeded</li> <li>5 sets of periodic/mid-term monitoring reports were issued on current Operating<br/>Plans:         <ul> <li>Regular monthly monitoring reports as of May 2018 on OP Greece</li> <li>Regular monthly monitoring reports as of May 2018 on OP Italy</li> <li>Quarterly monitoring reports on OP Italy</li> <li>Mid-term review report on OP Greece</li> <li>Reassessment of OP Italy (measure IT1, methodological support)</li> </ul> </li> </ul> |
|   | <ul> <li>New collaborative<br/>tools used to<br/>monitor<br/>implementation of<br/>the operations</li> <li>Min 1 each for<br/>Cyprus, Greece<br/>and Italy</li> </ul> | • Target exceeded<br>3 new collaborative tools were used to monitor implementation of the operations<br>in each country (Cyprus, Greece and Italy: measure-based monthly reports,<br>indicators database, results indicators visualized in PowerBi).  |

# I.4 Information, analysis and knowledge development

# I.4.1 Country of Origin Information (COI)

| Objective 2018       | Indicator 2018                      | Target 2018                          | Re | esults 2018  |
|----------------------|-------------------------------------|--------------------------------------|----|--|
| 1. Enhance and       | • No. of COI products               | <ul> <li>Up to 14</li> </ul>         | •  | Target exceeded  |
| further diversify EU |                                     |                                      |    | 23 COI products were produced.   |
| COI production       | Use of products                     | <ul> <li>Increased no. of</li> </ul> | •  | Target achieved  |
|                      |                                     | downloads                            |    | +2,853 increase in downloads (2018: 27,564 downloads, 2017: 24,711 downloads). |
|                      |                                     | <ul> <li>Increased use in</li> </ul> | ٠  | Target not achieved  |
|                      |                                     | case law                             |    | A study on the use of COI in case law has not yet been conducted.              |
|                      | <ul> <li>No. of meetings</li> </ul> | • 15                                 | ٠  | Target exceeded  |
|                      | held                                |                                      |    | 22 meetings were held (20 thematic meetings on countries of origin, 2 EASO COI |
|                      |                                     |                                      |    | Strategic Network meetings).   |
|                      | • No. of COI queries                | • 30                                 | •  | Target exceeded  |
|                      | answered                            |                                      |    | 137 COI queries were answered.   |

|  | • | No. of MedCOI<br>factsheets/queries             | • | Up to 3 /<br>up to 200  | • | <b>Target achieved</b><br>1 MedCOI Factsheet on Ukraine was drafted (not published); 556 queries were<br>processed (535 MedCOI availability requests, 21 accessibility requests). |
|--|---|---|---|---|---|---|
| 2. Enhance<br>awareness and use<br>of high-quality COI | • | Use of COI Portal and query system              | • | Increase in no. of<br>users/consul-<br>tations (+ 5,000)      | • | <b>Target N/A</b><br>A new analytics platform was introduced in May 2018, which records the number<br>of visits instead (40,809 visits in 2018).                                  |
|  | • | Use of COI and<br>related policy<br>instruments | • | Evidence of<br>national use of<br>jointly-<br>developed tools | • | Target N/A<br>No COI evaluations were due in 2018.  |

## I.4.2 Early Warning and Preparedness (EPS)

| Objective 2018  | Indicator 2018   | Target 2018   | esults 2     | 2018   |
|---|--|---|--------------|--|
| 1. Reinforce and<br>potentially expand<br>the Early Warning<br>and Preparedness | <ul> <li>No. of indicators<br/>covered by EPS</li> </ul> | <ul> <li>Pilot data sharing<br/>under Stage IV<br/>EPS</li> </ul> | Stage<br>Mem | et achieved<br>e IV proposal and template were sent to the EPS network in March, several<br>ober States have started sharing data, and it was presented to the EPS network<br>ecember. |
| System to cover all<br>key aspects of the<br>revised CEAS                       | <ul> <li>No. of analytical<br/>products</li> </ul>       | <ul><li>50 WOSA</li><li>12 MTAR</li></ul>                         | 51 W         | et exceeded<br>/OSA were produced.<br>et achieved  |
|   |  |   | 12 M         | ITAR were produced.  |
|   |  | <ul> <li>6 Analytical<br/>Briefs</li> </ul>                       | -            | <b>et exceeded</b><br>alytical Briefs were produced.   |
|   |  | 4 Dublin analyses   | •            | <b>et achieved</b><br>blin analyses were produced and presented at the Dublin Network.   |
|   |  | <ul> <li>4 Reception<br/>analyses</li> </ul>                      |              | <b>et achieved</b><br>ception analyses were produced and presented to the Reception Network.   |
|   |  | • 12 LAT public   | -            | et achieved<br>ublic Latest Asylum Trends (LAT) were produced and visitation rates monitored.  |
|   |  | • 12 resettlements  | Targe        | et achieved  |
|   |  | plus <i>ad hoc</i><br>reports                                     |              | settlement Reports were produced and then subsquently the analyses were rportated into the next 5 MTARs.   |

|   | Quality and use of analytical products                         | 80% user     satisfaction                        | • | <b>Target exceeded</b><br>96.4% user satisfaction was reached on average (two CSAT surveys were deployed,<br>one for the MTAR and another for the Analytical Brief). |
|---|--|--|---|--|
| 2. Develop an effective data              | <ul> <li>No. of operational<br/>areas monitored</li> </ul>     | • Italy  | • | <b>Target achieved</b><br>Productivity and deployment data were processed from Italy.  |
| exchange to analyse<br>EASO's operational |  | Greece   | • | <b>Target achieved</b><br>Productivity and deployment data were processed from Greece.   |
| activities                                |  | Other areas if relevant                          | • | <b>Target achieved</b><br>Productivity and deployment data were processed from Cyprus.   |
|   | <ul> <li>No. of operational<br/>analytical products</li> </ul> | • 1 weekly report<br>in each<br>operational area | • | <b>Target achieved</b><br>52 digital weekly dashboard reports were produced for each operational area.   |
|   | • Quality and use of analytical products                       | Increased no. of users                           | • | <b>Target not achieved</b><br>A study on the quality and use of analytical products has not yet been conducted.  |

# I.4.3 Information and Documentation System (IDS)

| Objective 2018   | Indicator 2018  | Target 2018  | Results 2018   |
|--|---|--|--|
| 1. Establishing a<br>permanent and<br>comprehensive<br>system of real time<br>update of the  | <ul> <li>Timeframe for<br/>updating of<br/>information</li> </ul>                           | <ul> <li>Average of 2<br/>working days to<br/>include infor-<br/>mation on new<br/>developments</li> </ul> | <ul> <li>Target achieved</li> <li>2 working days on average was required to include information on new developments.</li> </ul>  |
| system and related<br>alerts and<br>notifications,<br>allowing for timely<br>coverage of new<br>developments and<br>ensuring a fully<br>accurate picture of<br>the situation on the<br>ground, including | <ul> <li>% of complete<br/>standardized<br/>references to each<br/>thematic page</li> </ul> | • 90% fully referenced   | <ul> <li>Target achieved<br/>90% of thematic pages have been fully referenced (complete standardized<br/>references).</li> </ul> |

| source material used  |  |  |   |  |
|---|--|--|---|--|
| 2. Produce analyses (fact fiches and                                    | IDS outputs  | <ul> <li>10 outputs<br/>provided</li> </ul>  | • | Target achieved<br>10 outputs were provided.   |
| overviews)<br>indicating areas of<br>challenges and<br>potential crises | <ul> <li>No. of IDS outputs<br/>referenced in<br/>planning and<br/>evaluation of<br/>operational<br/>activities</li> </ul> | <ul> <li>References to<br/>IDS outputs in<br/>Operating Plans<br/>and reports</li> </ul> | • | <b>Target achieved</b><br>IDS platforms were referenced in Operating Plans for Italy and Greece as a source<br>of information for deployed teams. ICOP platform was used to support the<br>deployment process for EASO operations with links created to the EAIPS, for<br>consistency and completeness of information the IDS information was used for the<br>needs assessment for the Operating Plan 2019 in Italy. |
| 3. Establishing IDS as the entry reference                              | <ul> <li>Use of IDS within<br/>EASO</li> </ul>   | <ul> <li>50 consultations<br/>per day</li> </ul>   | • | Target exceeded311 consultations per day were conducted on average.  |
| point for EASO and<br>EU+ stakeholders                                  | • Use of IDS by EU+ countries  | <ul> <li>60 consultations<br/>per day</li> </ul>   | • | Target exceeded311 consultations per day were conducted on average.  |

## I.4.4 Annual report on the situation of asylum in the EU

| Objective 2018   | Indicator 2018                                      | Target 2018 | Results 2018   |
|--|---|-------------|--|
| 1. Produce the<br>Annual Report on<br>the Situation of<br>Asylum in the EU | Use of annual report<br>by external<br>stakeholders |             | <ul> <li>Target exceeded         <ol> <li>Target exceeded             <ol> <li>,344 (est.) references were made to the annual report by external stakeholders                 (incl. downloads):</li></ol></li></ol></li></ul> |

| Objective 2018   | Indicator 2018   | Target 2018   | Results 2018  |
|--|--|---|---|
| 1. Further extend<br>COI Portal<br>functionalities   | <ul> <li>No. of additiona<br/>major versions<br/>deployed</li> </ul>                   | • 2   | • Target exceeded<br>4 additional major versions were deployed (1.1, 1.2, 1.3, 1.4).  |
|  | <ul> <li>Connected syste<br/>to the COI Porta</li> </ul>                               | •   | • Target achieved<br>1 more EU+ country (Lithuania) was encouraged to connect (5 countries<br>connected: Finland, France, Ireland, Norway, Sweden).         |
| 2. Further improve<br>the interface and<br>functionalities of IDS<br>and integrate<br>statistical  | <ul> <li>No. of pages wit<br/>statistical<br/>information mad<br/>available</li> </ul> | statistics made   | • <b>Target achieved</b><br>Relevant statistics (incl. statistical visualisations) was made available for each EU+<br>country page.                         |
| information for<br>individual countries,<br>case law, as well as<br>the EASO query<br>system   | <ul> <li>No. of pages wit<br/>case law made<br/>available</li> </ul>                   | h • Relevant case<br>law made<br>available for<br>each EU+<br>country page (+<br>EU-level pages)          | • Target achieved<br>Relevant case law was made available for each EU+ country page (+ EU-level pages).   |
|  | <ul> <li>No. of EASO que<br/>processed throu<br/>the database</li> </ul>               | •   | Target not achieved     29 queries were processed.  |
| 3. Continue to<br>include relevant<br>information from<br>the AIS on the EASO<br>website, in<br>particular statistical<br>information with a<br>goal of automatizing | <ul> <li>Availability of<br/>dynamic statistic<br/>from EPS</li> </ul>                 | <ul> <li>Provide targeted<br/>automated<br/>statistical<br/>information on a<br/>regular basis</li> </ul> | Targeted, automated statistical information was provided on a regular basis (monthly dynamic visualisations on the public website and in restricted areas). |

# I.4.5 Further development of a central Asylum Information Systems

| processes and        |  |  |
|----------------------|--|--|
| avoiding duplication |  |  |

# I.4.6 Research on early warning and understanding root causes

| Objective 2018  | Indicator 2018   | Target 2018  | Results 2018   |
|---|--|--|--|
| 1. Complete open<br>projects in<br>programme and<br>disseminate results | <ul> <li>Pilot exercise for<br/>surveying asylum<br/>seekers launched</li> </ul>   | <ul> <li>Fact-finding<br/>missions to MS<br/>reception<br/>centres, well-<br/>developed<br/>methodology,<br/>project tendered<br/>and evaluated<br/>(contract to be<br/>signed in early<br/>2019)</li> </ul> | • Target not achieved<br>Fact-finding missions to three Member States' reception centres took place, the<br>SAM (Surveys to Unsderstand Asylum Related Migration) methodology was<br>developed in cooperation with 5 Member States. Due to staff shortages, the project<br>was not tendered (no evaluation was therefore carried out), however, the technical<br>specifications were drafted.  |
|   | <ul> <li>Methodology for<br/>early warning<br/>developed, based<br/>on big data<br/>(internet use in<br/>third countries)</li> </ul> | <ul> <li>Conclude and<br/>publish report</li> <li>Disseminate<br/>results</li> </ul>   | <ul> <li>Target exceeded         2 draft/prototype Early Warning Reports on Idlib and Tunisia were concluded and published.     </li> <li>Target achieved         Early warning reports were used by DG HOME in several ISAA (Integrated Situational Awareness and Analysis) reports and published on the IPCR (Integrated Political Crisis Response) platform. In addition some big-data results were used in the Annual Trends Analysis report for 2018 which was disseminated to Member States and the EASO Management Board.     </li> </ul> |
|   | <ul> <li>EASO model of<br/>asylum-related<br/>migration<br/>implemented and<br/>tested</li> </ul>                                    | <ul> <li>Conclude<br/>relevant projects</li> <li>Publish reports</li> </ul>  | <ul> <li>Target N/A         The project was realigned into 2019 (a new analytical framework is being developed which will better separate the analytical needs of the asylum situation from the implementation of the CEAS).     </li> <li>Target N/A</li> </ul>   |
|   |  |  | The project was realigned into 2019 (a new analytical framework is being developed which will better separate the analytical needs of the asylum situation from the implementation of the CEAS).   |

| Disseminate     results | • Target N/A<br>The project was realigned into 2019 (a new analytical framework is being developed<br>which will better separate the analytical needs of the asylum situation from the |
|-------------------------|--|
|                         | implementation of the CEAS).   |

# **I.4.7** Country guidance for convergence

| Objective 2018   | Indicator 2018  | Target 2018     | Results 2018  |
|--|---|-----------------|---|
| 1. Information-<br>collection and<br>analysis of diver-<br>gences in country-<br>specific national<br>decision practices,<br>of the main reasons<br>for these divergen-<br>ces, of the actual<br>situation in the<br>countries of origin,<br>and of existing<br>standards and<br>guidance/tools on<br>relevant elements of | <ul> <li>No. of<br/>questionnaires/<br/>surveys</li> </ul>  | • 3             | • Target achieved<br>3 questionnaires/surveys were conducted.   |
| the CEAS<br>2. Increase the level<br>of convergence  |   | • 1             | <ul> <li>Target achieved</li> <li>1 evaluation of the pilot exercise was carried out (the evaluation report was shared</li> </ul> |
| through the joint<br>development of<br>country-specific<br>guidance based on<br>joint EASO COI,<br>EASO horizontal   | <ul> <li>Use and review of a<br/>commonly agreed<br/>methodology for the<br/>development of<br/>Country Guidance</li> </ul> | the development | -   |
| guidance/tools and other relevant input  | <ul> <li>No. of Common<br/>Analysis and</li> </ul>  | • 1             | Target achieved   |

| Country Guidance<br>Notes to be<br>developed/updated<br>and adopted by the<br>EASO MB |                                    |   | 1 Common Analysis and Country Guidance Note was developed/updated and adopted by the EASO MB (incl. publication). |
|---|------------------------------------|---|---|
| <ul> <li>No. of Country<br/>Guidance Network<br/>meetings</li> </ul>                  | • 4                                | • | <b>Target exceeded</b><br>5 Country Guidance Network meetings were held.  |
| <ul> <li>No. of drafting team meetings</li> </ul>                                     | • 6                                | • | <b>Target achieved</b><br>6 drafting team meetings were held.   |
| Level of satisfaction<br>with the Network<br>meetings                                 | <ul> <li>80% and higher</li> </ul> | • | <b>Target exceeded</b><br>88.4% participant satisfaction was reached on average.                                  |

# I.5 Asylum support

# I.5.1 Training

| Objective 2018   | Indicator 2018   | Target 2018  | Results 2018  |
|--|--|--|---|
| 1. Consolidation of<br>the EASO Training<br>Curriculum | <ul> <li>Number of training<br/>modules reviewed/<br/>updated/upgraded/<br/>developed in 2018</li> </ul> | <ul> <li>5 modules<br/>reviewed/<br/>updated/<br/>upgraded/<br/>developed</li> </ul> | <ul> <li>Target exceeded</li> <li>7 modules were finalised and piloted (Interview Techniques, Interviewing Vulnerable Persons, Interviewing Children, Interpreters, Resettlement, End of Protection, CEAS).</li> <li>6 modules were initiated for development/upgrade/update (MedCOI, Module for the Reception of Vulnerable Persons, Module for Managers, Country of Origin Information, Evidence Assessment, Exclusion).</li> </ul> |
|  | Level of satisfaction<br>with the new e-<br>learning experience  | rate   | <ul> <li>Target exceeded</li> <li>92% participant satisfaction was reached on average.</li> </ul>   |
|  | Number of training<br>modules for which<br>comments were<br>requested by the<br>Reference Group          | <ul> <li>5 training<br/>modules</li> </ul>   | <ul> <li>Target exceeded         Comments were requested by the Reference Group on 6 modules:         <ul> <li>Interviewing Vulnerable Persons (January 2018) – upgrade</li> <li>Interviewing Children (February 2018) – upgrade</li> <li>End of Protection (February and August 2018, only for sub-module 1) – upgrade</li> </ul> </li> </ul>  |

|   | <ul> <li>Development of a mobility programme for certified asylum officials</li> </ul>               | <ul> <li>A mobility<br/>programme is<br/>developed</li> </ul> | <ul> <li>CEAS (June 2018) – upgrade         <ul> <li>Resettlement (July 2018) – development</li> <li>Exclusion (December 2018) – upgrade</li> <li>The Reference group was also consulted on the structure of MedCOI training, and for the life-cycle report on the Evidence Assessment module upgrade.</li> </ul> </li> <li>Target N/A         <ul> <li>The development of a mobility programme was explored and discussed in the CAWG. CAWG members agreed to focus on the development of the Training</li> </ul> </li> </ul> |
|---|--|---|--|
| 2. Implementation<br>of the EASO Training<br>Curriculum | <ul> <li>No. of persons<br/>trained within train-<br/>the-trainers'<br/>sessions</li> </ul>          | • 1,250   | <ul> <li>Governance System prior to the organisation of a mobility programme.</li> <li>Target not achieved<br/>524 persons were trained within train-the-trainers' sessions.</li> </ul>  |
|   | <ul> <li>No. of persons<br/>trained within<br/>national training<br/>sessions</li> </ul>             | • 3,000   | • Target exceeded<br>7,104 persons were trained within national training sessions.   |
|   | <ul> <li>No. of train-the-<br/>trainers' sessions<br/>delivered</li> </ul>                           | • 16  | <ul> <li>Target exceeded</li> <li>34 train-the-trainers' sessions were delivered.</li> </ul>   |
|   | <ul> <li>No. of national<br/>training sessions<br/>administered by<br/>EASO</li> </ul>               | • 250   | • <b>Target exceeded</b><br>457 national training sessions were administered by EASO.  |
|   | <ul> <li>No. of different<br/>language versions<br/>built on the e-<br/>learning platform</li> </ul> | • 15  | • <b>Target exceeded</b><br>86 different language versions were built on the e-learning platform.  |
|   | Level of satisfaction<br>of participants in<br>training sessions                                     | 85% satisfaction  | • Target exceeded<br>96% participant satisfaction was reached on average.  |

|   | • | No. of trainers and<br>content experts<br>participating in the<br>trainers' network<br>meetings | • | 25               | • | <b>Target N/A</b><br>The Trainers Network Meeting was postponed into March 2019 due to changes in<br>the certification process.   |
|---|---|---|---|------------------|---|---|
|   | • | No. of language<br>translations of<br>modules   | • | 21               | • | Target exceeded         29 language translations of modules were delivered (both translated and not yet built online):         - Interviewing Techniques (20)         - Inclusion (3)         - SOGI (3)         - Interpreting in the Asylum context (1)         - Evidence Assessment (1)         - Inclusion Advance (1)   |
| 3. EASO will<br>establish and<br>develop training on          | • | No. of training<br>sessions for staff<br>members  | • | 2                | • | Target exceeded         5 training sessions for staff members were delivered.   |
| international<br>protection-related                           | • | No. of EASO staff trained   | • | 50               | • | Target exceeded<br>151 members of EASO staff were trained.  |
| topics for its own staff                                      | • | Satisfaction level of users   | • | 85% satisfaction | • | Target achieved85% user satisfaction was reached on average.  |
| 4. EASO will engage<br>in consultations with<br>EU+ and third | • | No. of field/study<br>visits  | • | 2                | • | <b>Target not achieved</b><br>1 study visit was organised (Maltese asylum authorities of the Dublin Office to<br>Poland).   |
| countries in order to collect and analyse                     | • | No. of training plans developed   | • | 2                | ٠ | Target exceeded         3 training plans were developed.  |
| needs and develop<br>and/or design<br>training plans          | • | No. of sessions<br>delivered  | • | 4                | • | <ul> <li>Target exceeded</li> <li>12 sessions were delivered: <ul> <li>8 training sessions to the Maltese immigration officers (fundamental rights and access to the asylum procedure, trafficking in human beings, identification of vulnerable applicants, intercultural communication, and interview techniques)</li> <li>3 core module sessions (inclusion, interview techniques, evidence assessment)</li> </ul> </li> </ul> |

|   |  | - 1 training session (Dublin III Regulation)  |
|---|--|---|
| 5. EASO will engage<br>in cooperation with<br>other JHA Agencies<br>to develop and<br>support joint trai- | <ul> <li>No. of joint training activities with other JHA Agencies</li> </ul>                           | <ul> <li>Target achieved</li> <li>19 joint training activities with other JHA Agencies were organised:</li> <li>13 with Frontex (Operational Briefing Triton, a Mid-level Management Course)</li> <li>6 with CEPOL (training courses)</li> </ul>  |
| ning endeavours and<br>to provide expertise<br>in the development<br>of training material<br>within other | <ul> <li>JHA Agency experts</li> <li>3</li> <li>being part of EASO</li> <li>Reference Group</li> </ul> | <ul> <li>Target achieved         <ul> <li>JHA Agency experts were part of EASO Reference Group:</li> <li>2 from FRA (development of a training module for the interpreters, upgrade of the training module on Interviewing Children)</li> <li>1 from Frontex (development of a training module for the interpreters)</li> </ul> </li> </ul> |
| Agencies  | <ul> <li>No. of joint training </li> <li>1<br/>activities</li> </ul>                                   | • Target achieved<br>1 joint training activity was organised (consultations with Frontex and Europol on<br>the joint training on the Migration Management Support Teams).   |

# I.5.2 Asylum processes

| Objective 2018  | Indicator 2018   | Target 2018      | Results 2018  |
|---|--|------------------|---|
| 1. Contribute to the targeted collection and exchange of information on the | <ul> <li>No. of topics for<br/>which information<br/>will be collected and<br/>analysed</li> </ul> | • 1              | Target exceeded     3 topics were covered for information collection and analysis.                                      |
| implementation of<br>the CEAS by<br>collecting and                          | <ul> <li>No. of thematic<br/>meetings to be<br/>organised</li> </ul>                               | • 1              | Target achieved     1 thematic meeting was organised.   |
| analysing<br>information about<br>MS practices and                          | <ul> <li>Level of satisfaction<br/>with thematic<br/>meetings</li> </ul>                           | • 80% and higher | <ul> <li>Target exceeded</li> <li>91% participant satisfaction was reached on average.</li> </ul>                       |
| policies on selected<br>aspects of the CEAS                                 | <ul> <li>No. of meetings of<br/>the EASO Asylum<br/>Processes Network</li> </ul>                   | • 1              | • <b>Target achieved</b><br>1 meeting of the EASO Asylum Processes Network was organised (22-23 November,<br>in Malta). |
|   | • Level of satisfaction with the meeting of  | • 80% and higher | Target exceeded     92% participant satisfaction was reached on average.  |

| 2. Contribute to<br>achieving common<br>standards of asylum<br>processes<br>throughout the EU    | • | the EASO Asylum<br>Processes Network<br>No. of practical<br>tools on asylum<br>processes to be<br>developed and<br>published | • | 1             | • | <b>Target achieved</b><br>1 practical tool on asylum processes was developed and published (a practical<br>guide); 2 were developed (EASO guidance on 'Membership of a Particular Social<br>Group', EASO practical guidance on 'Operational Standards and Indicators for the<br>Asylum Procedure').                  |
|--|---|--|---|---------------|---|--|
| by developing<br>common practical<br>tools and guidance<br>targeted at certain<br>aspects of the | • | No. of common<br>practical tools<br>consulted with civil<br>society and other<br>organisations                               | • | 1             | • | <b>Target exceeded</b><br>2 common practical tools (EASO guidance on 'Membership of a Particular Social<br>Group', EASO practical guidance on 'Operational Standards and Indicators for the<br>Asylum Procedure') were consulted with civil society and other organisations (COM,<br>UNHCR, ECRE, Odysseus Network). |
| asylum processes   | • | No. of activities/<br>products developed<br>to promote the<br>practical tools  |   | 2 or more     | • | <b>Target achieved</b><br>3 activities were held to promote the practical tools (to the members of the Italian<br>Asylum System, to the Turkish officials, to the members of the Asylum Processes<br>Network).   |
| 3. Support MS in the<br>quality management<br>of the national                                    |   | No. of relevant activities   | • | 1             | • | <b>Target not achieved</b><br>A meeting on quality management was not organised due to the focus on quality assurance within EASO Operations and limited resources.  |
| asylum processes   | • | Satisfaction of participants in relevant activities  | • | 80% or higher | • | <b>Target N/A</b><br>Satisfaction of participants was not measured because a meeting on quality<br>management was not organised, due to the focus on quality assurance within EASO<br>Operations and limited resources.  |
|  | • | No. of targeted<br>support tools for<br>quality manage-<br>ment activities   | • | 1             | • | <b>Target achieved</b><br>1 targeted support tool for quality management activities was developed (EASO<br>Quality Assurance tool).  |

# I.5.3 Reception

| Objective 2018     | Indicator 2018                          | Target 2018                    | Results 2018    |
|--------------------|---|--------------------------------|-----------------|
| 1. Provide a forum | Meetings organised                      | <ul> <li>4 meetings</li> </ul> | Target exceeded |
| for exchange of    | <ul> <li>No. of participants</li> </ul> | organised                      |                 |

| information and good practices  | <ul> <li>Level of satisfaction<br/>of participants</li> <li>Use of output of<br/>meetings</li> <li>80% in<br/>satisfaction<br/>surveys</li> </ul>  | <ul> <li>8 meetings were organised (2 NCP meetings, 2 thematic workshops, 4 exchange programme visits).</li> <li>Target exceeded<br/>90% meeting participant satisfaction was reached on average.</li> </ul>                    |
|---|--|---|
| 2. Pool expertise on<br>reception-related<br>issues and provide<br>input to practical | <ul> <li>No. of practical<br/>tools/guidance to<br/>be developed and<br/>published</li> <li>1 practical tool<br/>developed and<br/>published</li> </ul>  | • <b>Target exceeded</b><br>2 practical tools were developed and published (Guidance on Contingency Planning<br>in the Context of Reception, Guidance on Reception Conditions for Unaccompanied<br>Children).                   |
| cooperation<br>activities organised<br>by EASO in the field<br>of reception           | <ul> <li>No. of practical<br/>tools/guidance<br/>consulted with<br/>EASO Reference<br/>Group and EASO<br/>Network of<br/>Reception<br/>Authorities</li> <li>1 practical tool<br/>consulted with<br/>reference group<br/>and EASO<br/>network of<br/>Reception<br/>authorities</li> </ul> | • Target achieved<br>1 practical tool was consulted with reference group and EASO network of Reception<br>authorities (Guidance on Operational Standards and Indicators on Reception<br>Conditions for Unaccompanied Children). |

# **I.5.4** Activities on vulnerable applicants

| Objective 2018  | Indicator 2018   | Target 2018                                 | Results 2018  |
|---|--|---|---|
| 1. Encouraging<br>policy coherence by<br>exchange of                | <ul> <li>No. of thematic<br/>activities to be<br/>organised</li> </ul>                         | • 3   | <ul> <li>Target achieved</li> <li>3 thematic activities were organised (vulnerability experts' Network kick-off meeting, Advisory Group meeting, the First Annual Conference).</li> </ul> |
| information and expertise in relation                               | • Level of satisfaction with activities  | • 80% and higher                            | <ul> <li>Target exceeded</li> <li>86.5% participant satisfaction was reached on average.</li> </ul>   |
| to vulnerable<br>applicants in asylum<br>and reception<br>processes | <ul> <li>Establish a practical<br/>cooperation<br/>Network on<br/>Vulnerable Groups</li> </ul> | <ul> <li>Network<br/>established</li> </ul> | <ul> <li>Target achieved<br/>The Vulnerability Experts' Network was established in November 2018.</li> </ul>  |
| 2. Contribute to<br>achieving common<br>standards and best          | <ul> <li>No. of common<br/>practical tools</li> </ul>  | • 2   | • Target achieved<br>2 common practical tools were developed and/or published (Practical Guide on Age<br>Assessment, Practical Guide on the Best Interest of the Child).                  |

| practices by developing and                               | developed and published  |             |  |
|---|--|-------------|--|
| publishing practical<br>tools on vulnerable<br>applicants | <ul> <li>No. of common<br/>practical tools<br/>consulted with civil<br/>society and other<br/>organisations</li> </ul> | • 2         | Target achieved     2 common practical tools were consulted with civil society and other organisations.    |
|   | <ul> <li>No. of activities/<br/>products developed<br/>to promote the<br/>usage of practical<br/>tools</li> </ul>      | • 2 or more | • <b>Target achieved</b><br>20 activities/products were developed to promote the usage of practical tools. |

# **I.5.5** Cooperation with members of the courts and tribunals

| Objective 2018   | Indicator 2018  | Target 2018  | Re | esults 2018  |
|--|---|--|----|--|
| <ol> <li>Advancing the creation of Professional Development Materials</li> </ol>                     | <ul> <li>No. of professional<br/>development sets<br/>for members of<br/>courts and tribunals<br/>in EU+ countries<br/>developed and<br/>published</li> </ul> | • 2  | •  | <ul> <li>Target achieved</li> <li>2 professional development sets for members of courts and tribunals in EU+ countries developed and/or published:</li> <li>- Detention</li> <li>- Evidence and Credibility Assessment</li> </ul>  |
| 2. Implementing<br>Professional<br>Development<br>Meetings for<br>members of courts<br>and tribunals | <ul> <li>No. of professional<br/>development<br/>meetings (work-<br/>shops, conferences<br/>etc.) organised</li> </ul>  | • 10   | •  | Target exceeded<br>13 professional development meetings (workshops, conferences etc.) were<br>organised:<br>- professional development worshops (8)<br>- ad hoc Member State workshops (2)<br>- judicial activities under special support to Bulgaria (2)<br>- regional seminar for Western Balkans judges (1) |
|  | <ul> <li>No. of participants<br/>in professional</li> </ul>   | <ul> <li>200 members of<br/>courts and<br/>tribunals to</li> </ul> | •  | <b>Target exceeded</b><br>264 members of courts and tribunals to participated in professional development<br>meetings organised by EASO.   |

|  | development<br>meetings organised  | participate in<br>professional<br>development<br>meetings<br>organised by<br>EASO   |   |
|--|--|---|---|
|  | <ul> <li>No. of conferences<br/>for members of<br/>courts and tribunals<br/>organised</li> </ul>                         | • 1   | <ul> <li>Target achieved         <ol> <li>conference for members of courts and tribunals was organised (EASO High Leve<br/>Judicial Roundtable with CJEU, ECtHR and IARMJ-Europe).</li> </ol> </li> </ul> |
|  | <ul> <li>Level of satisfaction<br/>of participants in<br/>professional<br/>development<br/>sessions organised</li> </ul> | <ul> <li>Min 80% positive<br/>satisfaction<br/>rating in respect<br/>of each session<br/>from all replies<br/>received</li> </ul> | 95.8% participant satisfaction was reached on average.  |
| 3. Stimulating<br>dialogue with<br>judicial stakeholders<br>in the field of asylum<br>(incl. enhancing the |  | <ul> <li>Maintaining the<br/>number of stake-<br/>holders of 2016</li> </ul>  | -   |
| relationship of EASO<br>with NJTB in the<br>EU+)   | <ul> <li>No. of coordination<br/>and planning<br/>meetings of the<br/>Network organised</li> </ul>                       | • 1   | • <b>Target achieved</b><br>1 coordination and planning meetings of the Network was organised.  |

# I.5.6 Dublin Network

| Objective 2018      | Indicator 2018        | Target 2018        | Results 2018   |
|---------------------|-----------------------|--------------------|--|
| 1. Enhance          | • No. of meetings     | • 2 Steering Group | Target achieved  |
| cooperation,        | organised             | meetings           | 2 Steering Group meetings were organised.              |
| information-sharing | • No. of participants | 80% satisfaction   | Target exceeded  |
| and exchange of     |                       |                    | 93.4% participant satisfaction was reached on average. |

| best practices<br>among the 32<br>national Dublin<br>Units participating in<br>the Dublin Network | <ul> <li>Level of satisfaction<br/>of participants</li> <li>No. of quarterly<br/>update reports<br/>produced and<br/>published</li> </ul> | • 4   | <ul> <li>Target achieved</li> <li>4 quarterly update reports were produced and published on the EASO Dublin<br/>Network Platform.</li> </ul>   |
|---|---|---|--|
| 2. Promote common<br>standards and<br>practices within the<br>Dublin context                      | <ul> <li>No. of meetings<br/>organised</li> <li>No. of participants</li> <li>Level of satisfaction<br/>of participants</li> </ul>         | <ul> <li>2 Expert Group<br/>meetings</li> <li>80% satisfaction</li> </ul> | <ul> <li>Target achieved         <ul> <li>Expert Group meetings were organised (Dublin transfers, DubliNET).</li> </ul> </li> <li>Target exceeded         <ul> <li>89.2% participant satisfaction was reached on average.</li> </ul> </li> </ul> |
|   | <ul> <li>No. of Dublin-<br/>related guides<br/>and/or practical<br/>tools identified and<br/>developed</li> </ul>                         | • 1   | <ul> <li>Target exceeded</li> <li>2 Dublin-related guides and/or practical tools were identified and developed (EASO<br/>Practical Guide on the Implementation of Dublin Regulation, EASO<br/>Recommendation on Dublin Transfers).</li> </ul>    |

# I.5.7 Exclusion Network

| Objective 2018  | Indicator 2018  | Target 2018  | Results 2018  |
|---|---|--|---|
| 1. Enhance<br>cooperation,<br>information-sharing<br>and exchange of<br>best practices<br>among EU+ | <ul> <li>No. of meetings<br/>organised</li> <li>No. of participants</li> <li>Level of<br/>satisfaction of<br/>participants</li> </ul> | <ul> <li>2 meetings</li> <li>80% of satisfaction</li> </ul>  | <ul> <li>Target achieved         <ul> <li>2 meetings were organised (NCP meeting, Exclusion and Iraq thematic meeting).</li> </ul> </li> <li>Target exceeded         <ul> <li>92.3% participant satisfaction was reached on average.</li> </ul> </li> </ul> |
| countries<br>participating in the<br>Exclusion Network  | <ul> <li>No. of exclusion-<br/>related guides<br/>and/or practical<br/>tools identified and<br/>developed</li> </ul>                  | <ul> <li>1 guide/<br/>practical tool<br/>produced</li> </ul> | • Target not achieved<br>No guide/practical tool was produced ('The Exclusion Screening Tool on<br>Afghanistan' is in progress, it was consulted with the EASO Exclusion Network in<br>preparation of publication).   |

# **I.6** Horizontal activities

# I.6.1 Civil society and Consultative Forum

| Objective 2018  | Indicator 2018   | Target 2018  | Results 2018   |
|---|--|--|--|
| 1. Enhance<br>multidimensional<br>beneficial synergies<br>between EASO and a      | <ul> <li>No. of CSOs<br/>participating in<br/>EASO's meetings/<br/>activities</li> </ul>   | • 370  | • Target not achieved<br>250 CSO representatives in total were participating, in EASO meetings (239) and in<br>activities (11).  |
| diversified set of<br>CSOs working in the<br>field of international<br>protection | <ul> <li>No. of pilot activities<br/>developed with civil<br/>society</li> </ul>   |  | • Target N/A<br>The activities were cancelled due to lack of human resources. Priority was given to<br>the implementation of 3 Consultative Forum meetings, 6 electronic consultations<br>and the development of a Briefing Paper.   |
|   | <ul> <li>No. of new working<br/>contacts established<br/>with CSOs in the<br/>field of international<br/>protection</li> </ul>   |  | <ul> <li>Target exceeded<br/>35 (approx.) new working contacts were established with CSOs in the field of<br/>international protection.</li> </ul>   |
|   | <ul> <li>No. and type of consultations with civil society conducted</li> <li>No. of organisations consulted</li> <li>No. of contributions received</li> <li>Use of the contributions received</li> </ul> | <ul> <li>6 consultations</li> <li>120<br/>organisations</li> <li>75 contributions</li> </ul> | <ul> <li>Target achieved<br/>6 consultations with civil society were conducted (listed below under contributions).</li> <li>Target exceeded<br/>135+ organisations were consulted in each consultation process.</li> <li>Target exceeded<br/>121 contributions were received:         <ul> <li>Annual Report on the Situation of Asylum 2017 (28)</li> <li>Draft EASO Work Programme 2019 (3)</li> <li>Annual General Report 2017 (0)</li> <li>Draft EASO Judicial analysis on Detention of applicants for international<br/>protection in the context of the Common European Asylum System (7)</li> <li>Survey on the provision of information feeding in to the CF Thematic Meeting on<br/>access to information (49)</li> <li>Survey on the situation of Bangladeshi nationals in the EU+ (34)</li> </ul> </li> </ul> |

# I.6.2 EASO communication and stakeholder relations

| Objective 2018  | Indicator 2018   | Target 2018   | Results 2018   |
|---|--|---|--|
| 1. Enhancing the<br>reputation of the<br>Agency and<br>strengthening the<br>credibility with key  | <ul> <li>No. of meetings<br/>with key<br/>stakeholders,<br/>including MS and<br/>MEPs</li> </ul> | • 35  | • Target exceeded<br>123 meetings with key stakeholders, including MS and MEPs, were held.   |
| stakeholders,<br>including other EU   | • No. of VIP visits and other visits to EASO   | • 20  | Target exceeded     51 VIP visits and other visits to EASO were held.  |
| Bodies, agencies and<br>Institutions, in<br>particular the<br>European<br>Commission, the<br>European<br>Parliament and the<br>Council of the<br>European Union<br>(including MS) | <ul> <li>No. of briefings with<br/>the expert public</li> </ul>                                  | • 3   | <ul> <li>Target exceeded</li> <li>4 briefings with the expert public were held.</li> </ul>   |
| 2. Enhancing<br>communication by<br>explaining and  | <ul> <li>No. of information<br/>meetings/events<br/>held</li> </ul>                              | • 30  | <ul> <li>Target exceeded</li> <li>31 information meetings/events were held.</li> </ul>   |
| promoting EASO's<br>work, tools and<br>activities, and  | <ul> <li>No. of press<br/>conferences/<br/>meetings</li> </ul>                                   | • 4   | <ul> <li>Target not achieved</li> <li>2 press conferences/meetings were held (planned press conferences in Greece and<br/>Italy could not be held for political and/or logistical reasons).</li> </ul>   |
| organising<br>communication<br>activities aimed at<br>achieving the overall<br>corporate priorities<br>of the Agency  | EASO website and social media  | <ul> <li>100% increase in monthly page views</li> </ul> | <ul> <li>Target exceeded</li> <li>104.8% increase in monthly page views was achieved on average:</li> <li>Consultative Forum +1,150% (66 in 2017, 825 in 2018)</li> <li>asylum trends +209.8% (7,191 in 2017, 22,280 in 2018)</li> <li>practical tools +74.2% (5,669 in 2017, 9,873 in 2018)</li> <li>operations +64.2% (2,072 in 2017, 3,403 in 2018)</li> <li>COI +55.5% (6,415 in 2017, 9,974 in 2018)</li> </ul> |

|                                      |                                     | - country reports +50.9% (16,804 in 2017, 25,358 in 2018)                          |
|--------------------------------------|-------------------------------------|--|
|                                      |                                     | - training quality +40.1% (3,212 in 2017, 4,499 in 2018)                           |
|                                      |                                     | <ul> <li>information and analysis +23.3% (4,391 in 2017, 5,415 in 2018)</li> </ul> |
|                                      |                                     | - IDS +7% (4,743 in 2017, 5,076 in 2018)   |
|                                      |                                     | <ul> <li>research programme -51.4% (2,431 in 2017, 1,182 in 2018)</li> </ul>       |
|                                      |                                     | - Asylum Intervention Pool -18.8% (2,885 in 2017, 2,342 in 2018)                   |
|                                      |                                     | - training -14.2% (10,893 in 2017, 9,344 in 2018)                                  |
|                                      |                                     | - news and events -9.9% (6,433 in 2017, 5,797 in 2018)                             |
|                                      |                                     | - courts and tribunals -8% (2,885 in 2017, 2,342 in 2018)                          |
|                                      |                                     | - analysis and statistics -1.1% (7,240 in 2017, 7,158 in 2018)                     |
|                                      | • 200% increase in                  | • Target not achieved  |
|                                      | Twitter and                         | 85.6% increase in Twitter and Facebook following was achieved on average:          |
|                                      | Facebook                            | - Twitter +14.3% (17,060 in 2017, 19,500 in 2018)                                  |
|                                      | following                           | - Facebook +156.8% (12,155 in 2017, 31,210 with Greenline Italy page in 2018)      |
| • No. of translations                | 88 dossiers                         | Target exceeded  |
| and publications                     | translated into                     | 200 dossiers were translated into various languages.                               |
|                                      | various                             |  |
|                                      | languages                           |  |
|                                      | <ul> <li>50 publications</li> </ul> | Target exceeded  |
|                                      | dossiers                            | 150 publications dossiers were translated into various languages.                  |
| <ul> <li>Press interviews</li> </ul> | • 150                               | Target exceeded  |
|                                      |                                     | 290 press interviews (together with press questions) were held. Press outreach     |
|                                      |                                     | more than doubled from a potential audience of 1.9 billion (2017) to 4.1 billion   |
|                                      |                                     | (2018).  |
| <br>• No. of press visits in         | • 4                                 | Target achieved  |
| MS                                   |                                     | 4 press visits were organised in Member States (exceeded if to include visits of   |
|                                      |                                     | journalists to 'hotspots').  |
| <ul> <li>EASO Newsletter</li> </ul>  | • 11                                | Target achieved  |
|                                      |                                     | 11 EASO Newsletters were issued.   |
| <ul> <li>Social media</li> </ul>     | <ul> <li>Weekly and</li> </ul>      | Target achieved  |
| monitoring                           | monthly                             | All weekly and monthly reporting periods were covered through the EASO Weekly      |
|                                      |                                     | and Monthly Analytical Social Media Monitoring Reports, in addition to ad hoc and  |
|                                      |                                     | thematic reports.  |

|  | <ul> <li>Integrated commu-<br/>nication campaigns</li> </ul> | • 2   | • Target exceeded<br>5 integrated communication campaigns were organised (Nigeria, EASO Operations<br>in Greece, Annual Report 2017 on the Situation of Asylum in the EU, Italy Green<br>Line, Consultative Forum 2018). |
|--|--|---|--|
| 3. Organising the<br>EASO MB meeting<br>with the aim of<br>continuously<br>improving the<br>communication<br>channels between<br>the EASO MB<br>members and the<br>EASO Management<br>by increasing the<br>involvement and the<br>participation of the<br>MB members in the<br>activities of EASO<br>and keeping the MB<br>members up to date<br>with latest<br>developments |  | <ul> <li>4 (+4 prepara-<br/>tory meetings)</li> </ul> | <ul> <li>Target achieved<br/>4 meetings with the EASO MB members were held, 4 preparatory meetings were<br/>held.</li> </ul>   |

# I.6.3 Information and communications technology

| Objective 2018                         | Indicator 2018                             | Target 2018 | Results 2018   |
|--|--|-------------|--|
| 1. Deploy and                          | No. of field events                        | • 60%       | Target N/A   |
| integrate the                          | captured                                   |             | The first version of the tool deployment was re-scheduled into 2019.   |
| Agency's information                   | No. of stakeholder     organisations using | • 100%      | • <b>Target achieved</b><br>100% stakeholder organisations were using the available systems (100% were using |
| gathering systems in the EASO Extranet | the available<br>systems                   |             | the EAIPS, 100% were using the COI Portal).  |

| <ol> <li>Deploy and<br/>integrate CEAS<br/>efficiency tools</li> <li>Maintain and</li> </ol> | <ul> <li>Enable the adoption<br/>of the tools as a<br/>cornerstone of AS<br/>systems</li> <li>Time to match and<br/>relocate via system</li> <li>Full automation of</li> </ul> | <ul> <li>60% of cases<br/>done<br/>automatically</li> <li>3 days</li> <li>98% of</li> </ul> |   | Target not achieved         No real data was being fed into the system.         Target N/A         The system was not used by the Greek Asylum Service.         Target exceeded                                |
|--|--|---|---|--|
| further integrate the<br>EASO EAIPS  |  | deployments   | • | 100% of deployments were automated through the EAIPS.  |
| <ol> <li>Understand and<br/>catalogue what<br/>systems support the</li> </ol>                | <ul> <li>Assess and analyse<br/>AS IS</li> <li>No. of stakeholders</li> </ul>  | <ul><li> 2 MS assessed</li><li> 10 per MS</li></ul>   |   | Target exceeded         17 Member States were assessed and analysed (responses received to the survey).         Target exceeded  |
| CEAS within the MS<br>AS   | interviews   |   |   | 34 stakeholders were interviewed (2 per Member State).   |
| 5. Support the development of  | Tools uptime   | • 90%   |   | <b>Target exceeded</b><br>96.2% tools uptime (downtime 8 out of 208 days).   |
| integrated asylum<br>information systems<br>(COI Portal, IDS,<br>MedCOI) in EASO             | <ul> <li>Increase usage</li> </ul>   | • 10% annually  | • | <b>Target exceeded</b><br>300% of annual increase in usage was achieved (2017: 500, 2018: 2,000).  |
| 6. Deploy and<br>integrate<br>procurement and<br>finance                                     | <ul> <li>Fully integrated and<br/>electronic procure-<br/>ment processes</li> </ul>  | <ul> <li>60% of procure-<br/>ment done<br/>through<br/>electronic means</li> </ul>          |   | <b>Target exceeded</b><br>80% (est.) of procurement was done through electronic means (done mainly<br>through electronic and paperless flows, only the launching and awards are still<br>circulated on paper). |
| management tools   | <ul> <li>Fully integrated and<br/>electronic budget<br/>processes</li> </ul>   | <ul> <li>98% of budget<br/>operations done<br/>through<br/>electronic means</li> </ul>      | • | <b>Target N/A</b><br>The project was postponed due to a high staff turnover in the Finance Sector and<br>low level of process maturity.  |
| 7. Deploy and<br>integrate<br>Operations'<br>administrative and                              | <ul> <li>More workflows<br/>added to the<br/>Paperless tool</li> </ul>   | <ul> <li>70% of identified<br/>operational<br/>workflows done<br/>via Paperless</li> </ul>  | • | <b>Target N/A</b><br>The project was de-prioritized to facilitate the operational workflows moving towards the EAIPS platform (to maintain only one interface).  |

| financial<br>management<br>workflows through<br>electronic means | <ul> <li>Time for<br/>administrative<br/>operations<br/>deployment flows<br/>reduced</li> </ul> | • To 5 days  | • | <b>Target N/A</b><br>The activity will be implemented through the integration of the EAIPS platform.   |
|--|---|--|---|--|
| 8. Further integrate<br>the EASO situation<br>centre             | available/connected<br>EASO systems   | 40% of EASO     systems     connected                            | • | Target N/A<br>The Situation Centre project was de-prioritized.   |
|  | <ul> <li>No. of external<br/>partners connected</li> </ul>                                      | • 2 partner sys-<br>tems connected                               | • | <b>Target N/A</b><br>The Situation Centre project was de-prioritized.  |
| 9. Achieve<br>enterprise grade<br>systems uptime                 | Systems     accumulated uptime  | <ul> <li>95% across all<br/>platforms and<br/>systems</li> </ul> | • | <b>Target exceeded</b><br>96.2% tools uptime (downtime 8 out of 208 days).   |
|  | <ul> <li>Time to ticket<br/>resolution</li> </ul>   | Accumulated 8     hours  | • | Target not achieved<br>11 accumulated hours across all issue types (SLA: 4-80 hours).  |
| 10. Further align the EASO digital office with Office 365        | Clients using Office     365  | <ul> <li>10% across all<br/>platforms and<br/>systems</li> </ul> | • | <b>Target exceeded</b><br>16% across all platforms and systems were migrated.  |
| 11. Ensure staff<br>working conditions<br>across EASO            | <ul> <li>Enable faster time<br/>to workstation<br/>deployment</li> </ul>                        | • 3 hours after<br>taking up duty<br>station                     | • | <b>Target exceeded</b><br>Less than 0 hours after taking up duty were the workstations deployed<br>(workstations were fully deployed before taking up duty). |
| Headquarters offices   | <ul> <li>Enable faster time<br/>to workstation<br/>removal/moving</li> </ul>                    | <ul> <li>12 hours after<br/>leaving duty<br/>station</li> </ul>  | • | <b>Target achieved.</b><br>Up to 12 hours after leaving duty station workstation removed/moved.  |

#### I.6.4 Human resources

| Objective 2018       | Indicator 2018         | Target 2018                        | Results 2018                                |
|----------------------|------------------------|------------------------------------|---|
| 1. Implement the     | • % of published posts | <ul> <li>100% published</li> </ul> | • Target achieved.                          |
| EASO staff           | on the new posts       |                                    | 100% of new posts available were published. |
| recruitment plan for | available in 2018      |                                    |   |
| 2018                 |                        |                                    |   |

# PART II (a): MANAGEMENT

# II.1 Management Board

In line with Article 29 of the EASO founding Regulation, the Management Board is the planning and monitoring body, and ensures that the Agency performs the duties assigned to it.

It is composed of 35 members and observers (i.e. one member from each Member State, except for Denmark, which is invited to attend as an observer, two members of the European Commission and one representative of UNHCR as a non-voting member UNHCR). Moreover, representatives of the Associate Countries (i.e. Iceland, Liechtenstein, Norway and Switzerland) are invited to attend the meetings of the Management Board as observers.

Four Management Board meetings were held in 2018, on 27-28 February, 5-6 June, 25-26 September and 26-27 November. The latter was hosted in Vienna under the auspices of the Austrian Presidency of the Council of the EU and the Austrian Ministry of Interior.

Furthermore, four Preparatory Group meetings were held in 2018, on 29-30 January (Brussels), 7-8 May (Vienna), 10-11 September (Dublin), and 6-7 November (Vienna), aimed at facilitating the work of the Management Board and preparing for the discussions of the Management Board.

Frontex was regularly invited to take part in relevant items on the Management Board meeting agendas in 2018, in particular with regard to the situation of asylum in the EU and the operations in Italy and Greece.

Regarding 2018 period, the Management Board adopted the following documents and decisions:

- EASO Annual General Activity Report 2017
- EASO Consolidated Annual Activity Report 2017
- Annual Report on the situation of Asylum in the EU+ 2017
- Amendment 1 and Amendment 2 of the Single Programming Document 2018. Work Programme and Budget 2018
- Single Programming Document 2019-2021, including EASO Work Programme and Budget 2019
- EASO Final Accounts 2017
- Decision No 35 on Interim Measures with regard to the Executive Director
- Decision No 36 Launching the suspension procedure with regard to the Executive Director
- Decision No 37 Releasing the Executive Director of EASO from his duties
- Decision No 38 Deputising of the Executive Director of EASO
- Decision No 39 Laying down provision on the application by analogy of the Guide to mission and authorised travel
- Decision No 40 Adopting an opinion on EASO Final Annual Accounts 2017
- Decision No 41 On the holding of a pre-disciplinary hearing
- Decision No 42 On the Internal Control Framework of EASO
- Decision No 43 On the implementation of telework in the European Asylum Support Office
- Decision No 45 On the creation of the function of EASO Liaison Officer to the Management Board

The Management Board also endorsed the following documents:

- EASO Country Guidance on Afghanistan
- EASO Guidance on reception conditions for unaccompanied children: operational standards and indicators

In 2018, the EASO Management Board focused significantly on governance related matters. At the same time, it upheld strategic discussions on the practical management of the CEAS, and the European

Agenda on Migration, and various themes related to the situation of asylum in the EU. It regularly discussed ongoing developments related to EASO operations in Greece, Italy, Cyprus and Bulgaria.

In addition, the Management Board shared its views on EASO's External Dimension activities.

The Management Board continued discussing various aspects related to the operationalisation of the new EUAA mandate. Additional priority areas were identified and approved to continue building the Agency's preparedness to fulfil the new tasks once the EUAA Regulation enters into force.

EASO submitted reports to the Management Board on a bi-weekly basis (22 reports in total) with comprehensive information about the human resource situation, procurement, budget execution, internal control and updates on other key developments. The Management Board also received weekly updates from EASO on the security situation in the hotspots, social media monitoring reports, queries and query reports, EASO vacancy announcements, and weekly and monthly trend analysis reports containing updates on the situation of asylum in the EU.

Several Country Intelligence Reports and Country of Origin Reports were also shared, on Nigeria, Venezuela, Russian Federation, Afghanistan, Myanmar and Pakistan.

# II.2 Major developments

Operational activities in 2018 were largely determined by EU policy decisions made in the preceding years. The European Agenda on Migration<sup>6</sup>, adopted on 13 May 2015, gave the strategic direction and outlined a series of steps that the EU should take to build a coherent and comprehensive approach to reap the benefits and address the challenges deriving from migration. The EU-Turkey Statement of 18 March 2016 gave EASO a mandate to support the implementation of several measures in Greece, in particular the admissibility procedure, and subsequent Council Conclusions increased the focus on operational support.

Migration continued to be a key policy priority in the European Union during 2018. Efforts made by the EU and its Member States to manage migration were yielding positive results in the Eastern Mediterranean. Nevertheless, rising numbers on the Central Mediterranean route led to the European Commission's 'Action plan on measures to support Italy, reduce pressure along the Central Mediterranean route and increase solidarity' of 4 July 2017<sup>7</sup>. In this context, EASO was prepared to increase the number of mobile teams supporting processing of applications.

On 27 September 2017, the Commission issued a communication to the EU Institutions on the Delivery of the European Agenda on Migration'<sup>8</sup>. It noted that the migratory pressure on Italy and Greece remained high, due to the accumulated backlog from the influx during 2016 and first half of 2017. The Commission also reiterated that the assistance provided by EASO to Italy and Greece should continue and, when needed, be further reinforced.

The Commission recommendation on enhancing legal pathways for persons in need of international protection<sup>9</sup> that was also issued in 2017 invited Member States to resettle in fulfilment of their pledges, in close cooperation with UNHCR and with support from EASO as appropriate. Moreover, in the abovementioned communication, the Commission invited EASO to coordinate a pilot project on private sponsorship schemes with interested Member States and engaging a wide variety of relevant civil society organisations, international organisations, and potential private sponsors in cooperation with the Member States.

<sup>&</sup>lt;sup>6</sup> COM(2015) 240 final.

<sup>&</sup>lt;sup>7</sup> SEC(2017) 339.

<sup>&</sup>lt;sup>8</sup> COM(2017) 558 final.

<sup>&</sup>lt;sup>9</sup> C(2017) 6504.

By the end of 2018, over 34,600 persons had been relocated under an EU-coordinated effort that started in 2015 thus contributing to significantly reducing the pressure on the asylum systems of Italy and Greece. As the Council Decisions of 2015 applied to migrants in clear need of international protection arriving in the territory of Italy and Greece until 26 September 2017, there was an immediate priority to ensure that all the remaining eligible persons were relocated swiftly.

The significant increase in EASO's operational activities required additional financial resources that were made available by the Commission in the third quarter of 2018. These resources were allocated to key areas, namely to operations in Greece and for increased operational support to Italy in the context of the action plan for the Central Mediterranean.

# **II.3** Budgetary and financial management

# **II.3.1** Implementation of appropriations

The distribution of appropriations by budget title, the rate of implementation and type of funds are summarised in the following paragraphs.

#### Revenue in 2018

Details relating to the initial budget as voted and of the one amending budget in 2018 are provided in Annex VI.

| Budget<br>line | Description  | Voted Budget (€) | Total amendments<br>during 2018 (€) | Final actual appropriations (€) |
|----------------|--|------------------|-------------------------------------|---------------------------------|
| 2000           | EU Contribution<br>(Commission subsidy -<br>Titles 1, 2 and 3) | 91,971,000.00    | -                                   | 91,971,000.00                   |
| 3000           | Associate countries<br>contributions                           | p.m.             | 5,694,322.29 <sup>10</sup>          | 5,694,322.29                    |
| 4000           | Other contributions  | -                | -                                   | -                               |
| 5000           | Administrative<br>operations and<br>miscellaneous income       | -                | -                                   | -                               |
|                | Total revenue  | 91,971,000.00    | 5,694,322.29                        | 97,665,322.29                   |

<sup>&</sup>lt;sup>10</sup> Excluding EUR 38,195.14 of Liechtenstein 2018 contributions received after budget amendment 1/2018 (pro memoria).

| Income appropriations |                |  |                       |                         |                          |  |  |
|-----------------------|----------------|--|-----------------------|-------------------------|--------------------------|--|--|
| Budget<br>title       | Fund<br>source | Description  | Current<br>budget (€) | Revenue<br>received (€) | Remaining<br>balance (€) |  |  |
| 2                     | IC1            | EU contribution (Commission subsidy - titles 1, 2 and 3) | 91,971,000.00         | 91,971,000.00           | 0.00                     |  |  |
| 3                     | IR1            | Associate countries contributions                        | 5,694,322.29          | 5,732,517.43            | 0.00                     |  |  |
| 4                     | IC4            | Miscellaneous income                                     |                       | 19,985,00               | 0.00                     |  |  |
|                       | IC1            | Administrative operations                                |                       | 8.72                    | 0.00                     |  |  |
| 5                     | IC1            | Miscellaneous income                                     |                       | 0.00                    | 0.00                     |  |  |
|                       | IC4            |  |                       | 9,498.73                | 0.00                     |  |  |
|                       |                | Total income   | 97,665,322.29         | 97,733,009.88           | 0.00                     |  |  |

# • Budget execution of income appropriations per fund source

Notes:

- 1. Miscellaneous income was not budgeted.
- 2. Recovery order amounting €742,040.20 in title 4 (fund source IR1) was opened as of 31 December 2018 and cashed in January 2019.
- 3. Title 5 administrative operations includes income from interest.
- 4. All miscellaneous income relates to recovery of expenses.

# • Associate Countries' contributions

# - Principality of Liechtenstein

The European Union signed an arrangement with the Principality of Liechtenstein for its participation in EASO's activities, which entered into force on 1 January 2016. Pursuant to Article 3.1 of the Arrangement, Liechtenstein will contribute an annual sum to EASO calculated in accordance with its Gross Domestic Product (GDP) as a percentage of the GDP of all participating States in accordance with a formula laid down in Annex. For 2018, the contribution agreed by EASO and the Principality of Liechtenstein amounted to  $\xi$ 38,195.14.

# Kingdom of Norway

The European Union signed an arrangement with the Kingdom of Norway for its participation in EASO's activities, which entered into force on 1 June 2014. Pursuant to Article 3.1 of the Arrangement, Norway will contribute an annual sum to EASO calculated in accordance with its Gross Domestic Product (GDP) as a percentage of the GDP of all participating States in accordance with a formula laid down in Annex. For 2018, the contribution agreed by EASO and the Kingdom of Norway amounted to €2,099,055.18.

# Swiss Confederation

The European Union signed an arrangement with the Swiss Confederation for its participation in EASO's activities, which entered into force on 1 March 2016. Pursuant to Article 3.1 of the Arrangement, Switzerland will contribute an annual sum to EASO calculated in accordance with its Gross Domestic Product (GDP) as a percentage of the GDP of all participating States in accordance with a formula laid down in Annex. For 2018, the contribution agreed by EASO and Switzerland amounted to  $\notin$ 3,595,266.48.

# Grants

# - IPA grant

EASO signed a Cooperation Agreement with Frontex within the framework of a grant agreement with the Commission for the implementation of the 'Regional Support to protection-sensitive migration management in the Western Balkans and Turkey, Component 1' and received  $\leq$ 399,882.44 in 2017 as a second instalment. For 2018, the amount of  $\leq$ 380,091.28 has been carried-over from 2017 in order to further implement the activities. The implementation period of the actions shall end on 30 June 2019.

On 20 December 2018 EASO signed a Grant Contract with the Commission for the implementation of the "Regional Support to protection-sensitive migration management system in the Western Balkans and Turkey – Phase II – Contract 3" and the amount of €742,040.50 will be received in 2019.

# Expenditure in 2018

In November 2017, the Budgetary Authority decided to increase the EASO initial budget 2018 from  $\in$ 86.97M, as foreseen in the draft EU general budget 2018, to  $\in$ 91.97M. Therefore, EASO's initial budget 2018 adopted by the Management Board on 15 December 2017 amounted to  $\in$ 91.97M of CA and PA, which were fully financed by the EU subsidy. The budget was amended once and by the end of the financial year reached a total of  $\notin$ 97.66M of CA and of PA (including *ad hoc* grants and contributions from the associate countries).

All details about the budget as voted and the amending budget are provided in Annex II.

# Contribution from the general budget of the European Union (EU subsidy)

In 2018 the EU subsidy<sup>11</sup> increased from €82.98M of CA and €75.37M of PA to €91.97M of CA and of PA (CA +11%, PA +22%). EASO implemented 95.02% of the former and 88.08% of the latter.

| Budget<br>title | CA budgeted<br>(€) | CA executed<br>(€) | CA<br>(%) | PA budgeted<br>(€) | PA executed<br>(€) | PA<br>(%) |
|-----------------|--------------------|--------------------|-----------|--------------------|--------------------|-----------|
| Title 1         | 20,336,982.00      | 19,314,071.60      | 94.97     | 20,336,982.00      | 17,937,211.82      | 88.20     |
| Title 2         | 12,184,500.00      | 9,746,175.94       | 79.99     | 12,184,500.00      | 5,592,660.49       | 45.90     |
| Title 3         | 59,449,518.00      | 58,327,219.14      | 98.11     | 59,449,518.00      | 57,475,191.06      | 96.68     |
| Total           | 91,971,000.00      | 87,387,466.68      | 95.02     | 91,971,000.00      | 81,005,063.37      | 88.08     |

Although EASO was faced with a situation of pressure stemming from the increasingly high levels of operational activities, the Agency almost committed in full the commitment appropriations and reached a high ratio of payment appropriation execution, particularly as regards the operational budget. The implementation of the contribution from the EU general budget (C1) at the level of CA and PA is considered to be high.

The following tables show the overall budget execution in 2018 for all fund sources, including the credits from associate countries, grant agreements and carry overs from previous year(s).

In 2018, EASO managed a total of €128.88M of CA and €106.21M of PA, executing 90.57% and 80.65% respectively.

<sup>&</sup>lt;sup>11</sup> C1 credits

| Budget<br>title | Description  | CA budgeted (€) | CA imple-<br>mented (€) | CA<br>(%) | PA budgeted (€) | PA consumed<br>(€) | PA<br>(%) |
|-----------------|--|-----------------|-------------------------|-----------|-----------------|--------------------|-----------|
| Title 1         | Staff<br>expenditure                               | 21,368,028.96   | 20,237,578.46           | 94.71     | 21,368,028.96   | 18,860,718.68      | 88.27     |
| Title 2         | Infrastructure<br>and operating<br>expenditure     | 15,637,518.14   | 12,974,902.30           | 82.97     | 15,637,518.14   | 8,821,386.85       | 56.41     |
| Title 3         | Operational<br>expenditure                         | 91,497,819.25   | 83,177,729.92           | 90.91     | 68,832,113.65   | 57,754,896.63      | 83.91     |
| Title 4         | Other external<br>projects<br>(grants)             | 380,091.28      | 334,338.73              | 87.96     | 380,091.28      | 229,270.60         | 60.32     |
|                 | Total<br>expenditure<br>(including<br>carry overs) | 128,883,457.63  | 116,724,549.41          | 90.57     | 106,217,752.03  | 85,666,272.76      | 80.65     |

The following tables show the budget execution per budget title and fund source for CA and PA. The fund sources are:

C1: funds from the EU general budget;

C4: amounts recovered in 2018;

C5: amounts recovered in previous years;

C8: automatic carry overs from previous year(s);

R0: associate countries' contributions and grants.

# • Budget execution of commitment appropriations per fund source

| Budget title                         | Fund<br>Source | CA budgeted (€) | CA implemented (€) | CA (%) |
|--------------------------------------|----------------|-----------------|--------------------|--------|
|                                      | C1             | 20,336,982.00   | 19,314,071.60      | 94.97  |
| Title 1 – Staff                      | C4             | 4,266.30        |                    |        |
| expenditure                          | C8             | 972,033.18      | 868,759.38         | 89.38  |
|                                      | RO             | 54,747.48       | 54,747.48          | 100.00 |
| То                                   | tal Title 1    | 21,368,028.96   | 20,237,578.46      | 94.71  |
|                                      | C1             | 12,184,500.00   | 9,746,175.94       | 79.99  |
| Title 2 –                            | C4             | 4,135.43        |                    |        |
| Infrastructure and operating         | C5             | 78.16           |                    |        |
| expenditure                          | C8             | 2,740,398.30    | 2,530,533.51       | 92.34  |
|                                      | RO             | 708,406.25      | 698,192.85         | 98.56  |
| То                                   | tal Title 2    | 15,637,518.14   | 12,974,902.30      | 82.97  |
|                                      | C1             | 59,449,518.00   | 58,327,219.14      | 98.11  |
| Title 3 –                            | C4             | 21,082.00       |                    |        |
| Operational                          | C5             | 7,938.30        | 7,938.30           | 100.00 |
| expenditure                          | C8             | 22,663,826.55   | 19,363,813.26      | 85.44  |
|                                      | RO             | 9,355,454.40    | 5,478,759.22       | 58.56  |
| То                                   | tal Title 3    | 91,497,819.25   | 83,177,729.92      | 90.91  |
| Title 4 – Other<br>external projects | RO             | 380,091.28      | 334,338.73         | 87.96% |
| То                                   | tal Title 4    | 380,091.28      | 334,338.73         | 87.96% |
| Total CA                             |                | 128,883,457.63  | 116,724,549.41     | 90.57% |

# • Budget execution of payment appropriations per fund source

| Budget title                         | Fund<br>Source | PA budgeted (€) | PA consumed (€) | PA (%) |
|--------------------------------------|----------------|-----------------|-----------------|--------|
| Title 1 – Staff                      | C1             | 20,336,982.00   | 17,937,211.82   | 88.20  |
|                                      | C4             | 4,266.30        |                 |        |
| expenditure                          | C8             | 972,033.18      | 868,759.38      | 89.38  |
|                                      | RO             | 54,747.48       | 54,747.48       | 100.00 |
| То                                   | tal Title 1    | 21,368,028.96   | 18,860,718.68   | 88.27  |
|                                      | C1             | 12,184,500.00   | 5,592,660.49    | 45.90  |
| Title 2 –                            | C4             | 4,135.43        |                 |        |
| Infrastructure and operating         | C5             | 78.16           |                 |        |
| expenditure                          | C8             | 2,740,398.30    | 2,530,533.51    | 92.34  |
|                                      | RO             | 708,406.25      | 698,192.85      | 98.56  |
| То                                   | tal Title 2    | 15,637,518.14   | 8,821,386.85    | 56.41  |
|                                      | C1             | 59,449,518.00   | 57,475,191.06   | 96.68  |
| Title 3 –                            | C4             | 21,082.00       |                 |        |
| Operational<br>expenditure           | C5             | 6,059.25        | 6,059.25        | 100.00 |
|                                      | RO             | 9,355,454.40    | 273,646.32      | 2.92   |
| То                                   | tal Title 3    | 68,832,113.65   | 57,754,896.63   | 83.91  |
| Title 4 – Other<br>external projects | RO             | 380,091.28      | 229,270.60      | 60.32  |
| То                                   | tal Title 4    | 380,091.28      | 229,270.60      | 60.32  |
| Total PA                             |                | 106,217,752.03  | 85,666,272.76   | 80.65  |

# II.3.2 Commitments for actions extending for more than one financial year

Not applicable.

# II.3.3 Budget transfers

Article 27 of EASO's Financial Regulation states:

*"1. The Executive Director may transfer appropriations:* 

a) From one title to another up to a maximum of 10% of the appropriations for the year shown on the line from which the transfer is made;

- *b)* From one chapter to another and from one article to another without limit.
- "4. The Executive Director shall inform the Management Board as soon as possible of all transfers made..."

In 2018, 11 budget transfers were executed, of which 6 were within budget titles and 5 between titles.

More details on budget transfers are provided in Annex II.

# II.3.4 Amending budget

The initial EASO budget 2018 was adopted on 15 December 2017 and amounted to €91.97M corresponding to the EU subsidy.

EASO amended its budget once during the year. The operational environment continued to be dynamic during 2018 with ever-increasing EASO activities. The high level of activity in the area of migration once again placed an unforeseen strain on EASO's operational budget (Title 3). Following a detailed mid-year review of the budget conducted in June 2018, the outcome was a shortfall in funds for operational expenditure. The amendment was adopted by the Management Board on 31 July 2018 to include €5.69M in CA and in PA, as contributions received from the Kingdom of Norway and the Swiss Confederation. Moreover, the amendment included budget transfers between titles to partially cover the shortfall in operational budget.

Details of the budget amendment in 2018 are provided in Annex II.

# II.3.5 Appropriations carried forward from 2018 to 2019

Automatic carry forward are appropriations that were committed in previous year(s) and not paid by 31 December 2018.

The total amount carried forward from 2018 to 2019 was €25.7M in CA and €5.5M in PA.

As commitments carried forward on Title 3 refer to differentiated appropriations, only the CA are automatically carried over whereas PA are cancelled. Payments under differentiated appropriations will consume 2019 PA.

| Budget Title | CA budgeted (€) | PA budgeted (€) |
|--------------|-----------------|-----------------|
| Title 1      | 1,376,859.78    | 1,376,859.78    |
| Title 2      | 4,153,515.45    | 4,153,515.45    |
| Title 3      | 20,217,720.39   | 0.00            |
| Total        | 25,748,095.62   | 5,530,375.23    |

# Overview of Automatic carry-forward (C8) per budget title

# II.3.6 Appropriations carried forward from 2017 to 2018

EASO carried forward €26.37M from 2017 and paid 84.17% of this amount in 2018. An amount of €561,552.30 was carried forward again to 2019.

# II.3.7 Procurement types (Procurement)

In 2018, EASO launched the types of procurement procedures listed in the table below. There has been a significant reduction in direct awards based on recorded exceptions (1.1%) during 2018, compared with 9.5% direct awards based on recorded exceptions reported in 2017.

| Type of procedure   | Number | Percentage (%) |  |  |
|---|--------|----------------|--|--|
| Open call   | 21     | 22.3%          |  |  |
| Negotiated with 5 competitors   | 8      | 8.5%           |  |  |
| Negotiated with 3 competitors   | 13     | 13.8%          |  |  |
| Negotiated with 1 candidate   | 44     | 46.8%          |  |  |
| Competitive with negotiation (RAP Article 135)                              | 2      | 2.1%           |  |  |
| Negotiated without prior publication of a contract notice (RAP Article 134) | 4      | 4.3%           |  |  |
| Direct award based on recorded exceptions <sup>12</sup>                     | 1      | 1.1%           |  |  |
| Call for expression of interest   | 1      | 1.1%           |  |  |
| Total   | 94     | 100%           |  |  |

#### II.3.8 Interest on late payments

During 2018 period, EASO was confronted to systemic delays on the payments processed.

In 2018, EASO processed 8,726 payments, out of which 1,121 did not meet the legal deadline (12.85%). The late interest for 2018 as reported in the draft financial statements is €12,418.63 on 20 invoices booked in 2018.

The budget 2018 increased from €82.98M in 2017 to €91.97M in 2018. As a result of the increase on the operational activities of EASO in 2018 compared with 2017, the table below shows how this increase led to a increase in the number of financial transactions to be processed starting 2017.

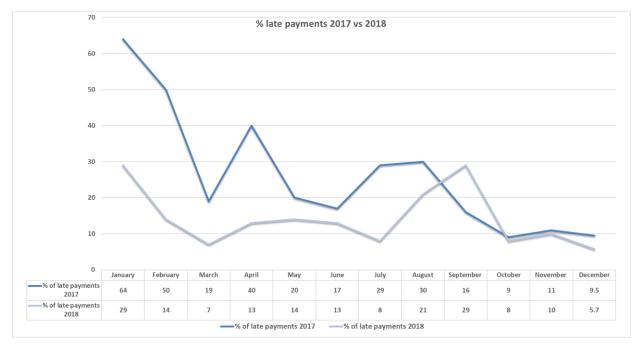


Figure 1: Monthly distribution of payments made in 2017 and 2018.

<sup>12</sup> Refer to Part IV.1 for more details on exceptions in 2018.

Following the corrective action instituted for late payment in 2017, there have been positive results throughout 2018. The following actions had been initiated to decrease the rate of late payments, particularly:

- Updating of the nomination and delegation procedure with updated nominated back-ups;
- Development of new checklists (e.g. for experts reimbursement, mission expenses);
- Improved reporting on monitoring of payment and budget execution;
- Reporting on payment files waiting between different actors;
- Daily monitoring of timeliness of invoices;
- Establishment of an internal Payments Committee and agreement of maximum throughput times for each step;
- A flat rate system for the simplification of reimbursements to candidates attending interviews;
- IT system for missions management upgraded and implemented;
- Based on a partial risk assessment of some financial transactions implemented by the Agency's Finance and Procurement Unit, for certain transactions with low ex-ante risk (even if ex-post risk is subsequently was high) the verification and authorisation could be done by the Responsible Authorising Officer, resulting in simplification of some financial circuits.

| Month              | 01  | 02  | 03  | 04  | 05  | 06  | 07  | 08  | 09  | 10  | 11  | 12   | Total |
|--------------------|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|------|-------|
| Payments           | 581 | 647 | 799 | 561 | 734 | 604 | 774 | 440 | 494 | 869 | 983 | 1240 | 8,726 |
| Late<br>payments   | 167 | 92  | 58  | 75  | 103 | 76  | 69  | 94  | 143 | 72  | 101 | 71   | 1,121 |
| % Late<br>payments | 29% | 14% | 7%  | 13% | 14% | 13% | 9%  | 21% | 29% | 8%  | 10% | 6%   | 13%   |

Monthly statistics on late payments in 2018 are provided in the table below.

The increase in the budget in recent years has led in parallel to an increase in the number of payment transactions: 4,861 payments in 2016, 8,381 in 2017, 7,726 in 2018. The table below shows how despite this increase on the number of transactions, the measures taken back in 2017 led to a significant decrease the rate of late payments also in 2018.

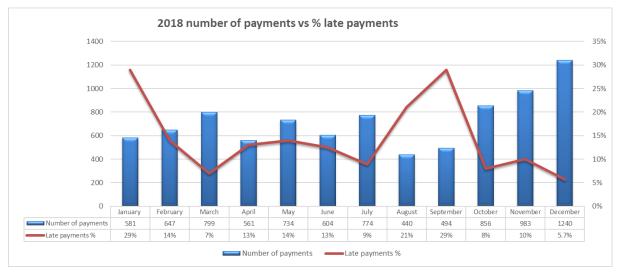


Figure 2: Monthly distribution of payments made in 2018 versus percentage of late payments.

Despite the improvements during 2018 regarding late payments, the ratio is considered high.

EASO Management Team will further enhance monitoring and supervision tools of late payments until systemic delays are eliminated.

#### II.3.9 Budgetary operations in 2018

EASO's budgetary operations in 2018 are reported above and in Annex VI.

#### II.4 Human resources management

#### II.4.1 Major developments

EASO's internal organisational structure is described in the introduction to this report.

59 new Establishment Plan posts for EASO in 2018 were approved by the Budgetary Authority. The Agency concluded 35 recruitment procedures in 2018, and several competitions for posts foreseen in the 2018 Establishment Plan are being finalised in 2019.

In the second half of 2018, the Executive Director a.i. launched an ambitious recruitment plan based on a comprehensive needs assessment to ensure that key positions are filled both in administration and in core business areas. A revised approach to the planning of resources has been implemented in view of the adoption of the SPD 2019-2021 and the SPD 2020-2022. The recruitment of managers was prioritised to continue to fill vacant positions in the organisational chart. The selections of one Head of Department, five Heads of Unit and six Heads of Sector were started. Moreover, six staff members were appointed ad interim managers pending the launch of recruitment procedures to fill the vacancies. EASO made 91 job offers during 2018.

On 31 December 2018, EASO had 219 staff members appointed and in service (includes also 9 offered positions and 3 IPA project staff), 151 of whom were Temporary Agents, 64 Contract Agents and 4 Seconded National Experts.

28 nationalities were represented at the end of 2018. The top six nationalities were Italian (18%), Greek (11%), Belgian (9%), Maltese (9%), French (6%) and Polish (5%). The gender balance was 58% female and 42% male staff members.

The Agency has signed agreements with private/international schools to compensate for the lack of a European School in Malta. In November 2013, The Management Board adopted a Decision on the EASO contribution to school and pre-school fees for children attending a private/international school in Malta and to support their integration in the local environment.

The Decision foresees the provision of adequate financial support to staff members whose children attend these schools. At the end of 2018, EASO had 19 service level agreements in place with education establishments offering pre-school care and 8 agreements with primary and secondary schools in Malta. In addition, two agreements are in place for staff members whose place of employment is different than Malta, namely Warsaw and Athens.

In accordance with paragraph 28 of the European Parliament's Discharge Report, '2011 discharge: performance, financial management and control of EU agencies' (P7\_TA(2013)0134), the number of days of leave authorised to each grade under the flexitime leave scheme is reported in the table below.

| Category                     | Grade  | No. of staff in<br>grade in 2018 <sup>13</sup> | Total no of<br>flexitime<br>recuperation<br>days in 2018 <sup>14</sup> | Average no of<br>recuperation days per<br>staff member in<br>grade |
|------------------------------|--------|--|--|--|
| Temporary                    | AD 16  | 0  | 0  | 0  |
| Agents                       | AD 15  | 0  | 0  | 0  |
|                              | AD 14  | 0  | 0  | 0  |
|                              | AD 13  | 0  | 0  | 0  |
|                              | AD 12  | 2  | 0  | 0  |
|                              | AD 11  | 1  | 0  | 0  |
|                              | AD 10  | 6  | 0  | 0  |
|                              | AD 9   | 4  | 18   | 4.50   |
|                              | AD 8   | 13   | 4  | 0.31   |
|                              | AD 7   | 24   | 31   | 1.29   |
|                              | AD 6   | 18   | 10.5   | 0.58   |
|                              | AD 5   | 29   | 28.5   | 0.98   |
|                              | AST 8  | 0  | 0  | 0  |
|                              | AST 7  | 0  | 0  | 0  |
|                              | AST 6  | 0  | 0  | 0  |
|                              | AST 5  | 2  | 0  | 0  |
|                              | AST 4  | 10   | 21.5   | 2.15   |
|                              | AST 3  | 28   | 29   | 1.04   |
|                              | AST 2  | 1  | 0  | 0  |
|                              | AST 1  | 8  | 0  | 0  |
| Contract Agents              | FG IV  | 24   | 13.5   | 0.56   |
|                              | FG III | 36   | 38.5   | 1.07   |
|                              | FG II  | 1  | 0  | 0  |
|                              | FG I   | 0  | 0  | 0  |
| Seconded<br>National Experts | SNE    | 3  | 11   | 3.67   |
| Total                        |        | 210  | 205.5  | 0.98   |

# II.4.2 Screening/benchmarking exercise

The results of EASO's benchmarking exercise for the years 2017 and 2018 are presented in Annex IV. The distribution of staff resources across the standard job type categories is determined based on staff numbers and the individual job profiles.

In summary, there was a 0.6% decrease in the Operational job types' category (from 64.32% in 2017 to 63.94% in 2018). The Administrative support and coordination job types' category decreased by 3% (from 23.79% in 2017 to 23.08% in 2018). The Neutral job types' category relating to Finance and Control experienced a 9.2% increase (from 11.89% in 2017 to 12.98% in 2018).

 <sup>&</sup>lt;sup>13</sup> Refers to the number of staff in actual service (includes also 3 IPA project staff) on 31 December 2018, without
 9 offered posts.

<sup>&</sup>lt;sup>14</sup> Refers to the number of flexitime recuperation days taken by the staff throughout 2018.

# **II.5** Assessment by EASO Management

# **II.5.1** Results of controls performed by staff of the Agency on the legality and regularity and the four internal control principles objectives (ex-ante, ex-post, internal control self-assessment, evaluations)

As of late 2016, EASO started to implement a partial decentralisation of financial circuits for expenditure operations (commitments, payments, etc.) whilst maintaining central financial verification by staff in the Finance and Procurement Unit. Specifically, this means decentralisation of operational and financial initiation, and operational verification and authorisation, which are performed within the Departments and Units and with a counterweight of the Financial Verification, which is the responsibility of the Finance and Procurement Unit.

In the course of 2017 and 2018, the Agency continued to operate a partially decentralised system of financial management, where the mandatory ex-ante financial verification of each financial transaction was performed by the Finance and Procurement Unit. This step in the financial circuits, which is based on the four-eyes principle, is intended to provide reasonable assurance to the Responsible Authorising Officers on legality, regularity and sound financial management of expenditure operations.

As a result of an internal control self-assessment and a risk analysis of the financial circuits implemented by the office in 2018, EASO concluded that the partial decentralisation implemented in 2016 was not defined and supported by a comprehensive risk analysis taking into account their cost-effectiveness.

In July 2018, the Executive Director a.i. requested a consultancy engagement of the IAS on the decentralisation of EASO's financial and administrative services. The output of the risk analysis implemented by the office was provided to the Internal Audit Service for further assessment. The consultancy engagement included consultations with all EASO Units to assess the merit of the decentralisation. Recommendations by Internal Audit Service is being considered by the EASO Management Team to adapt EASO financial circuits model to the one that gives the 'best-fit' and maximises the cost efficiency of operations (meeting commitments or payment times while adequately managing the risk of error).

As an outcome of the internal control self-assessment conducted in the third quarter of 2018, EASO management concluded on the lack of effective and efficient governance and internal control structures in 2017, which did not receive the attention necessary to provide adequate assurance on the legality and regularity of expenditure operations and of the other internal control objectives in Article 32.2 of the Financial Regulation (sound financial management, prevention, detection, correction of irregularities and fraud and reliable reporting).

Indeed, the results of the internal control self-assessment in the third quarter 2018 led to the conclusion that the majority of Internal Control Standards were either not fully implemented or were in the process of being implemented at the end of 2017.

The results of the internal control self-assessment implemented showed that:

- In 2012, EASO Management Board adopted the Internal Control Standards for effective management. However, the compulsory requirement adopted by the Commission for the implementation of the Internal Control Standards were never duly implemented, documented and explained to EASO staff and management during the first half of 2018.
- Contrary to its Financial Regulation, EASO did not implement an annual internal control selfassessment of the Internal Control Standard for effective management in line with the Management Board Decision Nº 17 of 23 November 2012 adopting the Internal Control

Standards for effective management and in particular ICS 15 "Assessment of Internal Control Systems".

- EASO lacked an internal control framework fully in line with the equivalent minimum standards laid down by the Commission for its own departments, which resulted in a lack of compliance with Article 34 of the EASO Financial Regulation.
- On 14 December 2017, the EASO Management Board adopted its Decision No 34 on a New Internal Control Framework for EASO. However, the Internal Control Framework was not based on the equivalent minimum standards laid down by the Commission for its own departments:
  - the characteristics were not defined;
  - and the principles were not always aligned with those in Chapter II of the Commission Communication on the new version of the Internal Control Framework.

During the second half of 2018 and the first months of 2019, the Agency made considerable efforts to improve the Internal Control Systems as described under part II.5.2. The Executive Director a.i. appointed on 6 June 2018, undertook immediate corrective actions, are summarised in Annex X.

The Management Team implemented and/or planned very relevant controls to improve EASO's internal control system based on:

- A Governance Action Plan presented by the Executive Director a.i. to the MB at its meeting of 29 September 2018. The action plan is a living document, and is updated periodically, with a set of proposed measurable objectives and deliverables against a timeline. The priorities of the Agency are set against the following three objectives: a) Trust building (internally and externally); b) Reinforcing the internal governance framework; and c) Rebuilding internal capacity.
- The corrective action plans resulting from 2017 and 2018 internal controls self-assessments carried out by the Management Team based on COSO internal control framework methodology.

During Q3 2018, the Executive Director a.i. presented an updated procedure on 'EASO management of exceptions and non-compliance events' to ensure that all exceptions were approved by the Authorising Officer. The procedure foresees an ex ante request being made in the case of an exception, that must be supported by identified preventative measures to avoid future recurrences (step prior to approval). In the case of a non-compliance detected after an action has been taken, an ex post note must be filed.

The following exceptions and non-compliance events were registered during 2018:

- o 60 exceptions with a total value of €611,833.04 were documented, mostly relating to deviation from contractual provisions and Financial Regulations. The total value represents 0.7% (12.2% in 2017) of the total 2018 EU subsidy.
- A total of 36 non-compliance events were recorded with a total value of €869,387.03.

In May 2019, a new Internal Control Self-Assessment was implemented by EASO Management Team for 2018 period, based on the new Internal Control Framework<sup>15</sup> that was adopted by EASO Management Board in December 2018. The results and corrective actions are presented in Part III of this Consolidated Annual Activity Report and a detailed summary of the main inefficiencies and corrective action is documented in Annex IX of this report.

<sup>&</sup>lt;sup>15</sup> EASO/MB/2018/159: Decision Nº 42 of the Management Board of EASO of 21<sup>st</sup> December 2018 on the Internal Control Framework of EASO

During the desk review of the above mentioned internal control self-assessment, it was found that exceptions reporting was not totally aligned with the new Internal Control Framework and did not ensure that all instances of overriding controls or deviations from established processes and procedures were documented in exception reports (ex-ante) or non-compliance (ex-post)..

As immediate corrective action, the Executive Director a.i. adopted a new Standard Operating Procedure on exceptions at the end of Q2 2019.

# **II.5.2** Information on the controls carried out, any weaknesses identified and the actions taken to remedy these

The Internal Control self-assessment implemented in the third quarter of 2018, together with the proposed 47 corrective actions, was presented by the Executive Director a.i. at the 30th Management Board meeting in November 2018:

| Corrective Actions             | Not Started | In progress | Implemented |
|--------------------------------|-------------|-------------|-------------|
| Status of                      | 5           | 36          | 6           |
| implementation<br>October 2018 | 10.6%       | 76.6%       | 12.8%       |

The Agency monitors the state of play of the corrective actions to ensure full implementation in line with the established target deadlines. EASO made progress in the implementation of the corrective actions. As of date of this report, only 3 internal control inefficiencies (6%) have not started, 21 inefficiencies (45%) are in progress and 23 inefficiencies (49%) have been implemented.

| Corrective Actions       | Not Started | In progress | Implemented |
|--------------------------|-------------|-------------|-------------|
| Status of implementation | 3           | 21          | 23          |
| January 2019             | 6%          | 45%         | 49%         |

Among the most relevant corrective actions already implemented:

- In July 2018, the Executive Director a.i. signed a decision concerning the methodology of carrying out a self-assessment of the Agency against COSO 2013 Internal Control-Integrated Framework. This assessment, whilst compulsory according to EASO Financial Regulation, had not been implemented in previous years.
- On 21 December 2018, the Management Board adopted Decision 42 establishing a revised Internal Control Framework for EASO that repealed EASO Management Board Decision Nº 34 adopted on 14 December 2017. The new internal control framework clearly:
  - $\,\circ\,$  allow full compliance with the EASO regulatory framework;
  - $\circ\;$  foresee the appointment of an internal control coordinator;
  - explain the roles and responsibilities of the different actors involved in Internal Control, including the Management Board, the Executive Director, the Internal Control Coordinator and EASO Management;
  - foresee an overall assessment of the functioning of all internal control components at least once a year and report the outcome to the MB;
  - allow to take appropriate action to define the monitoring criteria and baselines for the minimum standards (both principles and characteristics), taking into account their specificities and risks.

- The Agency has also taken immediate action to increase awareness of EASO staff on internal control through tailored training and guidance. From November 2018 to January 2019, 185 colleagues have been trained on the new Internal Control framework, in tailored session to EASO governance and new internal control framework;
- An Internal Control Coordinator was appointed in January 2019 in line with Decision 42 which foresees the creation of an Internal Control Coordinator Function in the Agency;
- A quality officer was recruited and took up duties on 16 March 2019;
- The state of play of internal control inefficiencies linked to the internal control principles is monitored, updated quarterly and reported to the MB;
- A methodology for the upcoming internal control self-assessment, including the monitoring criteria, was proposed, by the internal Control Coordinator and adopted by an Executive Director a.i. on 17 April 2019;
- The Risk Management and Exceptions Standard Operating Procedures have been updated, streamlined and aligned with the regulatory framework and best practices and two new SOPs have bee adopted by the ED a.i. in June 2019.

A new Internal Control Self-Assessment for 2018 period, was carried out by EASO Management Team, on the second quarter 2019. The results and corrective actions are explained on Part III of this Consolidated Annual Activity Report and a detailed summary of the main inefficiencies and corrective action is documented in Annex IX of this report.

# II.6 Budget implementation tasks entrusted to other services and entities

Not applicable to EASO.

# II.7 Assessment of audit results during the reporting year

# II.7.1 Internal Audit Service (IAS)

The IAS helps EASO to accomplish its objectives by bringing a systematic, disciplined approach in order to evaluate and improve the effectiveness of risk management, internal control and governance processes. Its tasks include assessing and making appropriate recommendations for improving the risk management, control and governance process in the accomplishment of the following objectives: promoting appropriate ethics and values within the organisation, ensuring effective organisational performance management and accountability, and effectively communicating risk and control information to appropriate areas of the organisation. Thereby it promotes a culture of efficient and effective management within EASO and its departments.

#### Regular IAS audit engagements:

In 2016 the IAS carried out their last regular audit in EASO (audits in 2017 concerned one fact finding mission and the three year strategic risk assessment exercise) which focused on budget implementation and procurement planning. EASO followed up on the audit recommendations by agreeing on an action plan with the IAS and then implementing this action plan during 2017.

Whereas during the first half of 2017 it seemed that EASO was successfully implementing the agreed actions (an accountant and assistant accountant joined the Agency, a procurement planning tool was implemented and key staff was recruited - Head of Sector Finance, Head of Sector Procurement, Head of Unit HR -, many actions concerning late payments were implemented) towards the end of 2017 it became clear that the situation was again deteriorating due to some staff resignations, continued late payment rates as well as the European Court of Auditors qualified opinion linked to procurement procedures. Hence the IAS decided to carry out a follow up audit to analyse the degree of closure of these recommendations.

# Consultancy IAS Engagements:

Upon a request from the Executive Director a.i., the IAS carried out a consultancy engagement on decentralization between October 2018 and January 2019.

EASO received the draft of the Consulting Report on Financial Decentralisation in EASO on 17<sup>th</sup> April 2019. EASO is assessing the draft report and will provide its comments to the IAS by the end of the second quarter 2019. Once the final report is received, EASO will implement an action plan to address the recommendations of the report.

# Future IAS audits engagements from 2019-2021

In October 2017, the IAS carried out their 3-year annual strategic risk assessment exercise. As an outcome the topics for future audits from 2019-2021 were identified as follows:

- IT Governance and IT Project Management
- HR Management and Ethics
- Procurement and Contract Management
- Planning, Implementation and Evaluation of Operational Support Plans

These audits are being planned together with the IAS.

The topic chosen for 2019 audit: HR Management and Ethics including sub-processes:

- Planning
- Recruitment
- Training
- Performance appraisal / career development
- Ethics/ ethical behavior

This Audit will start in the last quarter 2019 with a preliminary review of the main sup- processes and procedures and the fieldwork phase will take place during the first quarter 2020.

# II.7.2 European Court of Auditors (ECA)

The European Court of Auditors ('ECA') is the external auditor of EASO. Its mission is to audit independently the collection and spending of EU funds. The ECA examines whether financial operations have been properly recorded, legally and regularly executed and managed so as to ensure economy, efficiency and effectiveness.

# Annual Report and opinion for the Financial Year 2017

On 9 October 2018, the European Court of Auditors (ECA) published their Annual Report on EU Agencies for the Financial Year 2017. While providing a clear opinion on the reliability of the accounts as well as the legality and regularity of the revenue underlying the accounts, the report confirmed the adverse audit opinion concerning the regularity of EASO's payments underlying the accounts.

In addition to the formal report, EASO has received at working level also the detailed summary of findings. These are being used internally to thoroughly analyze the situation and identify especially the deficiencies in procurement and recruitment processes and procedures and to derive improvement actions that will be carefully monitored. A table with the state of play of implementation of the corrective action for each finding was presented to the Management Board in November 2018 and a revised version of the table was circulated ahead of the 31st Management Board meeting on 18-19 February 2019. The latest updated version of the table is annexed to this note (revision as of April 2019).

#### Annual Report and opinion for the Financial Year 2018

In view of the negative 2016 report, the IAS fact finding mission and the OLAF investigation, the Court carried out a higher number and more intensive audits during 2018.

ECA carried out its first mission related to the ECA 2018 report (17.09 – 21.09.2018). An audit mission to conclude on 2018 took place between 28 January and 1 February (Malta headquarters) and in Rome offices during the same month. During their visits ECA mainly analyzed procurement samples related to payments, selection procedure files, Internal Control processes and procedures. ECA interviewed the main actors involved on the processes under review and requested the Agency to fill in a questionnaire related to the new internal control framework.

On May 21<sup>st</sup>, 2019 the European Court of Auditors issued the preliminary observations for the accounts of the Agency for the year that ended 31 December 2018. In the opinion the European Court of Auditors concluded:

- the accounts of the office present fairly, in all material respects, the financial position of the Agency at 31 December 2018, the results of its operations, its cash flows, and the changes in net assets for the year then ended, in accordance with its Financial Regulation and with accounting rules adopted by the Commission's accounting officer. These are based on internationally accepted accounting standards for the public sector.
- The revenue underlying the accounts for the year ended 31 December 2018 is legal and regular on all material aspects.
- The opinion on the legality and regularity of the payments underlying the accounts for the year ended 31 December 2018 was qualified based on the 4 300 188 euros, under contracts concluded irregular by the European Court of Auditors on their reports for the financial years 2016 and 2017 (5% of total 2018 payments).

#### II.8 Follow-up of recommendations and action plans for audits

#### Internal Audit Service follow up

A follow up audit by IAS took place during the first week of July 2018 on outstanding IAS recommendations in the European Asylum Support Office (2018). In the same line and taking into account the output of this report the IAS issued on the first quarter 2019 a report on significantly delayed very important and important IAS recommendations 2018.

The outstanding open IAS recommendations relate to the following two former audit engagements:

- Budget Execution and Procurement Plan Implementation (2016)
- Implementation of Support Plan (2014)

In both reports, the IAS identified the following very important and important risks, which may affect the achievement of the business objectives for the processes audited, for which outstanding action still needs to be implemented, to mitigate the residual risks:

- Delays in payment Staffing and monitoring and reporting (Very important)
- Monitoring of the procurement plan (very important)
- Implementing the ERDMS (important)

In response, the EASO ED a.i. informed the IAS about the progress of the corrective actions and target deadlines for these recommendations:

- The IAS interactive audit follow-up tool "Team Central" was duly updated on 15th and 16th of March. An extract from "Team Central" IT system with the IAS Open Significantly delayed very important and important recommendations and corrective actions" is annexed to this cover note;
- in writing through the "Action Plan in view of IAS in-depth follow up audit on outstanding IAS recommendations in EASO" that was sent to the IAS on 28 February 2019 and is annex to this cover note.

EASO will closely monitor the state of play of the corrective actions proposed and will inform both the MB and the IAS of the progress made. EASO will also report on the number and type of internal audits carried out by the IAS, the recommendations made and the state of play of the corrective actions taken on these recommendations and on the recommendations of previous years in its Consolidated Annual Activity Report (CAAR) 2018.

#### European Court of Auditors follow up

On May 21<sup>st</sup>, 2019 the European Court of Auditors issued the preliminary observations for the accounts of the Agency for the year that ended 31 December 2018 and concluded of the following status of the corrective actions taken by the Office in response to the Court's comments from previous years:

- 2013 One Observation On-going.
- 2014 One observation on going and one observation outstanding.
- 2016 Two observations on going.
- 2017 One observation outstanding and 3 observations on-going.

#### **II.9** Follow-up of observations from the Discharge Authority

According to Article 319 of the Treaty on the functioning of the EU, the European Parliament is responsible for giving discharge to the Commission (and EU agencies) in respect of the implementation of the budget. Upon recommendation by the Council and taking into consideration the ECA's annual report, which also includes the Statement of Assurance on the reliability of the accounts and the legality and regularity of underlying transactions, the EP adopts a yearly discharge resolution, with observations and recommendations on budget implementation forming an integral part of its discharge decision.

#### EASO Budget Discharge 2016

In the context of the budget discharge for 2016, EASO received the draft report from the European Parliament that recalls the material findings made by ECA in relation to two out of five significant procurement procedures from 2016 for which payments were incurred during the year. In reference to the investigation by OLAF, the Budgetary Control Committee issued an opinion to postpone granting EASO discharge in respect of the implementation of the Office's budget for the financial year 2016 until all the relevant information regarding EASO's operations are fully known. In this vein, the Committee asked EASO to report to the discharge authority on the measures taken to remedy the issues identified by the Court before 15 June 2018 and called on OLAF to inform the discharge authority of the outcome of the investigation as soon as it is closed in order to include any relevant findings in the 2016 discharge report of the Office.

On 18 April 2018, the European Parliament decided to postpone the discharge in respect of the implementation of the budget of the Agency for the financial year 2016.

EASO took note of the 24 October 2018 decision of the European Parliament not to grant EASO the discharge in respect of the implementation of its budget for the financial year 2016 despite the positive vote on the draft Report by the Budgetary Control Committee (CONT) on 27 September 2018, which recognises that the "corrective measures taken to date have sufficiently responded to the reservations presented by Parliament in its decision of 18 April 2018 postponing the discharge".

#### EASO Budget Discharge 2017

Following a proposal adopted by the European Parliament Committee on Budgetary Control (CONT) on 20 February 2019, the European Parliament confirmed during its plenary session of 24 March 2019 its decision to postpone EASO's discharge for the financial year 2017. In its press release, the EP underlined that "*The European Court of Auditors had previously pointed to shortcomings in EASO's procurement procedures*".

The European Parliament recognised the improvements achieved by EASO's current management team; however, they stressed that the 2017 budget was still implemented by the previous management.

EASO notes, in particular, the concerns raised with regard to past administrative and financial procedures within the Agency, as the primary reason for the refusal. EASO takes these concerns extremely seriously and has been working hard for several months to address these, in particular through the reforms contained in its Governance Action Plan, which was endorsed by the Management Board in September 2018.

#### **II.10** Investigations by the European Anti-Fraud Office

The mission of the European Anti-Fraud Office ('OLAF') is to protect the financial interests of the European Union by detecting, investigating and working towards stopping fraud with European Union funds. The EU and the Member States share responsibility for protecting the EU's financial interests and fighting fraud.

The OLAF visited EASO's headquarters twice, in October 2017 and again in January 2018, in the context of an investigation into several areas of the Agency's functions, including recruitment and procurement. In addition, in 2018, OLAF visited the EASO operational office in Athens, as well as the field operations in Lesvos and Chios.

The EASO Management Board, including the Commission, was informed of the ongoing investigations. The Board immediately requested information and follow-up, and instituted a number of interim measures in exercising its role as the planning and monitoring body of EASO and its responsibilities as laid down in the EASO founding Regulation. As of March 2018, regular bi-weekly comprehensive reports were sent to the Management Board, with particular attention given to recruitment and procurement.

Through their investigation, OLAF identified a number of irregularities, including an alleged breach of procurement procedures resulting in unjustified expenditure for EASO, mismanagement, the abuse of position regarding human resources issues, harassment and inappropriate behaviour towards staff members, as well as breaches of data protection rules. A report was delivered by OLAF in October 2018.

OLAF addressed recommendations for disciplinary action to the EASO Management Board concerning the Agency's former Executive Director and other members of EASO staff.

## PART II (b): EXTERNAL EVALUATIONS

Article 46 of the Agency's founding Regulation states that EASO shall commission an independent external evaluation of its achievements. Following the adoption of the terms of reference by the Management Board and the conclusion of a procurement procedure, EY (formerly Ernst & Young) was commissioned by EASO to conduct an independent external evaluation of EASO's activities covering the period from February 2011 to June 2014. All activities implemented by EASO, across all the EU Member States, were included in the scope of the evaluation. The evaluation was conducted between October 2014 and July 2015.

In particular, the thematic scope of the evaluation covered EU added value, effectiveness and impact of EASO in contributing to the implementation of the CEAS, including the asylum legislative package. The efficiency and quality of working practices during its first years of operations were also examined. The ultimate objective of the external evaluation was to provide concrete recommendations to address possible changes to EASO's legal framework, structural changes to EASO (without amending its legal framework) and a further increase in practical cooperation amongst Member States, in particular in the field of training, data collection, country of origin information and operational support. The evaluation report is published on the EASO website (https://www.easo.europa.eu/about-us/governance-documents).

The external evaluators presented their findings and recommendations to the EASO Management Board in January 2016. At that meeting, EASO agreed to develop an action plan to address the recommendations and to report on the state of play of implementation to the Management Board.

Since then, the Management Board has been kept informed of progress made on this action plan and the final version was presented at the Management Board meeting held in September 2017.

The next external evaluation of the Agency will be determined by the Management Board.

# PART III: ASSESSMENT OF THE EFFECTIVENESS OF THE INTERNAL CONTROL SYSTEMS

#### III.1 Risk Management

EASO operates in a very dynamic environment, undergoing changes in the internal and external conditions and facing risks, which could adversely impact the achievement of the Agency's political, strategic or operational objectives. In this regard, the Agency has developed a procedure on risk management, in order to identify, carefully assess and respond to potential issues that could affect the execution of the Agency's activities and the achievement of its objectives.

The risk management exercise for 2018 was performed in separate workshops, where each Unit identified its objectives and the associated risks, by a combination of bottom-up and top-down approaches. These risks were then assessed and prioritized, based on their likelihood of occurrence and significance of potential impact at a residual level, taking into consideration the existing controls. The risks identified have been captured at the EASO risk register, as an inventory of the risks and the different actions selected by the Agency to address these risks, for regular monitoring and reporting.

The significant and critical risks, which were assessed above the acceptable risk level of the Agency, and which could severely impact the achievement of the Agency's objectives should they materialise, were selected for further assessment and analysis by the EASO management team.

The most important risks associated with the Agency's activities for 2018 are outlined as follows:

- Full compliance with applicable governance standards may not be achieved, due to a slow down and/or delays in the implementation of the renewed governance framework.
- The right contracts may not be in place to meet the Agency's needs, due to a series of causes, such as a delay in the implementation of the procurement plan, lack of adequate market research and access to market, lack of capacity (human resources, specialised training), lack of proper monitoring.
- The adequate staffing levels may not be achieved in a timely manner to reach EASO objectives due to lack of suitable candidates, difficulties in constituting recruitment panels due to high number of recruitments and limited capacity of the recruitment sector to manage a considerable number of simultaneous recruitment procedures.
- The necessary pre-conditions may not be in place for EASO operations, such as hosting arrangements, adequate material conditions and security health and safety frameworks, due to capacity constraints and migratory pressure on hosting states.
- EASO may not fully implement the work programme, due to the insufficient participation of member states.

Respective mitigating actions and controls to reduce those risks to an acceptable level have been selected and are being implemented. The Agency's risk assessment is followed up periodically and updated, to appropriately reflect the changes within the organisation and the implementation of the different actions. Monitoring of and reporting on the identified critical risks and the updates on the risk responses and/or the need for further actions will be reported periodically to the Management Board.

During the Internal Control Self-Assessment, it has been found that the methodology to run the risk management exercise was not fully aligned with EASO Internal Control Framework and general risk management COSO framework minimum standards.

For example, the Risk Management exercises carried out to date in EASO, were not aligned with the strategic planning cycle of the Agency.

The Executive Director a.i. has immediately taken corrective action and updated risk management procedure. The Agency is currently improving its ability to anticipate, prioritise and manage risks. In this context, the Agency is taking a series of actions in order to be able to identify, articulate and assess the risks on an ongoing basis and align the exercise with the Single Programming Document and the implementation of the Agency's Work Programme. EASO management has initiated the necessary steps to ensure that the risk management exercise will be performed in a more comprehensive and thorough way, and integrated in the culture and conduct of all EASO's activities. For example:

- Increase awareness on risk management requirements among all EASO staff.
- Defining the threshold above which risks are considered significant and critical
- To ensure that risks are always identified and formulated adequately and crosscutting risks, affecting several sectors/unit/departments are identified during the workshops.
- To integrate the fraud risk analysis into the overall risk exercise
- To link to the compulsory annual update of the Anti-fraud strategy to the Annual Risk Management Exercise.
- To ensure that risk responses are fully understood and address the risks efficiently.
- To appoint risk management correspondents at the right level and with the required experience.

The Management team concluded that significant risks identified during this exercise at Unit level, shall be further analysed and re-assessed by all the Units during next risk assessment exercise starting in July 2019 and, based on the corrective actions agreed by the Management Team on the Internal control self-assessment action plan, transposed on a revised version of the next procedure on risk management.

## III.2 Compliance and effectiveness of the Internal Control Framework (ICF)

#### III.2.1 Methodology applied for assessment of the compliance and effectiveness of the ICF

The assessment focused on the state of implementation in 2018 of EASO Internal Control Framework (as approved by the Management Board on 21 December 2018<sup>16</sup>).

The Internal Control self-Assessment was coordinated by the ICC based on the methodology approved by the ED Decision of the Executive Director<sup>17</sup> of EASO of 17th April 2019 on the Internal Control Framework Monitoring Criteria and Self-Assessment Methodology.

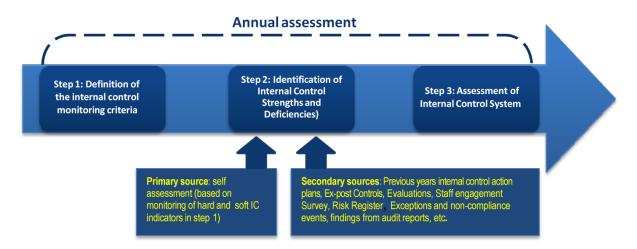
The assessment was performed at three levels

- at the level of the principles (based on the analysis of the detected strengths and deficiencies)
- at the level of the components (based on an analysis of the results at principle level)
- at the level of the internal control system as a whole (based on an analysis of the results at component level).

<sup>&</sup>lt;sup>16</sup> Management Board Decision Nº 42 of 21 December 2018 adopting the Internal Control Framework of EASO

<sup>&</sup>lt;sup>17</sup> EASO/ED/2019/094

The following three steps were followed by EASO's Management Team to assess whether the Agency's internal control system is effective are depicted in the diagram below.



There were two main information sources which were used to identify any internal control strengths and deficiencies within EASO: Primary and Secondary Sources.

- The primary source of information is an analysis of the qualitative and quantitative indicators that are available in Annex XI of this report. The baselines of these indicators will be compared with the defined targets and any identified gaps will determine the existence of deficiencies in the internal control system.
- The secondary source of information is a desk-review of the internal control strengths and inefficiencies identified as a result of:
  - Previous years state of play of internal controls self-assessment corrective action plans.
  - Ex-post control reports
  - Register of exceptions and non-compliance events,
  - Risk Management exercise
  - Audit reports (IAS, ECA, OLAF, etc.)
  - Evaluations of programmes and/or activities which entail significant spending (e.g. Operating Plans)
  - Staff engagement survey and specific surveys
  - Any internal control deficiency reported by the EASO Staff as a result for example of management supervision arrangement, info sessions, surveys, etc.
  - Meetings with key staff supporting the setting-up and functioning of internal control processes and procedures

The Management Team, with the support of the Internal Control Coordinator, classified the severity of internal control deficiencies using professional judgment. The deficiencies identified from the primary and secondary sources of information need to be categorised by severity as follows:

• Minor deficiency - it has a minor impact on the presence and/or functioning of the principle. The principle is in place and functions well, only minor improvements are needed.

- Moderate deficiency it has a moderate impact on the presence and/or functioning of the principle. With such a deficiency, the principle is in place and functions but some improvements are needed.
- Major deficiency it has a significant impact on the presence and/or functioning of the principle, but the principle is partially effective. With such a deficiency, the principle is partially in place and/or is partially functioning; substantial improvements are needed. When a major deficiency exists, the Executive Director cannot conclude that it has met the requirements of an effective system of internal control.
- Critical deficiency it has a fundamental impact on the presence and/or functioning of the principle and the principle is not effective. With such a deficiency, the principle is not in place and/or essentially does not function as intended.

At principle level, the existence of a critical internal control deficiency or combination of several major deficiencies determines that the principle in general is not effective.

When a major deficiency or combination of moderate deficiencies exists, the Management Team shall conclude that the principle is partially effective.

A critical/major deficiency in one principle cannot be mitigated to an acceptable level by the effectiveness of other principles.

Following this assessment, the principles and characteristics were classified in one of four categories as follows:

- Category 1 The principle is present and functioning well, only minor improvements needed.
- Category 2 The principle control system is present and functioning but some improvements are needed.
- Category 3 The principle is partially present and functioning, major improvements are needed.
- Category 4 The principle is not present and is not functioning.

The same rationale applied subsequently at component level and to the overall assessment of the internal control system. If one principle is not present and functioning (category 4) or if several principles need major improvements (category 3), the Management Team shall conclude that the component is not present and functioning and that the system of internal control is not effective.

If one principle needs major improvements (category 3) or if several principles require some improvements (category 2), the Management Team shall conclude that the component is partially present and functioning and that the system of internal control is partially effective.

The final conclusion should be based on professional judgement of all the Management Team with the support of the ICC. In particular, the Management Team has to also assess whether the components are operating together in an integrated manner.

The ICC considered and documented the results of the internal control self-assessment carried out by the Management Team in a final report that also included the overall opinion on the state of play of the internal control systems and recommendation addressed to the Executive Director. This report was the basis for the ICC's declaration in this Consolidated Annual Activity Report ('CAAR').

#### **III.2.2** Information on the principles with which the Agency does not comply yet (fully or partially)

EASO has improved the working arrangements and effective communication channels in order to facilitate the role of its Management Board's in overseeing the Agency's governance, risk management and internal control practices. Particularly, the Agency assesses and communicates the internal control state of play, as well as deficiencies and corrective actions in a timely manner to the Management Board and the Commission.

With regard to the systemic nature of non-compliance and inefficiencies during the first half of 2018, the Internal Control Coordinator concluded that under its new leadership, EASO has started to take the necessary steps to ensure that compliance is front and centre in the culture and conduct of all its activities. As an example, this internal control self-assessment exercise led to the identification of a comprehensive set of corrective actions and recommendations on the state of implementation, with updates presented periodically.

One should be mindful of the fact that with the implementation of new key controls and the allocation of the required resources, expertise and professional experience on internal control (all necessary to be able to provide assurance to the Executive Director in EASO) progress may be presented against a (possible) higher number of captured inefficiencies, gaps and irregularities. In fact, this is a performance indicator, showing that the new internal controls in place are working as intended.

This is normal in an organisation where the COSO Internal Control Framework has only started to be implemented at the end of 2018. Real improvement will require a change of culture and recruiting staff with the appropriate skills and professional experience on internal control and risk management, which calls for very challenging corrective actions within achievable and realistic deadlines.

Overall, as reflected below, the result of the internal control self-assessment led to the conclusion that the majority of Internal Control Principles were present but required major improvements in order to be efficient:

- 2 (12%) of the Internal Control Principles are efficient and are functioning (Category 1);
- 10 (59%) of the Internal Control Principles are partially efficient, meaning that are present and functioning but needs major improvements (Category 2);
- 5 (29%) of the Internal Control Principles are not efficient and whilst are present, requires significant improvements (Category 3).

#### III.2.3 The reasons for inefficiencies with the Internal Control Framework

The following is a summary of the reasons for the more relevant significant inefficiencies identified by the EASO Management Team during the Internal Control Self-Assessment. The Management Team has already agreed and started implementing the corrective action plan (Detailed table with the inefficiencies and corrective action plan is available in Annex IX):

- The severity of the inefficiencies identified during 2018 period, of internal control systems intended to provide reasonable assurance to prevent fraud and other unethical practices and irregularities, was critical, as key controls were not duly implemented. These include, but are not limited to, the Fraud Risk Assessment, effective and efficient Anti-Fraud Strategy, Sensitive Functions guidance and assessment, whistle-blowers hotlines, effective and efficient whistle-blower policy and guidelines, Ethical Correspondent, a policy on protecting the dignity of the person and preventing psychological and sexual harassment, Confidential Coursellors, etc.
- Moreover, EASO is still operating in a very dynamic environment where its operational tasks in support of Member States is expanding, its budget is increasing continually, the volume of payments is growing and the number and complexity of procurement procedures is on the rise. This is further compounded with the Agency's need to manage multiple locations without having sufficient staff in place (management and non-management).. The internal control systems of EASO are being adapted to mitigate the specific risks of the activities of regional offices.
- The implementation of timely corrective actions is at risk due to the lack of and/or very limited resources with the needed expertise on internal control.
- EASO has made recruitment rules more transparent, but it has not managed to recruit key managerial posts in the Department of Administration. By the closing of this report, the Head of Units for FPU, GAU and HR were under recruitment and not yet in place. A management team for the Department of Administration has been put in place following the suspension of the Head of Department in December 2018. The Department of Administration is represented by the most senior member of the DOA management team in the EASO Management team meetings.
- Business continuity plans based on a business impact analysis following corporate guidance are being put in place.
- Exception reporting was not effective and efficient and it did not ensure that all instances of overriding controls or deviations from established processes and procedures are documented in exception reports (ex-ante) or non-compliance (ex-post).
- The risk management process is not integrated into the annual activity planning of the office was not effective and efficient as for the reasons provided in point III.1 "Risk Management" of this Internal Control Self-Assessment.
- EASO has not yet implemented an internal ex-post control capability in order to timely identify internal control inefficiencies and corrective actions.
- An internal audit capability was not implemented in order to perform ongoing and/or separate assessments to ascertain whether the components of the internal control are present and functioning.

• Lack of adequate performance monitoring and supervision arrangements in order to eliminate systemic delays of payments.

These planned corrective actions addressing of the internal control inefficiencies are detailed in Annex IX (Internal Control Self-Assessment Corrective Action Plan).

#### III.2.4 Planned corrective actions to address the situation, including target dates

The Management Team identified 135 corrective actions to immediately address the 68 documented inefficiencies of internal control systems of EASO. The status of implementation of the corrective actions at the date of this report is as following:

| Corrective Actions          | Not started | In progress | Implemented |
|-----------------------------|-------------|-------------|-------------|
| Status of<br>implementation | 16 (12%)    | 58 (43%)    | 61 (45%)    |

EASO monitors and reports to the MB on the state of implementation of the internal control selfassessment corrective action plan. These planned corrective actions addressing the improvement of the internal control situation are detailed in Annex IX (Internal Control Self-Assessment Corrective Action Plan).

# III.2.5 Information on the standards with which the Agency is considered fully compliant (i.e. compliant with all their requirements)

The outcome of the Internal Control Self-Assessment carried out by the Management Team shows that;

- 2 (12%) of the Internal Control Principles are efficient and are functioning (Category 1);
- 10 (59%) of the Internal Control Principles are partially efficient, meaning that are present and functioning but needs major improvements (Category 2);
- 5 (29%) of the Internal Control Principles are not efficient and whilst are present, requires significant improvements (Category 3).

Overall, as reflected below, the result of the internal control self-assessment led to the conclusion that the majority of Internal Control Principles were present but required major improvements in order to be efficient. As from the second half 2018, the Management Team has initiated the necessary steps to ensure that compliance is at the forefront and integrated in the culture and conduct of all EASO's activities. This includes an objective, honest and frank follow-up of the proposed corrective actions contained in the internal control self- assessment report, which was first conducted on the third quarter of year 2018.

This is of paramount importance taking into account that during the 2018 period, and still today, EASO operates in a very dynamic environment where its operational tasks in supporting the Member States are expanding, its budget is continually increasing, the volume of payments is growing, and the number and complexity of procurement procedures is on the rise. This is further compounded by the Agency's needs to manage multiple locations without a sufficient number of staff (both management and non-management) in place, either in the headquarters or in geographically dispersed offices.

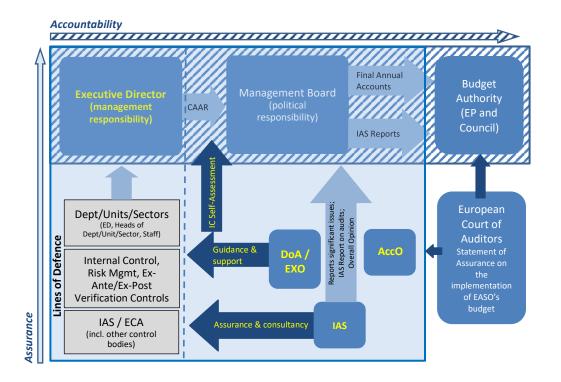
# PART IV: MANAGEMENT ASSURANCE

## **IV.1** Review of the elements supporting assurance

EASO's governance structure and control strategy are based on four main building blocks of assurance:

- Executive Director, Management and Staff
- Control structure, such as Internal Controls, Risk Management, Ex-ante and Ex-post controls, Internal Legal Capacity, Business Continuity Correspondent, etc.
- Management Board
- Internal/External Control Bodies

EASO's internal governance structure and control strategy is illustrated in the chart below, explains how the four main blocks of assurance are inter-linked and interact:



The analysis and assessment by the Executive Director a.i. on the efficiency and effectiveness of the above-mentioned building blocks of assurance and of any significant weaknesses reported in Part II and Part III of this report will be the basis for the Authorising Officer's final declaration of assurance.

#### **IV.2** Reservations

The Executive Director a.i. was appointed on 6 June 2018, which was subsequent to some of the events described in this Consolidated Annual Activity Report. The Executive Director a.i. did not receive a "testament" (internal, for use of the successor) by the former Executive Director, in which the latter reports on the management of the service for the part of the year when he was in charge.

An internal control self-assessment was not been carried out and documented by the former Executive Director, and OLAF investigation on the former Executive Director was on-going, the budget Discharge for 2016 was not granted by the Budget authority and the decision by the Budget Authority on the discharge for 2017 has been postponed.

In addition, at the date of this report, the European Court of Auditors has issued a preliminary qualified opinion on the regularity and legality of the payment for budget implementation 2018 due to irregularities on contracts concluded in 2016 and 2017 on the provision of interim workers in Greece, travel services to the Office and rent for the Office's premises in Lesvos. European Court of Auditor concluded that the irregular payments made by EASO in 2018 under these contracts amounted to 4 300 188 euros (5% of total 2018 payments).

During the second half of 2018 and the first months of 2019, the Executive Director a.i. has made considerable efforts to improve the Internal Control Systems. A summary of the most relevant controls and corrective actions that have been put in place or are in progress, for each internal control principle, is included in Annex 10 of this report "Summary of the most relevant controls adopted by the Management Team" and Annex 9 "Corrective Action Plan".

The Executive Director a.i. cannot provide reasonable assurance that suitable internal controls were in place and working as intended until his appointment on 6 June 2018 and then significant inefficiencies were identified that will require corrective actions to be implemented during 2019 and 2020.

As a result, the Executive Director a.i. has decided to introduce a reservation in his/her declaration of assurance in the CAAR 2018, as the control procedures put in place during 2018, may not give the necessary guarantees concerning the legality and regularity of the underlying transactions for this period, due to the lack of an overall effective and efficient internal controls systems. This reservation is qualified from quantitative point of view based on the materiality of the payments declared irregular by the European Court of Auditors for 2018 period on their preliminary findings, and the financial impact of exceptions and non-compliances. However, from a qualitative point of view, the risk is high that the controls in place did not detect other irregularities.

At the same time, the necessary improvements and reinforcement measures continue being implemented to correct significant weaknesses reported in Part II and Part III of this report. This report takes into account the state of play of the corrective actions at the date of this report, and therefore we have re-assessed the severity of the inefficiencies, following the progress made and the corrective actions agreed by the Management Team in May 2019 and summarised in Annex IX.

## IV.2.1 Reservation "Lack of effective and efficient Internal Control and Governance structures"

Based on the results of this internal control self-assessment, performed as described in points III of this report, it is considered that the internal control system in place in 2018 did not provide overall reasonable assurance regarding the achievement of EASO business objectives with respect of:

- compliance with rules and procedures;
- reliable financial and management information;
- safeguarding of assets and information;
- prevention and detection of fraud.

From a materiality quantitative point of view, the lack of effective and efficient internal controls led to irregular expenditure operations processed during 2018 for 4 912 021 euros (5.3% of the total 2018 EU subsidy).

- The combined error from non-compliant payments amounts at least to 4 300 188 euros or 4.68% of the total 2018 EU subsidy (€91,971,000.00). In its audit reports for the financial years 2016 and 2017, the Court had concluded that contracts on the provision of interim workers in Greece, travel services to the Office and rent for the Office's premises in Lesbos are irregular. Payments made in 2018 under these contracts amounted to 4 300 188 euros.
- During 2018, 60 exceptions with a total value of €611,833.04 were documented. The majority of the exceptions in EASO are related to deviation from contractual provisions and Financial Regulations. The total value represents 0.7% of the total 2018 EU subsidy (€91,971,000.00).

From a qualitative point of view the reservation is also material because:

- The outcome of the OLAF investigation concluded in 2018, that has confirmed a number of irregularities which include the breach of procurement procedures, resulting in unjustified expenditure for EASO, mismanagement, the abuse of position regarding human resources issues, harassment and inappropriate behaviour towards staff members, as well as breaches of data protection rules. This report also include recommendations for disciplinary action concerning the former EASO Executive Director and other members of staff;
- The significant reputational risk for EASO;
- The process for registration of exceptions reports did not fully ensure that all instances of ex-ante overriding of controls or deviations from established processes and procedures were documented and justified, duly approved before action is taken and logged centrally, the exact quantitative materiality of the reservation cannot be calculated;
- The risk management process did not ensure the management assessed and identified a risk response for the more relevant significant and critical risks;
- All the Internal Control inefficiencies as described in Part II and III of this CAAR 2018 and its Annexes.

#### IV.3 Overall conclusion on assurance

The Executive Director a.i. has decided to introduce in his Declaration of Assurance 2018, a reservation for the year 2018 regarding its lack of an effective and efficient internal control systems.

The Declaration of Assurance of the Executive Director in the CAAR is based on an honest and frank assessment. The Executive Director a.i. has taken into consideration as many sources of information as possible. This statement is based on EASO Executive Director a.i. own judgment and on the

information to his disposal, such as the results of the internal control self-assessment implemented by the Management Team, the work of the Internal Audit Service, the lessons learned from the reports of the European Court of Auditors, and the declaration of the Internal Control Coordinator (including her/his recommendations on the overall state of the internal control).

In this declaration of assurance, the Executive Director a.i. takes ownership of successes and failures, get a clear understanding of what is required and consider the state of implementation of the action for improvement/correction of the internal control weaknesses /deficiencies.

The mitigating corrective actions are described in part III of this report and Annex IX (Internal Control Self-Assessment Corrective Action Plan).

# IV.3.1 Summary analysis of the conclusions of significant weaknesses reported in Part II and Part III with an impact on the declaration of assurance.

Based on the reports in Part II and Part III, it is concluded that for 2018 the Executive Director a.i. cannot fully rely on the efficiency and effectiveness of all the building blocks of assurance described in point IV.1. and in particular block II. The following is a summary of the conclusions on the significant weaknesses reported in Part II and Part III with an impact on the declaration of assurance:

- i) The Executive Director a.i. was appointed on 6 June 2018, which was subsequent to some of the events described in this Consolidated Annual Activity Report. The Executive Director a.i. did not receive a "testament" (internal, for use of the successor) by the former Executive Director, in which the latter reports on the management of the service for the part of the year when he was in charge.
- ii) Under the former Executive Director internal control standards were not duly implemented and therefore did not provide reasonable assurance to prevent potential wrongdoings and other unethical practices and irregularities.
- EASO identified significant internal control deficiencies or combinations of several major deficiencies in 15 out of 17 Internal Control Principles, and concluded that these 15 principles were either not effectively implemented or partially efficient.
- iv) Even though the standards were approved in 2012 by the Management Board, their compulsory requirements and elements were not documented, approved or explained to the staff and to the management till the end of 2018. As a result, the majority of EASO staff and management were not aware of the internal control concepts and requirements during 2018. Without pre-defined and approved compulsory requirements it was not possible to implement the internal control standards.
- v) The roles and responsibilities of the Responsible Authorising Officers, the Management Board and the Internal Control Coordinator were not formally documented till December 2018.
- vi) During the first half of 2018 EASO partially lacked of a sound financial process to ensure that all instance of overriding of controls or deviations from established processes and procedures were documented and justified, duly approved before action is taken and logged centrally.
- vii) The European Parliament has not granted the discharge for EASO Budget implementation 2016. Nevertheless, the declaration of assurance of the Authorising Officer in the Consolidated Annual Activity Report 2016 did not contain any reservations.
- viii) As for the control bodies reports, the Court issued an adverse opinion concerning legality and regularity of the payments underlying the accounts 2017. The budget discharge 2017 has been postponed,
- ix) The outcome of the OLAF investigation that has confirmed a number of irregularities which include the breach of procurement procedures, resulting in unjustified expenditure for EASO, missmanagement, the abuse of position regarding human resources issues, harassment and inappropriate

behaviour towards staff members, as well as breaches of data protection rules. This outcome also include recommendation for disciplinary action: to the EASO MB concerning the Agency's former EASO ED and other members of EASO staff.

- x) The severity of the inefficiencies identified during 2018 period, of internal control systems intended to provide reasonable assurance to prevent fraud and other unethical practices and irregularities, was critical, as key controls were not duly implemented.
- xi) Moreover, EASO is still operating in a very dynamic environment where its operational tasks in support of Member States is expanding, its budget is increasing continually, the volume of payments is growing and the number and complexity of procurement procedures is on the rise. This is further compounded with the Agency's need to manage multiple locations without having sufficient staff in place (management and non-management). However, the internal control systems of EASO have not been designed to mitigate the specific risks of the activities of regional offices.
- xii) The implementation of timely corrective actions is at risk due to the lack of and/or very limited resources with the needed expertise on internal control.
- xiii) EASO has made recruitment rules more transparent, but it has not managed to recruit key managerial posts in Department of Administration. By the closing of this report, the Head of Units for FPU, GAU and HR were under recruitment and not yet in place. A management team for the Department of Administration has been put in place following the suspension of the Head of Department in December 2018. The Department of Administration is represented by the most senior member of the DOA management team in the EASO Management team meetings.
- xiv) Business continuity plans based on a business impact analysis following corporate guidance are being put in place.
- xv) Exception reporting was not effective and efficient and it did not ensure that all instances of overriding controls or deviations from established processes and procedures are documented in exception reports (ex-ante) or non-compliance (ex-post).
- xvi) In 2018, there was no Internal Control Coordinator. The ICC was appointed in January 2019.
- xvii) The risk management process is not integrated into the annual activity planning of the office was not effective and efficient as for the reasons provided in point III.1 "Risk Management" of this Internal Control Self-Assessment.
- xviii) EASO did not yet implement an internal ex-post control capability in order to timely identify internal control inefficiencies and corrective actions.
- xix) An internal audit capability was not implemented in order to perform ongoing and/or separate assessments to ascertain whether the components of the internal control are present and functioning.
- xx) Lack of adequate performance monitoring and supervision arrangements in order to eliminate systemic delays of payments.

# Declaration of Assurance and Reservations by the Executive Director a.i.

I, the undersigned,

Executive Director a.i. of the European Asylum Support Office,

In my capacity as Authorising Officer for the operating and administrative budget of EASO, I declare that the information contained in this report gives a true and fair view.<sup>18</sup>

I have reasonable assurance that the resources assigned the activities described in this report have been used for their intended purpose and in accordance with the principles of sound financial management, and that the control procedures put in place give the necessary guarantees concerning the legality and regularity of the underlying transactions <u>except for</u> the significance of the matters described in the Reservation part of this report.

This reasonable assurance is based on my own judgement and on the information at my disposal, such as the results of the internal control self-assessment, ex-post controls, the OLAF report, the work of the Internal Audit Service, and the lessons learned from the reports of the European Court of Auditors for this year and years prior to the year of this declaration.

I confirm that I am not aware of anything not reported here which could harm the interests of the European Institutions or those of EASO.

Valletta Harbour, 10 June 2019

(original signed)

Jamil Addou Executive Director a.i.<sup>19</sup>

<sup>&</sup>lt;sup>18</sup> True and fair in this context means a reliable, complete and correct view on the state of affairs in the Agency.

<sup>&</sup>lt;sup>19</sup> Mr. Jamil Addou was appointed Executive Director *ad interim* on 6 June 2018.

# Declaration by the Internal Control Coordinator in charge of Risk Management and Internal Control

I, the undersigned,

In my capacity as the Internal Control Coordinator in charge of risk management and internal control, I declare that in accordance with Decision Nº 40 of the Management Board of EASO of 21 December 2018 on the Internal Control Framework, I have reported my advice and recommendations on the overall state of internal control to the Executive Director a.i.

I hereby certify that the information provided in Part II and III of the present Consolidated Annual Activity Report and in its annexes is, to the best of my knowledge, accurate and complete.

Valletta Harbour, 10 June 2019

(original signed)

Gerardo Knouse Ramirez Internal Control Coordinator<sup>20</sup>

<sup>&</sup>lt;sup>20</sup> Mr. Gerardo Knouse Ramirez was appointed Internal Control Coordinator in January 2019.

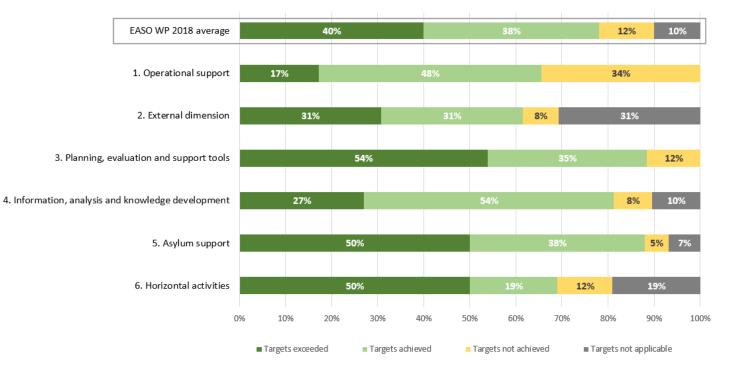
## **ANNEXES**

#### **Annex I: Core Business Statistics**

A detailed overview of the results is provided in Part I of this report.



Implementation of the EASO Work Programme 2018



## Annex II: Statistics on financial management

Detailed budget execution per fund source and budget item.

## 1. Funds from the EU general budget (C1)

#### Title 1

| Budget line | CA budgeted<br>(€) (1) | Executed<br>commitment<br>(€) (2) | % Committed<br>(2/1) | Credit not<br>used (€)<br>(1-2) | PA budgeted<br>(€) (3) | Executed<br>payment<br>(€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|------------------------|-----------------------------------|----------------------|---------------------------------|------------------------|--------------------------------|-----------------|------------------|
| A-1101      | 11,984,482.00          | 11,563,687.57                     | 96.49%               | 420,794.43                      | 11,984,482.00          | 11,563,687.57                  | 96.49%          | 0.00             |
| A-1102      | 3,230,000.00           | 3,194,823.41                      | 98.91%               | 35,176.59                       | 3,230,000.00           | 3,194,823.41                   | 98.91%          | 0.00             |
| A-1103      | 249,000.00             | 222,991.47                        | 89.55%               | 26,008.53                       | 249,000.00             | 222,991.47                     | 89.55%          | 0.00             |
| A-1104      | 0.00                   |                                   |                      | 0.00                            | 0.00                   |                                |                 |                  |
|             | 15,463,482.00          | 14,981,502.45                     | 96.88%               | 481,979.55                      | 15,463,482.00          | 14,981,502.45                  | 96.88%          | 0.00             |
| A-1201      | 480,000.00             | 302,665.80                        | 63.06%               | 177,334.20                      | 480,000.00             | 228,815.60                     | 47.67%          | 73,850.20        |
|             | 480,000.00             | 302,665.80                        | 63.06%               | 177,334.20                      | 480,000.00             | 228,815.60                     | 47.67%          | 73,850.20        |
| A-1301      | 530,000.00             | 530,000.00                        | 100.00%              | 0.00                            | 530,000.00             | 363,146.18                     | 68.52%          | 166,853.82       |
|             | 530,000.00             | 530,000.00                        | 100%                 | 0.00                            | 530,000.00             | 363,146.18                     | 68.52%          | 166,853.82       |
| A-1401      | 163,000.00             | 126,450.59                        | 77.58%               | 36,549.41                       | 163,000.00             | 87,069.94                      | 53.42%          | 39,380.65        |
| A-1402      | 100,000.00             | 28,763.13                         | 28.76%               | 71,236.87                       | 100,000.00             | 13,763.13                      | 13.76%          | 15,000.00        |
| A-1403      | 810,000.00             | 809,937.00                        | 99.99%               | 63.00                           | 810,000.00             | 642,222.20                     | 79.29%          | 167,714.80       |
|             | 1,073,000.00           | 965,150.72                        | 89.95%               | 107,849.28                      | 1,073,000.00           | 743,055.27                     | 69.25%          | 222,095.45       |
| A-1501      | 375,000.00             | 262,242.88                        | 69.93%               | 112,757.12                      | 375,000.00             | 143,741.48                     | 38.33%          | 118,501.40       |
|             | 375,000.00             | 262,242.88                        | 69.96%               | 112,757.12                      | 375,000.00             | 143,741.48                     | 38.33%          | 118,501.40       |
| A-1601      | 2,000,000.00           | 1,993,914.97                      | 99.70%               | 6,085.03                        | 2,000,000.00           | 1,345,904.06                   | 67.30%          | 648,010.91       |
| A-1602      | 160,000.00             | 146,829.44                        | 91.77%               | 13,170.56                       | 160,000.00             | 118,481.44                     | 74.05%          | 28,348.00        |
| A-1603      | 245,500.00             | 131,000.00                        | 53.36%               | 114,500.00                      | 245,500.00             | 12,000.00                      | 4.89%           | 119,000.00       |
|             | 2,405,500.00           | 2,271,744.41                      | 94.44%               | 133,755.59                      | 2,405,500.00           | 1,476,385.50                   | 61.38%          | 795,358.91       |
| A-1701      | 10,000.00              | 765.34                            | 7.65%                | 9,234.66                        | 10,000.00              | 565.34                         | 5.65%           | 200.00           |
|             | 10,000.00              | 765.34                            | 7.65%                | 9,234.66                        | 10,000.00              | 565.34                         | 5.65%           | 200.00           |

#### Title 2

| Budget line | CA budgeted<br>(€) (1) | Executed<br>commitment<br>(€) (2) | % Committed<br>(2/1) | Credit not<br>used (€)<br>(1-2) | PA budgeted<br>(€) (3) | Executed<br>payment<br>(€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|------------------------|-----------------------------------|----------------------|---------------------------------|------------------------|--------------------------------|-----------------|------------------|
| A-2101      | 3,676,219.95           | 2,982,223.17                      | 81.12%               | 693,996.78                      | 3,676,219.95           | 2,384,731.92                   | 64.87%          | 597,491.25       |
| A-2102      | 780,000.00             | 729,092.80                        | 93.47%               | 50,907.20                       | 780,000.00             | 646,802.21                     | 82.92%          | 82,290.59        |
| A-2103      | 986,000.00             | 277,713.44                        | 28.17%               | 708,286.56                      | 986,000.00             | 21,724.00                      | 2.20%           | 255,989.44       |
| A-2104      | 120,000.00             | 71,567.94                         | 59.64%               | 48,432.06                       | 120,000.00             | 29,542.19                      | 24.62%          | 42,025.75        |
|             | 5,562,219.95           | 4,060,597.35                      | 73%                  | 1,501,622.60                    | 5,562,219.95           | 3,082,800.32                   | 55.42%          | 977,797.03       |
| A-2201      | 1,196,350.00           | 1,174,890.12                      | 98.21%               | 21,459.88                       | 1,196,350.00           | 361,152.21                     | 30.19%          | 813,737.91       |
| A-2202      | 571,000.00             | 570,689.82                        | 99.95%               | 310.18                          | 571,000.00             | 415,834.34                     | 72.83%          | 154,855.48       |
| A-2203      | 1,883,136.00           | 1,775,243.18                      | 94.27%               | 107,892.82                      | 1,883,136.00           | 369,781.41                     | 19.64%          | 1,405,461.77     |
| A-2204      | 404,085.00             | 403,694.68                        | 99.90%               | 390.32                          | 404,085.00             | 222,002.08                     | 54.94%          | 181,692.60       |
| A-2205      | 37,500.00              | 37,267.89                         | 99.38%               | 232.11                          | 37,500.00              | 8,612.12                       | 22.97%          | 28,655.77        |
|             | 4,092,071.00           | 3,961,785.69                      | 96.82%               | 130,285.31                      | 4,092,071.00           | 1,377,382.16                   | 33.66%          | 2,584,403.53     |
| A-2301      | 100,000.00             | 60,949.56                         | 60.95%               | 39,050.44                       | 100,000.00             | 36,453.14                      | 36.45%          | 24,496.42        |
| A-2302      | 12,500.00              | 6,000.00                          | 48.00%               | 6,500.00                        | 12,500.00              | 1,678.17                       | 13.43%          | 4,321.83         |
| A-2303      | 33,425.00              | 30,461.50                         | 91.13%               | 2,963.50                        | 33,425.00              | 18,022.34                      | 53.92%          | 12,439.16        |
| A-2304      | 453,304.41             | 267,856.13                        | 59.09%               | 185,448.28                      | 453,304.41             | 225,738.51                     | 49.80%          | 42,117.62        |
| A-2305      | 67,500.00              | 57,212.55                         | 84.76%               | 10,287.45                       | 67,500.00              | 40,943.73                      | 60.66%          | 16,268.82        |
| A-2306      | 435,019.00             | 198,010.00                        | 45.52%               | 237,009.00                      | 435,019.00             | 148,200.00                     | 34.07%          | 49,810.00        |
| A-2307      | 813,794.16             | 709,794.16                        | 87.22%               | 104,000.00                      | 813,794.16             | 432,426.24                     | 53.14%          | 277,367.92       |
| A-2308      | 185,000.00             | 18,077.95                         | 9.77%                | 166,922.05                      | 185,000.00             | 12,077.95                      | 6.53%           | 6,000.00         |
| A-2309      | 335,000.00             | 280,764.57                        | 83.81%               | 54,235.43                       | 335,000.00             | 156,506.90                     | 46.72%          | 124,257.67       |
| A-2310      | 8,570.02               | 8,570.02                          | 100.00%              | 0.00                            | 8,570.02               | 8,570.02                       | 100.00%         | 0.00             |
| A-2311      | 86,096.46              | 86,096.46                         | 100.00%              | 0.00                            | 86,096.46              | 51,861.01                      | 60.24%          | 34,235.45        |
|             | 2,530,209.05           | 1,723,792.90                      | 68.13%               | 806,416.15                      | 2,530,209.05           | 1,132,478.01                   | 44.76%          | 591,314.89       |

| Budget line | CA budgeted<br>(€) (1) | Executed<br>commitment<br>(€) (2) | % Committed<br>(2/1) | Credit not used<br>(€)<br>(1-2) | PA budgeted<br>(€) (3) | Executed<br>payment<br>(€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|------------------------|-----------------------------------|----------------------|---------------------------------|------------------------|--------------------------------|-----------------|------------------|
| B-3101      | 139,292.80             | 135,526.05                        | 97.30%               | 3,766.75                        | 135,497.63             | 126,523.71                     | 93.38%          | 25,998.57        |
| B-3102      | 626,000.00             | 563,325.07                        | 89.99%               | 62,674.93                       | 601,000.00             | 346,123.74                     | 57.59%          | 310,868.61       |
| B-3103      | 1,346,000.00           | 1,272,051.55                      | 94.51%               | 73,948.45                       | 1,150,000.00           | 726,346.27                     | 63.16%          | 703,871.44       |
|             | 2,111,292.80           | 1,970,902.67                      | 93.35%               | 140,390.13                      | 1,886,497.63           | 1,198,993.72                   | 63.56%          | 1,040,738.62     |
| B-3201      | 1,626,000.00           | 1,621,955.82                      | 99.75%               | 4,044.18                        | 2,196,000.00           | 2,045,345.38                   | 93.14%          | 571,638.47       |
| B-3202      | 2,100,520.00           | 2,099,580.27                      | 99.96%               | 939.73                          | 2,141,520.00           | 1,663,289.16                   | 77.67%          | 927,299.68       |
| B-3203      | 1,685,000.00           | 1,590,117.13                      | 94.37%               | 94,882.87                       | 1,685,000.00           | 1,252,077.90                   | 74.31%          | 628,926.98       |
|             | 5,411,520.00           | 5,311,653.22                      | 98.15%               | 99,866.78                       | 6,022,520.00           | 4,960,712.44                   | 82.37%          | 2,127,865.13     |
| B-3301      | 51,620,705.20          | 50,772,136.66                     | 98.36%               | 848,568.54                      | 51,205,500.37          | 51,064,303.75                  | 99.72%          | 16,415,999.42    |
|             | 51,620,705.20          | 50,772,136.66                     | 98.36%               | 848,568.54                      | 51,205,500.37          | 51,064,303.75                  | 99.72%          | 16,415,999.42    |
| B-3401      | 132,000.00             | 118,092.09                        | 89.46%               | 13,907.91                       | 124,000.00             | 97,877.14                      | 78.93%          | 43,058.00        |
| B-3402      | 174,000.00             | 154,434.50                        | 88.76%               | 19,565.50                       | 211,000.00             | 153,304.01                     | 72.66%          | 28,506.92        |
|             | 306,000.00             | 272,526.59                        | 89.06%               | 33,473.41                       | 335,000.00             | 251,181.15                     | 74.98%          | 71,564.92        |
|             | 91,971,000.00          | 87,387,466.68                     | 95.02%               | 4,583,533.32                    | 91,971,000.00          | 81,005,063.37                  | 88.08%          | 25,186,543.32    |

#### Title 3

## 2. Amounts recovered in 2018 (C4)

| Budget line | CA transaction<br>amount<br>(€) (1) | Executed<br>commitment<br>amount (€) (2) | % Committed (2/1) | Credit not used<br>(€) (1-2) | PA transaction<br>amount<br>(€) (3) | Executed payment<br>amount<br>(€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|-------------------------------------|--|-------------------|------------------------------|-------------------------------------|---------------------------------------|-----------------|------------------|
| A-1201      | 274.80                              |  |                   | 274.80                       | 274.80                              |                                       |                 |                  |
|             | 274.80                              |  |                   | 274.80                       | 274.80                              |                                       |                 |                  |
| A-1301      | 2,141.50                            |  |                   | 2,141.50                     | 2,141.50                            |                                       |                 |                  |
|             | 2,141.50                            |  |                   | 2,141.50                     | 2,141.50                            |                                       |                 |                  |
| A-1603      | 1,850.00                            |  |                   | 1,850.00                     | 1,850.00                            |                                       |                 |                  |
|             | 1,850.00                            |  |                   | 1,850.00                     | 1,850.00                            |                                       |                 |                  |
| A-2201      | 4,135.43                            |  |                   | 4,135.43                     | 4,135.43                            |                                       |                 |                  |
|             | 4,135.43                            |  |                   | 4,135.43                     | 4,135.43                            |                                       |                 |                  |
| B-3103      | 274.00                              |  |                   | 274.00                       | 274.00                              |                                       |                 |                  |

|        | 274.00    | 274.00    | 274.00    |  |  |
|--------|-----------|-----------|-----------|--|--|
| B-3301 | 20,808.00 | 20,808.00 | 20,808.00 |  |  |
|        | 20,808.00 | 20,808.00 | 20,808.00 |  |  |
|        | 29,483.73 | 29,483.73 | 29,483.73 |  |  |

## 3. Amounts recovered in previous years (C5)

| Budget line | CA transaction<br>amount<br>(€) (1) | Executed<br>commitment<br>amount (€) (2) | %<br>Committed<br>(2/1) | Credit not used<br>(€) (1-2) | PA transaction<br>amount<br>(€) (3) | Executed payment<br>amount<br>(€) (4) | % Paid<br>(4/3) | R A L (€)<br>(2-4) |
|-------------|-------------------------------------|--|-------------------------|------------------------------|-------------------------------------|---------------------------------------|-----------------|--------------------|
| A-2104      | 78.16                               |  |                         | 78.16                        | 78.16                               |                                       |                 |                    |
|             | 78.16                               |  |                         | 78.16                        | 78.16                               |                                       |                 |                    |
| B-3301      | 7,938.30                            | 7,938.30                                 | 100.00%                 | 0.00                         | 6,059.25                            | 6,059.25                              | 100.00%         | 0.00               |
|             | 7,938.30                            | 7,938.30                                 | 100%                    | 0.00                         | 6,059.25                            | 6,059.25                              | 100%            | 0.00               |
|             | 8,016.46                            | 7,938.30                                 | 99.03%                  | 78.16                        | 6,137.41                            | 6,059.25                              | 98.73%          | 0.00               |

## 4. Automatic carry-overs from previous year(s) C8

#### Title 1

| Budget line | CA transaction<br>amount<br>(€) (1) | Executed<br>commitment<br>amount (€) (2) | %<br>Committed<br>(2/1) | Credit not used<br>(€) (1-2) | PA transaction<br>amount<br>(€) (3) | Executed payment<br>amount (€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|-------------------------------------|--|-------------------------|------------------------------|-------------------------------------|------------------------------------|-----------------|------------------|
| A-1201      | 56,542.82                           | 33,552.12                                | 59.34%                  | 22,990.70                    | 56,542.82                           | 33,552.12                          | 59.34%          | 0.00             |
|             | 56,542.82                           | 33,552.12                                | 59.34%                  | 22,990.70                    | 56,542.82                           | 33,552.12                          | 59.34%          | 0.00             |
| A-1301      | 81,698.50                           | 47,813.88                                | 58.52%                  | 33,884.62                    | 81,698.50                           | 47,813.88                          | 58.52%          | 0.00             |
|             | 81,698.50                           | 47,813.88                                | 58.52%                  | 33,884.62                    | 81,698.50                           | 47,813.88                          | 58.52%          | 0.00             |
| A-1401      | 23,400.00                           | 19,317.07                                | 82.55%                  | 4,082.93                     | 23,400.00                           | 19,317.07                          | 82.55%          | 0.00             |
| A-1402      | 6,000.00                            | 5,492.36                                 | 91.54%                  | 507.64                       | 6,000.00                            | 5,492.36                           | 91.54%          | 0.00             |
| A-1403      | 238,577.84                          | 238,317.24                               | 99.89%                  | 260.60                       | 238,577.84                          | 238,317.24                         | 99.89%          | 0.00             |
|             | 267,977.84                          | 263,126.67                               | 98.19%                  | 4,851.17                     | 267,977.84                          | 263,126.67                         | 98.19%          | 0.00             |
| A-1501      | 29,223.15                           | 24,050.31                                | 82.30%                  | 5,172.84                     | 29,223.15                           | 24,050.31                          | 82.30%          | 0.00             |
|             | 29,223.15                           | 24,050.31                                | 82.30%                  | 5,172.84                     | 29,223.15                           | 24,050.31                          | 82.30%          | 0.00             |
| A-1601      | 435,462.87                          | 421,310.94                               | 96.75%                  | 14,151.93                    | 435,462.87                          | 421,310.94                         | 96.75%          | 0.00             |

| A-1602 | 64,300.00  | 62,787.46  | 97.65% | 1,512.54  | 64,300.00  | 62,787.46  | 97.65% | 0.00 |
|--------|------------|------------|--------|-----------|------------|------------|--------|------|
| A-1603 | 36,828.00  | 16,118.00  | 43.77% | 20,710.00 | 36,828.00  | 16,118.00  | 43.77% | 0.00 |
|        | 536,590.87 | 500,216.40 | 93.22% | 36,374.47 | 536,590.87 | 500,216.40 | 93.22% | 0.00 |

#### Title 2

| Budget line | CA transaction<br>amount<br>(€) (1) | Executed<br>commitment<br>amount (€) (2) | %<br>Committed<br>(2/1) | Credit not used<br>(€) (1-2) | PA transaction<br>amount<br>(€) (3) | Executed payment<br>amount (€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|-------------------------------------|--|-------------------------|------------------------------|-------------------------------------|------------------------------------|-----------------|------------------|
| A-2101      | 379,398.15                          | 342,609.51                               | 90.30%                  | 36,788.64                    | 379,398.15                          | 342,609.51                         | 90.30%          | 0.00             |
| A-2102      | 110,649.91                          | 92,046.85                                | 83.19%                  | 18,603.06                    | 110,649.91                          | 92,046.85                          | 83.19%          | 0.00             |
| A-2103      | 711,857.59                          | 640,367.07                               | 89.96%                  | 71,490.52                    | 711,857.59                          | 640,367.07                         | 89.96%          | 0.00             |
| A-2104      | 408,299.89                          | 408,299.89                               | 100.00%                 | 0.00                         | 408,299.89                          | 408,299.89                         | 100.00%         | 0.00             |
|             | 1,610,205.54                        | 1,483,323.32                             | 92.12%                  | 126,882.22                   | 1,610,205.54                        | 1,483,323.32                       | 92.12%          | 0.00             |
| A-2201      | 201,886.32                          | 188,200.56                               | 93.22%                  | 13,685.76                    | 201,886.32                          | 188,200.56                         | 93.22%          | 0.00             |
| A-2202      | 89,563.62                           | 89,221.98                                | 99.62%                  | 341.64                       | 89,563.62                           | 89,221.98                          | 99.62%          | 0.00             |
| A-2203      | 302,511.92                          | 300,804.47                               | 99.44%                  | 1,707.45                     | 302,511.92                          | 300,804.47                         | 99.44%          | 0.00             |
| A-2204      | 78,064.06                           | 61,052.92                                | 78.21%                  | 17,011.14                    | 78,064.06                           | 61,052.92                          | 78.21%          | 0.00             |
| A-2205      | 21,787.28                           | 20,634.29                                | 94.71%                  | 1,152.99                     | 21,787.28                           | 20,634.29                          | 94.71%          | 0.00             |
|             | 693,813.20                          | 659,914.22                               | 95.11%                  | 33,898.98                    | 693,813.20                          | 659,914.22                         | 95.11%          | 0.00             |
| A-2301      | 21,407.82                           | 20,669.80                                | 96.55%                  | 738.02                       | 21,407.82                           | 20,669.80                          | 96.55%          | 0.00             |
| A-2302      | 729.62                              | 729.62                                   | 100.00%                 | 0.00                         | 729.62                              | 729.62                             | 100.00%         | 0.00             |
| A-2303      | 11,575.00                           | 11,575.00                                | 100.00%                 | 0.00                         | 11,575.00                           | 11,575.00                          | 100.00%         | 0.00             |
| A-2304      | 29,228.84                           | 23,667.31                                | 80.97%                  | 5,561.53                     | 29,228.84                           | 23,667.31                          | 80.97%          | 0.00             |
| A-2305      | 36,708.81                           | 36,117.73                                | 98.39%                  | 591.08                       | 36,708.81                           | 36,117.73                          | 98.39%          | 0.00             |
| A-2306      | 131,431.00                          | 129,615.00                               | 98.62%                  | 1,816.00                     | 131,431.00                          | 129,615.00                         | 98.62%          | 0.00             |
| A-2307      | 61,449.96                           | 60,156.21                                | 97.89%                  | 1,293.75                     | 61,449.96                           | 60,156.21                          | 97.89%          | 0.00             |
| A-2308      | 28,968.27                           | 28,968.27                                | 100.00%                 | 0.00                         | 28,968.27                           | 28,968.27                          | 100.00%         | 0.00             |
| A-2309      | 109,395.59                          | 72,119.22                                | 65.93%                  | 37,276.37                    | 109,395.59                          | 72,119.22                          | 65.93%          | 0.00             |
| A-2310      | 872.80                              | 0.00                                     | 0.00%                   | 872.80                       | 872.80                              | 0.00                               | 0.00%           | 0.00             |
| A-2311      | 4,611.85                            | 3,677.81                                 | 79.75%                  | 934.04                       | 4,611.85                            | 3,677.81                           | 79.75%          | 0.00             |
|             | 436,379.56                          | 387,295.97                               | 88.75%                  | 49,083.59                    | 436,379.56                          | 387,295.97                         | 88.75%          | 0.00             |

| Tit | le | 3 |
|-----|----|---|
|     | -  | - |

| Budget line | CA transaction<br>amount<br>(€) (1) | Executed<br>commitment<br>amount (€) (2) | %<br>Committed<br>(2/1) | Credit not used<br>(€) (1-2) | PA transaction<br>amount<br>(€) (3) | Executed payment<br>amount (€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|-------------------------------------|--|-------------------------|------------------------------|-------------------------------------|------------------------------------|-----------------|------------------|
| B-3101      | 21,072.74                           | 16,996.23                                | 80.66%                  | 4,076.51                     | 0.00                                |                                    |                 | 0.00             |
| B-3102      | 299,705.13                          | 288,717.28                               | 96.33%                  | 10,987.85                    | 0.00                                |                                    |                 | 195,050.00       |
| B-3103      | 309,862.05                          | 175,967.41                               | 56.79%                  | 133,894.64                   | 0.00                                |                                    |                 | 17,801.25        |
|             | 630,639.92                          | 481,680.92                               | 76.38%                  | 148,959.00                   | 0.00                                |                                    |                 | 212,851.25       |
| B-3201      | 1,168,038.71                        | 1,028,032.10                             | 88.01%                  | 140,006.61                   | 0.00                                |                                    |                 | 33,004.07        |
| B-3202      | 561,704.69                          | 529,294.88                               | 94.23%                  | 32,409.81                    | 0.00                                |                                    |                 | 38,286.31        |
| B-3203      | 461,236.74                          | 303,311.88                               | 65.76%                  | 157,924.86                   | 0.00                                |                                    |                 | 12,424.13        |
|             | 2,190,980.14                        | 1,860,638.86                             | 84.92%                  | 330,341.28                   | 0.00                                |                                    |                 | 83,714.51        |
| B-3301      | 19,780,198.16                       | 16,971,093.64                            | 85.80%                  | 2,809,104.52                 | 0.00                                |                                    |                 | 264,806.18       |
|             | 19,780,198.16                       | 16,971,093.64                            | 85.80%                  | 2,809,104.52                 | 0.00                                |                                    |                 | 264,806.18       |
| B-3401      | 31,796.00                           | 22,843.05                                | 71.84%                  | 8,952.95                     | 0.00                                |                                    |                 | 0.00             |
| B-3402      | 30,212.33                           | 27,556.79                                | 91.21%                  | 2,655.54                     | 0.00                                |                                    |                 | 180.36           |
|             | 62,008.33                           | 50,399.84                                | 81.28%                  | 11,608.49                    | 0.00                                |                                    |                 | 180.36           |
|             | 26,376,258.03                       | 22,763,106.15                            | 86.30%                  | 3,613,151.88                 | 3,712,431.48                        | 3,399,292.89                       | 91.57%          | 561,552.30       |

## 5. Associate countries contributions and grants (R0)

| Budget line | CA transaction<br>amount<br>(€) (1) | Executed<br>commitment<br>amount(€) (2) | %<br>Committed<br>(2/1) | Credit not used<br>(€) (1-2) | PA transaction<br>amount<br>(€) (3) | Executed payment<br>amount (€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|-------------------------------------|---|-------------------------|------------------------------|-------------------------------------|------------------------------------|-----------------|------------------|
| A-1601      | 54,747.48                           | 54,747.48                               | 100.00%                 | 0.00                         | 54,747.48                           | 54,747.48                          | 100.00%         | 0.00             |
|             | 54,747.48                           | 54,747.48                               | 100%                    | 0.00                         | 54,747.48                           | 54,747.48                          | 100%            | 0.00             |
| A-2103      | 1,217.48                            | 1,217.48                                | 100.00%                 | 0.00                         | 1,217.48                            | 1,217.48                           | 100.00%         | 0.00             |
|             | 1,217.48                            | 1,217.48                                | 100%                    | 0.00                         | 1,217.48                            | 1,217.48                           | 100%            | 0.00             |
| A-2201      | 345,764.61                          | 345,764.61                              | 100.00%                 | 0.00                         | 345,764.61                          | 345,764.61                         | 100.00%         | 0.00             |
| A-2203      | 202,026.25                          | 197,926.25                              | 97.97%                  | 4,100.00                     | 202,026.25                          | 197,926.25                         | 97.97%          | 0.00             |
| A-2204      | 94,103.26                           | 88,064.18                               | 93.58%                  | 6,039.08                     | 94,103.26                           | 88,064.18                          | 93.58%          | 0.00             |
|             | 641,894.12                          | 631,755.04                              | 98.42%                  | 10,139.08                    | 641,894.12                          | 631,755.04                         | 98.42%          | 0.00             |

| Budget line | CA transaction<br>amount<br>(€) (1) | Executed<br>commitment<br>amount(€) (2) | %<br>Committed<br>(2/1) | Credit not used<br>(€) (1-2) | PA transaction<br>amount<br>(€) (3) | Executed payment<br>amount (€) (4) | % Paid<br>(4/3) | RAL (€)<br>(2-4) |
|-------------|-------------------------------------|---|-------------------------|------------------------------|-------------------------------------|------------------------------------|-----------------|------------------|
| A-2305      | 60,000.00                           | 60,000.00                               | 100.00%                 | 0.00                         | 60,000.00                           | 60,000.00                          | 100.00%         | 0.00             |
| A-2311      | 5,294.65                            | 5,220.33                                | 98.60%                  | 74.32                        | 5,294.65                            | 5,220.33                           | 98.60%          | 0.00             |
|             | 65,294.65                           | 65,220.33                               | 99.89%                  | 74.32                        | 65,294.65                           | 65,220.33                          | 99.89%          | 0.00             |
| B-3201      | 178,659.40                          | 88,876.40                               | 49.75%                  | 89,783.00                    | 248,659.40                          | 28,876.40                          | 11.61%          | 60,000.00        |
| B-3202      | 70,000.00                           | 70,000.00                               | 100.00%                 | 0.00                         | 0.00                                | 0.00                               | 0.00%           | 70,000.00        |
| B-3203      | 0.00                                | 0.00                                    | 0.00%                   | 0.00                         | 50,000.00                           | 0.00                               | 0.00%           | 0.00             |
|             | 248,659.40                          | 158,876.40                              | 63.89%                  | 89,783.00                    | 298,659.40                          | 28,876.40                          | 9.67%           | 130,000.00       |
| B-3301      | 9,106,795.00                        | 5,319,882.82                            | 58.42%                  | 3,786,912.18                 | 9,056,795.00                        | 244,769.92                         | 2.70%           | 5,075,112.90     |
|             | 9,106,795.00                        | 5,319,882.82                            | 58.42%                  | 3,786,912.18                 | 9,056,795.00                        | 244,769.92                         | 2.70%           | 5,075,112.90     |
| B-4102      | 380,091.28                          | 334,338.73                              | 87.96%                  | 45,752.55                    | 380,091.28                          | 229,270.60                         | 60.32%          | 105,068.13       |
|             | 380,091.28                          | 334,338.73                              | 87.96%                  | 45,752.55                    | 380,091.28                          | 229,270.60                         | 60.32%          | 105,068.13       |
|             | 10,498,699.41                       | 6,566,038.28                            | 62.54%                  | 3,932,661.13                 | 10,498,699.41                       | 1,255,857.25                       | 11.96%          | 5,310,181.03     |

## Budget transfers' list per quarter

## Quarter 1

| Date       | Budget Position<br>Description | Budget Line | Commitment<br>Appropriation | Pay<br>Appropriation |
|------------|--------------------------------|-------------|-----------------------------|----------------------|
|            | TA BASIC SALARIES              | A01101      | -650,000.00                 | -650,000.00          |
| 14/03/2018 | INTERIM SERVICES               | A01601      | 650,000.00                  | 650,000.00           |
| C1         | BUILDING SECURITY              | A02102      | 150,000.00                  | 150,000.00           |
|            | STAT & OFFICE SUPP             | A02301      | -150,000.00                 | -150,000.00          |

## Quarter 2

| Date       | Budget Position<br>Description |        |             | Pay<br>Appropriation |
|------------|--------------------------------|--------|-------------|----------------------|
|            | BUILDING SECURITY              | A02102 | 320,000.00  | 320,000.00           |
| 11/06/2018 | BUSINESS CONSULTANCY           | A02306 | -320,000.00 | -320,000.00          |
| C1         | IDS                            | B03101 | 54,000      | 54,000               |
|            | DATA ANALYSIS & RESE           | B03102 | -54,000     | -54,000              |

#### Quarter 3

| Dette            | Budget Position      | Budget | Commitment    | Рау           |
|------------------|----------------------|--------|---------------|---------------|
| Date             | Description          | Line   | Appropriation | Appropriation |
|                  | BUILDING RENTAL      | A02101 | 502,000.00    | 502,000.00    |
|                  | BUILDING SECURITY    | A02102 | 50,000.00     | 50,000.00     |
|                  | FITING OUT PREMISES  | A02103 | 536,000.00    | 536,000.00    |
| 17/07/2019       | OFFICE EQUIPMENT     | A02104 | -630,000.00   | -630,000.00   |
| 17/07/2018<br>C1 | ICT EQUIPMENT        | A02201 | -280,000.00   | -280,000.00   |
| CI               | ICT MAINTENANCE      | A02202 | 9,000.00      | 9,000.00      |
|                  | ICT SUPPORT SERVICES | A02203 | 441,000.00    | 441,000.00    |
|                  | TELECOMMUNICATION CH | A02204 | 48,000.00     | 48,000.00     |
|                  | RECORD MANAGEMENT EX | A02205 | -15,000.00    | -15,000.00    |
|                  | BANK & FIN CHARGES   | A02302 | 5,000.00      | 5,000.00      |
|                  | LEGAL EXP            | A02303 | -100,500.00   | -100,500.00   |
|                  | MEETINGS EXP         | A02304 | 57,000.00     | 57,000.00     |
|                  | BUSINESS CONSULT     | A02306 | -332,500.00   | -332,500.00   |
|                  | TRANSLATIONS         | A02307 | -80,000.00    | -80,000.00    |
|                  | PUBLICATION          | A02308 | -40,000.00    | -40,000.00    |
|                  | COMMUNICATION        | A02309 | -40,000.00    | -40,000.00    |
|                  | ADM SUPPORT          | A02310 | -70,000.00    | -70,000.00    |
|                  | POSTAGE              | A02311 | -60,000.00    | -60,000.00    |
|                  | IDS                  | B03101 | 30,000.00     | 20,000.00     |
|                  | DATA ANALYSIS & RESE | B03102 | -350,000.00   | -125,000.00   |
|                  | COUNTRY OF ORIGIN IN | B03103 | -54,000.00    | -             |
|                  | EASO TRAINING        | B03201 | 380,000.00    | 950,000.00    |
|                  | ASYLUM PROCESS       | B03202 | -160,000.00   | 111,000.00    |
|                  | EXTERNAL DIMENSION   | B03203 | -595,000.00   | -815,000.00   |
|                  | OPERATIONAL SUPPORT  | B03301 | 688,000.00    | -241,000.00   |
|                  | CIVIL SOCIETY        | B03401 | 7,000.00      | -11,000.00    |
|                  | STAKEHOLDER          | B03402 | 54,000.00     | 111,000.00    |
| 01/08/2018       | TA BASIC SALARIES    | A01101 | -5,250,000.00 | -5,250,000.00 |

| Date       | Budget Position<br>Description | Budget<br>Line | Commitment<br>Appropriation | Pay<br>Appropriation |
|------------|--------------------------------|----------------|-----------------------------|----------------------|
| C1         | CONTRACT AGENTS                | A01102         | -460,000.00                 | -460,000.00          |
|            | REST & CANT                    | A01401         | -2,000.00                   | -2,000.00            |
|            | OPERATIONAL SUPPORT            | B03301         | 5,712,000.00                | 5,712,000.00         |
|            | INTERIM SERVICES               | A01601         | -81,491.22                  | -81,491.22           |
|            | BUILDING RENTAL                | A02101         | -56,209.61                  | -56,209.61           |
|            | FITING OUT PREMISES            | A02103         | -98,782.52                  | -98,782.52           |
|            | OFFICE EQUIPMENT               | A02104         | -3,024.75                   | -3,024.75            |
|            | ICT EQUIPMENT                  | A02201         | -91,347.57                  | -91,347.57           |
| 01/08/2018 | ICT SUPPORT SERVICES           | A02203         | -2,135.23                   | -2,135.23            |
| RO         | TELECOMMUNICATION CH           | A02204         | -6,082.11                   | -6,082.11            |
|            | LEGAL EXP                      | A02303         | -4,700.00                   | -4,700.00            |
|            | BUSINESS CONSULT               | A02306         | -141,649.25                 | -141,649.25          |
|            | EASO TRAINING                  | B03201         | -91,144.52                  | -91,144.52           |
|            | OPERATIONAL SUPPORT            | B03301         | 583,802.98                  | 583,802.98           |
|            | CIVIL SOCIETY                  | B03401         | -7,236.20                   | -7,236.20            |
|            | TA BASIC SALARIES              | A01101         | -99,571.00                  | -99,571.00           |
| 05/09/2018 | ICT EQUIPMENT                  | A02201         | 91,350.00                   | 91,350.00            |
| C1         | ICT SUPPORT SERVICES           | A02203         | 2,136.00                    | 2,136.00             |
|            | TELECOMMUNICATION CH           | A02204         | 6,085.00                    | 6,085.00             |

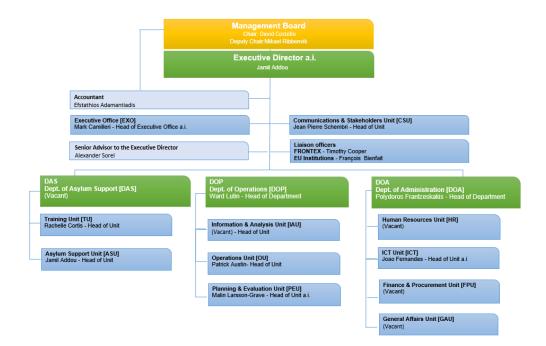
#### Quarter 4

| Date       | Budget Position<br>Description | Budget Line | Commitment<br>Appropriation | Pay<br>Appropriation |
|------------|--------------------------------|-------------|-----------------------------|----------------------|
|            | TA BASIC SALARIES              | A01101      | 99,571.00                   | 99,571.00            |
|            | CONTRACT AGENTS                | A01102      | -90,000.00                  | -90,000.00           |
|            | ADM MISSION EXP                | A01301      | 90,000.00                   | 90,000.00            |
| 04/10/2018 | BUSINESS CONSULT               | A02306      | -99,571.00                  | -99,571.00           |
| C1         | ASYLUM PROCESS                 | B03202      | 230,000.00                  | 0.00                 |
|            | OPERATIONAL SUPPORT            | B03301      | -275,000.00                 | -35,000.00           |
|            | CIVIL SOCIETY                  | B03401      | 25,000.00                   | 35,000.00            |
|            | STAKEHOLDER                    | B03402      | 20,000.00                   | 0.00                 |
| 30/10/2018 | ICT MAINTENANCE                | A02202      | 50,000.00                   | 50,000.00            |
| C1         | ICT SUPPORT SERVICES           | A02203      | -50,000.00                  | -50,000.00           |
|            | TA BASIC SALARIES              | A01101      | -1,000,000.00               | -1,000,000.00        |
|            | CONTRACT AGENTS                | A01102      | -720,000.00                 | -720,000.00          |
|            | SNE                            | A01103      | -120,000.00                 | -120,000.00          |
|            | TRAINEES                       | A01104      | -32,500.00                  | -32,500.00           |
|            | REICRUITMENT                   | A01201      | -50,000.00                  | -50,000.00           |
|            | ADM MISSION EXP                | A01301      | 50,000.00                   | 50,000.00            |
| 19/11/2019 | SOC-MED INFRASTRUCT            | A01401      | -135,000.00                 | -135,000.00          |
| C1         | MEDICAL SERVICES               | A01402      | -150,000.00                 | -150,000.00          |
|            | LEGAL SERVICES/HR              | A01603      | -154,500.00                 | -154,500.00          |
|            | ICT EQUIPMENT                  | A02201      | 750,000.00                  | 750,000.00           |
|            | ICT MAINTENANCE                | A02202      | 62,000.00                   | 62,000.00            |
|            | ICT SUPPORT SERVICES           | A02203      | 450,000.00                  | 450,000.00           |
|            | TELECOMMUNICATION              | A02204      | 50,000.00                   | 50,000.00            |
|            | OPERATIONAL SUPPORT            | B03301      | 1,000,000.00                | 1,000,000.00         |

| Date             | Budget Position<br>Description | Budget Line | Commitment<br>Appropriation | Pay<br>Appropriation |
|------------------|--------------------------------|-------------|-----------------------------|----------------------|
|                  | IDS                            | B03101      | -24,707.20                  | -18,502.37           |
|                  | DATA ANALYSIS & RESE           | B03102      | -350,000.00                 | -600,000.00          |
| 30/11/2018       | COI                            | B03103      | -100,000.00                 | -350,000.00          |
| C1               | EASO TRAINING                  | B03201      | -130,000.00                 | -130,000.00          |
|                  | EXTERNAL DIMENSION             | B03203      | -220,000.00                 | 0.00                 |
|                  | OPERATIONAL SUPPORT            | B03301      | 824,707.20                  | 1,098,502.37         |
|                  | BUILDING RENTAL                | A02101      | -20,780.05                  | -20,780.05           |
|                  | LEGAL EXP                      | A02303      | -66,075.00                  | -66,075.00           |
| 11/12/2010       | MEETINGS EXP                   | A02304      | 21,304.41                   | 21,304.41            |
| 11/12/2018<br>C1 | BUSINESS CONSULT               | A02306      | -12,910.00                  | -12,910.00           |
| CI               | TRANSLATIONS                   | A02307      | 93,794.16                   | 93,794.16            |
|                  | ADM SUPPORT                    | A02310      | -11,429.98                  | -11,429.98           |
|                  | POSTAGE                        | A02311      | -3,903.54                   | -3,903.54            |

#### **Annex III: Organisational Chart**

EASO's organisation chart applicable at the end of 2018.



#### Annex IV: Establishment Plan and Additional Information on Human Resources Management

#### **Establishment Plan**

| Category<br>and grade | Authorised under the<br>Union Budget 2018 |     |          | ng Budget<br>18 | Plan at end of 2018 <sup>21</sup> |     |  |
|-----------------------|---|-----|----------|-----------------|-----------------------------------|-----|--|
|                       | Official                                  | TA  | Official | TA              | Official                          | TA  |  |
| AD 16                 | -   | 0   | -        | -               | -                                 | 0   |  |
| AD 15                 | -   | 1   | -        | -               | -                                 | 1   |  |
| AD 14                 | -   | 0   | -        | -               | -                                 | 0   |  |
| AD 13                 | -   | 1   | -        | -               | -                                 | 1   |  |
| AD 12                 | -   | 4   | -        | -               | -                                 | 4   |  |
| AD 11                 | -   | 1   | -        | -               | -                                 | 1   |  |
| AD 10                 | -   | 11  | -        | -               | -                                 | 11  |  |
| AD 9                  | -   | 8   | -        | -               | -                                 | 8   |  |
| AD 8                  | -   | 30  | -        | -               | -                                 | 30  |  |
| AD 7                  | -   | 44  | -        | -               | -                                 | 44  |  |
| AD 6                  | -   | 16  | -        | -               | -                                 | 16  |  |
| AD 5                  | -   | 19  | -        | -               | -                                 | 19  |  |
| Total AD              | -   | 135 | -        | -               | -                                 | 135 |  |
| AST 11                | -   | 0   | -        | -               | -                                 | 0   |  |
| AST 10                | -   | 0   | -        | -               | -                                 | 0   |  |
| AST 9                 | -   | 0   | -        | -               | -                                 | 0   |  |
| AST 8                 | -   | 0   | -        | -               | -                                 | 0   |  |
| AST 7                 | -   | 0   | -        | -               | -                                 | 0   |  |
| AST 6                 | -   | 0   | -        | -               | -                                 | 0   |  |
| AST 5                 | -   | 5   | -        | -               | -                                 | 5   |  |
| AST 4                 | -   | 30  | -        | -               | -                                 | 30  |  |
| AST 3                 | -   | 35  | -        | -               | -                                 | 35  |  |
| AST 2                 | -   | 5   | -        | -               | -                                 | 5   |  |
| AST 1                 | -   | 4   | -        | -               | -                                 | 4   |  |
| Total AST             | -   | 79  | -        | -               | -                                 | 79  |  |
| Total                 | 0   | 214 | 0        | 0               | 0                                 | 214 |  |

<sup>&</sup>lt;sup>21</sup> The Establishment Plan was not modified by the budget amendment; no modifications were made during 2018 by application of the flexibility rule.

## Entry level for each type of post

| Key functions                              | Type of<br>contract<br>(TA or CA) | Function<br>group, grade<br>of recruitment<br>(entry level) | Administrative<br>support or<br>operations             |
|--|-----------------------------------|---|--|
| Head of Department (level 2) <sup>22</sup> | ТА                                | AD 12   | <ul> <li>Operations</li> <li>Administrative</li> </ul> |
| Head of Unit (level 3)                     | ТА                                | AD 10   | <ul> <li>Operations</li> <li>Administrative</li> </ul> |
| Head of Sector (level 4)                   | ТА                                | AD 8  | <ul> <li>Operations</li> <li>Administrative</li> </ul> |
| Senior Officer / Coordinator               | ТА                                | AD 7 – AD 8   | <ul> <li>Operations</li> <li>Administrative</li> </ul> |
| Officer                                    | ТА                                | AD 5 – AD 6   | <ul> <li>Operations</li> <li>Administrative</li> </ul> |
| Assistant                                  | ТА                                | AST 1 – AST 5   | - Operations<br>- Administrative                       |
| Officer                                    | CA                                | FG IV   | <ul> <li>Operations</li> <li>Administrative</li> </ul> |
| Assistant / Coordinator                    | CA                                | FG III  | - Operations<br>- Administrative                       |
| Assistant                                  | CA                                | FG II   | - Operations<br>- Administrative                       |
| Assistant / Driver                         | CA                                | FG I  | - Administrative                                       |

## Benchmarking exercise

| Job type (sub) category                 | 2017<br>(%) | 2018<br>(%) |
|---|-------------|-------------|
| Administrative support and coordination | 23.79       | 23.08       |
| Administrative support                  | 21.36       | 19.71       |
| Coordination                            | 2.43        | 3.37        |
| Operational                             | 64.32       | 63.94       |
| General operational                     | 52.18       | 50.00       |
| Programme management                    | 4.37        | 4.33        |
| Top-level operational coordination      | 4.85        | 7.21        |
| Evaluation and impact assessment        | 1.92        | 2.40        |
| Neutral                                 | 11.89       | 12.98       |
| Finance                                 | 9.47        | 11.06       |
| Control                                 | 2.42        | 1.92        |

 $<sup>^{\</sup>rm 22}$  Level in the Agency structure, where level 1 is the post of the Executive Director.

#### Annex V: Human and Financial Resources by Activity

Financial resources represent the Commitment Appropriations (C1) by activity area.

| Activity  |    | Huma | an resc         | ources <sup>2</sup> | 3                      | Financial resources          |
|---|----|------|-----------------|---------------------|------------------------|------------------------------|
|   |    | AST  | СА              | SNE                 | Total                  | Title 3                      |
| 3. Operational support  |    |      |                 |                     |                        | €51,897,848.26               |
| 3.1. Italy  | 8  | 4    | 4               |                     | 16                     | € 21,619,112.54              |
| 3.2. Greece   | 10 | 6    | 5               |                     | 21                     | € 26,897,355.20              |
| 3.3. Other EU Member States   | 2  | 1    | 1               |                     | 4                      | € 1,791,263.39               |
| 3.4 External dimension  |    |      |                 |                     |                        | € 1,590,117.13               |
| 3.4.1. Third country support  | 3  | 1    | 3 <sup>24</sup> |                     | <b>7</b> <sup>25</sup> | € 1,388,243.08 <sup>26</sup> |
| 3.4.2. Resettlement   | 1  | 1    |                 | 1                   | 3                      | € 201,874.05                 |
| 4. Planning, evaluation and support tools                                 |    |      |                 |                     |                        | € 804,202.44                 |
| 4.1. Support activities and tools for operations                          | 4  | 2    | 1               |                     | 7                      | € 236,446.67                 |
| 4.2. Operational training and quality support                             | 7  | 1    |                 |                     | 8                      | € 339,796.91                 |
| 4.3. Monitoring and evaluation of operations                              | 2  |      |                 |                     | 2                      | € 227,958.86                 |
| 5. Information, analysis and knowledge developmen                         | t  |      |                 |                     |                        | € 1,970,902.67               |
| 5.1. Country of Origin Information (COI)                                  | 11 | 4    | 1               | 1                   | 17                     | € 1,214,024.27               |
| 5.2. Early warning and Preparedness (EPS)                                 | 5  | 3    | 3               | 1                   | 12                     | € 310,483.81                 |
| 5.3. Information and Documentation System (IDS)                           | 1  |      |                 |                     | 1                      | € 123,510.25                 |
| 5.4. Annual report on the situation of asylum in the EU                   |    | 3    | 1               |                     | 4                      | € 12,015.80                  |
| 5.5. Further development of a central AIS                                 |    | 1    | 1               |                     | 2                      | € 203,895.15                 |
| 5.6. Research programme on early warning and<br>understanding root causes | 1  |      |                 |                     | 1                      | € 48,946.11                  |
| 5.7. Country guidance for convergence                                     | 1  |      |                 |                     | 1                      | € 58,027.28                  |
| 6. Asylum support   |    |      |                 |                     |                        | € 3,381,739.18               |
| 6.1. Training   | 6  | 3    | 5               |                     | 14                     | € 1,289,556.16               |
| 6.2. Asylum processes   | 2  |      | 1               |                     | 3                      | € 409,101.89                 |
| 6.3. Reception  | 3  |      |                 |                     | 3                      | € 345,141.15                 |
| 6.4. Activities on vulnerable applicants                                  | 2  |      |                 | 1                   | 3                      | € 481,684.43                 |
| 6.5. Cooperation with members of the courts and tribunals                 | 2  |      |                 |                     | 2                      | € 710,403.03                 |
| 6.6. Dublin network   | 2  |      |                 |                     | 2                      | € 103,146.00                 |
| 6.7. Exclusion network  | 1  |      |                 |                     | 1                      | € 42,706.52                  |

<sup>&</sup>lt;sup>23</sup> Indicates the number of staff in active service (210) and offered positions (9).

<sup>&</sup>lt;sup>24</sup> Includes the staff under an earmarked IPA-funded project (3 CA).

<sup>&</sup>lt;sup>25</sup> Includes the staff under an earmarked IPA-funded project (3 CA).

<sup>&</sup>lt;sup>26</sup> Commitment appropriations of the IPA project were made from Title 4 (€334,338.73).

| Activity  |     | Human resources <sup>27</sup> |    |     |       | Financial resources |
|---|-----|-------------------------------|----|-----|-------|---------------------|
|   |     | AST                           | СА | SNE | Total | Title 3             |
| 8. Horizontal activities  |     |                               |    |     |       | € 272,526.59        |
| 8.1. Civil society and Consultative Forum                           | 1   |                               |    |     | 1     | € 118,092.09        |
| 8.2.EASO communication and stakeholder relations                    | 2   | 3                             | 2  |     | 7     | € 154,434.50        |
| 8.3 Information and communications technology                       | 8   | 3                             | 12 |     | 23    | -                   |
| TOTAL Operational   | 85  | 36                            | 40 | 4   | 165   | € 58,327,219.14     |
| Activity  | AD  | AST                           | CA | SNE | Total | Titles 1 and 2      |
| Other staff allocated to other horizontal/administrative activities | 15  | 15                            | 24 |     | 54    | € 29,060,247.54     |
| TOTAL   | 100 | 51                            | 64 | 4   | 219   | € 87,387,466.68     |

 $<sup>^{\</sup>rm 27}$   $\,$  Indicates the number of staff in active service (210) and offered positions (9).

#### Annex VI: Specific Annexes Relating to Part II

EASO's report on budgetary and financial management as required under the provisions of Article 47 of the EASO Financial Regulation<sup>28</sup> is available on the Agency's website (<u>https://www.easo.europa.eu/governance-documents</u>).

#### Revenue in 2018

Details relating to the initial budget as voted and of the amending budget in 2018.

| Budget line | Description  | Voted Budget<br>(€) | Budget<br>amendment (€)    | Final budget<br>(€) |
|-------------|--|---------------------|----------------------------|---------------------|
| 2000        | EU Contribution (Commission subsidy - Titles 1, 2 and 3) | 91,971,000.00       | 0.00                       | 91,971,000.00       |
| 3000        | Associate countries contributions                        | p.m.                | 5,694,322.29 <sup>29</sup> | 5,694,322.29        |
| 4000        | Other contributions                                      | 0.00                | 0.00                       | 0.00                |
| 5000        | Administrative operations and miscellaneous income       | 0.00                | 0.00                       | 0.00                |
|             | Total revenue  | 91,971,000          | 5,694,322.29               | 97,665,322.29       |

#### Expenditure in 2018

Details relating to the initial budget as voted and of the amending budget in 2018.

<sup>&</sup>lt;sup>28</sup> 'The authorising officer shall report to the management board on the performance of his duties in a form of a consolidated annual activity report containing: (a) information on ... the report on budgetary and financial management without prejudice to Articles 92, 96 and 97.'

<sup>&</sup>lt;sup>29</sup> Excluding €38,195.14 of Liechtenstein 2018 contribution received after budget amendment 1/2018 (pro memoria).

#### Commitment appropriations (CA)

| Budget title | Description                               |                     |   |                     |
|--------------|---|---------------------|---|---------------------|
|              |   | Voted Budget<br>(€) | Budget amendment<br>including budget<br>transfers (€) | Final budget<br>(€) |
| 1            | Staff expenditure                         | 28,360,982.00       | -8,024,000.00   | 20,336,982.00       |
| 2            | Infrastructure and operating expenditures | 10,872,500.00       | 1,312,000.00  | 12,184,500.00       |
| 3            | Operational expenditures                  | 52,737,518.00       | 12,406,322.29   | 65,143,840.29       |
| 4            | Other external projects                   | 0.00                | 0.00  | 0.00                |
|              | Total expenditure                         | 91,971,000.00       | 5,694,322.29 <sup>30</sup>                            | 97,665,322.29       |

#### Payment appropriations (PA)

| Budget title | Description                               | РА                  |                            |                     |  |
|--------------|---|---------------------|----------------------------|---------------------|--|
|              |   | Voted Budget<br>(€) | Budget<br>amendment (€)    | Final budget<br>(€) |  |
| 1            | Staff expenditure                         | 28,360,982.00       | -8,024,000.00              | 20,336,982.00       |  |
| 2            | Infrastructure and operating expenditures | 10,872,500.00       | 1,312,000.00               | 12,184,500.00       |  |
| 3            | Operational expenditures                  | 52,737,518.00       | 12,406,322.29              | 65,143,840.29       |  |
| 4            | Other external projects                   | 0.00                | 0.00                       | 0.00                |  |
|              | Total expenditure                         | 91,971,000.00       | 5,694,322.29 <sup>31</sup> | 97,665,322.29       |  |

 <sup>&</sup>lt;sup>30</sup> Excluding €38,195.14 of Liechtenstein 2018 contribution received after budget amendment 1/2018 (pro memoria).
 <sup>31</sup> Excluding €38,195.14 of Liechtenstein 2018 contribution received after budget amendment 1/2018 (pro memoria).

#### Data protection activities

In accordance with the obligation laid down by Article 24 of Regulation (EC) 45/2001 on all community institutions and bodies to appoint a person as Data Protection Officer (DPO), EASO recruited a temporary agent as Data Protection Officer (DPO) in 2017. The DPO functions and duties refer exclusively to ensuring in an independent manner that EASO fully complies with its data protection obligations pursuant to Regulation (EC) 45/2001 and all other relevant rules. As Regulation 45/2001 had been under revision and was replaced in December 2018 by a new Regulation applicable to EU agencies and bodies (Regulation (EU) 2018/1725), preparations were made in order to make sure that EASO is prepared for the changes brought by the new legal framework. These focused, in particular, to the action needed in the event a data breach occurs – one of the key new issues under the new regulation. EASO's SOP on ensuring compliance with data protection regulations reflects this change.

The Decision on the appointment of EASO's DPO sets the data protection principles and rules applicable to EASO as well as clarifies role and tasks of the DPO concerning the monitoring and supervision of those rules and principles. It is also required that the DPO shall monitor and ensure that the provisions laid down in the Regulation are applied by EASO. The European Data Protection Supervisor (EDPS) shall, in cooperation with the DPO, supervise the Agency's compliance with the Regulation.

The activities and the actions carried out by the DPO during 2018 were related to monitoring and ensuring compliance with Regulation 45/2001 and an assessment of the status of compliance of the Agency.

• Data protection awareness

One of the key missions of the DPO is to raise data protection awareness among EASO staff. During 2018, the DPO held awareness sessions for EASO staff in all of EASO's departments.

The training sessions focused on providing staff with general information on the key concepts used in the data protection Regulation, the stakeholders involved, data subjects' rights, areas covered by the EDPS Guidance, as well as how the principles provided by the legal framework can be translated into staff member's daily activities and how to ensure compliance in this field.

• Other procedures and policies

The DPO provided advice and comments during the drafting of EASO SOP on the procedures of Data Protection Compliance Support (EASO/SOP/09).

• Opinion and guidance

There are projects involving processing operations that include personal data where the DPO is requested to provide requirements or an assessment. Such cases refer, amongst others, to the use of personal data in electronic human resources systems, various ICT services, CCTV systems and security access control on EASO premises.

Generally, staff members requested the DPO's advice or assessment on these issues at an early stage in process development, sufficiently so that the DPO's input can be taken into account.

• DPO Network meetings

The DPO attended two DPO Network meetings, including the meeting for DPOs from all EU agencies and bodies and the more restricted group of DPOs from the JHA agencies. The themes addressed referred to changes brought by the new data protection regulation applicable to EU agencies and bodies starting 2018, which will align these provisions with those of the General Data Protection Regulation.

# Cases concerning EASO by the Court of Justice of the European Union (CJEU) in 2018

# 1. <u>T-610/16 - PC v EASO</u>

Subject matter: Staff Regulations of officials and Conditions of Employment of other servants. Order of the President of the General Court of 16 January 2018.

# 2. <u>T-181/17 - PC v EASO</u>

Subject matter: Staff Regulations of officials and Conditions of Employment of other servants. Order of the President of the General Court of 16 January 2018.

# 3. <u>T-129/17 RENV - DI v EASO</u>

Subject matter: Staff Regulations of officials and Conditions of Employment of other servants. Judgment of the General Court (Ninth Chamber) of 25 October 2018.

# 4. T-116/18 - Darmanin v EASO

Subject matter: Staff Regulations of officials and Conditions of Employment of other servants. Order of the President of the Third Chamber of the General Court of 12 December 2018.

### Cases concerning EASO or requests made by the European Ombudsman in 2018

# 1. Case 378/2018/JF

### The European Asylum Support Office's' (EASO) failure to reply to a complaint.

On 28 November 2016, the complainant submitted a complaint to the European Asylum Support Office pursuant to Article 90(2) of the Staff Regulations. As the complainant had not received a reply after more than one year, she turned to the European Ombudsman.

The Ombudsman's inquiry team contacted EASO. EASO then replied to the complainant on 30 April 2018. As a reply had been sent, the complaint was resolved and the Euiropean Ombudsman decided to close the case on 17 May 2018.

# 2. Case 735/2017/MDC

The European Asylum Support Office's' (EASO) involvement in the decision-making process concerning admissibility of applications for international protection submitted in the Greek Hotspots, in particular shortcomings in admissibility interviews.

The complaint was made by the German NGO, European Center for Constitutional and Human Rights. It claims that (i) the European Asylum Support Office acts outside of its mandate under EU law by effectively deciding on the admissibility of applications for international protection lodged by migrants in the context of the 'admissibility interviews' it carries out in the 'hotspots' on the Greek islands; and (ii) when conducting such interviews, EASO fails to comply with the provisions on 'the right to be heard' in the Charter of Fundamental Rights (Article 41), as well as EASO's own guidelines.

The European Ombudsman inquired into these claims. The Ombudsman accepts that this complaint raises genuine concerns about the extent of the involvement of EASO personnel in assessing asylum applications in the Greek hotspots and about the quality of, and procedural fairness in, the conduct of admissibility interviews. Nevertheless, for the reasons outlined in the decision, the Ombudsman decided that further inquiries into the issues raised in the complaint are not justified and she therefore closed the inquiry on 5 July 2018. The primary reason for the Ombudsman's decision is that responsibility for decisions on individual asylum applications rests with the Greek authorities.

# 3. <u>Case 1616/2018/EIS</u>

The European Asylum Support Office's' (EASO) failure to meaningfully react to concerns about the quality of the living conditions in a Greek hotspot.

On an unknown date, the complainant, an asylum seeker, contacted staff members of the European Asylum Support Office in the Greek hotspot Vial about the living conditions there. As the complainant did not receive a reply, he turned to the European Ombudsman on 13 September 2018.

The Ombudsman's inquiry team contacted EASO. EASO then replied to the complainant on 24 October 2018. It provided a brief overview of its activities in the hotspots since 2015 and explained its responsibility in the area. As a reply had been sent, the complaint was resolved and the European Ombudsman decided to close the case on 12 November 2018.

# 4. Case 1139/2018/MDC

Concerns the alleged misconduct of EASO staff when conducting interviews with asylum seekers in the Greek 'hotspots'. Latest correspondence received from the European Ombudsman on 8 March 2019, with a deadline for EASO to reply by 7 June 2019.

### 5. Complaint 1646/2017/MMO

Recent follow-up letter received from the European Ombudsman on 6 March 2019 regarding how EASO carried out a selection procedure to recruit legal assistants (interim staff in EL). In its latest communication, the European Ombudsman has notified EASO of its decision to close this inquiry; with a further request for EASO to report back on its intentions to address a series of shortcomings identified in this case. The deadline for EASO to reply is 31 May 2019.

6. Complaint 1230/2017/EIS

Complaint concerning EASO's refusal to grant full access to documents relating to the Agency's general operational plans, the deployment of asylum support teams and the operational plans at hotspots. On 6 August 2018, EASO was notified of the decision of the Ombudsman to close this inquiry, citing that no further inquiries are justified into the complaint.

### 7. Complaint 803/2018/THH

Inquiry into EASO's refusal to grant public access to the report of the study carried out by McKinsey & Company concerning the asylum system in Greece. In its letter dated 31 July 2018, EASO was informed of the decision of the European Ombudsman to close this inquiry on the basis that EASO has accepted the Ombudsman's proposal for a solution.

### Public access to EASO documents in 2018

Article 17(1) of Regulation (EC) no 1049/2001 of the European Parliament and of the Council of 30 May 2001, regarding public access to European Parliament, Council and Commission documents, provides that "Each institution shall publish annually a report for the preceding year including the number of cases in which the institution refused to grant access to documents, the reasons for such refusals and the number of sensitive documents not recorded in the register."

The right of citizens to request and obtain public access to documents held by the EU institutions, bodies, offices and agencies is an essential part of EU citizenship.

EASO remains committed to the **principle of transparency**; documents that could possibly be relevant to the public interest are already published and accessible on the EASO website. Moreover, access to the vast majority of the documents requested by the applicants are being granted. Applications are being processed favourably and a substantial number of documents have already been disclosed.

From 2018 onwards, EASO has improved its practice in line with the EC Regulation 1049/2001, i.e. in the event of an application relating to a very long document or to a very large number of documents, or in the event that a clarification related to an unclear request is needed, the Agency proactively confers with the applicant informally, with a view to finding a fair solution, and with intention to meet the needs of the applicant. By maintaining this practice, EASO demonstrates its openness, transparency and willingness to suit the requests in the best possible way.

All **incoming requests** for access to documents are treated as a request falling under the provisions of Regulation (EC) No 1049/2001 regarding public access to European Parliament, Council and Commission documents, which also applies to EASO documents, and in accordance with Management Board Decision No 6 of 20 September 2011 laying down practical arrangements regarding public access to EASO documents.

EASO received 22 requests for access to documents in 2018. There has been an increase in the number of incoming application compared to the previous years, reflecting an increased awareness of the Agency's activities. Most applications for access to documents are processed favourably.

The most frequently requested documents were EASO Operating Plans and requests related to staff selection procedures.

| Type of request for access to documents               | Number in 2018 |
|---|----------------|
| Initial requests for access to documents              | 18             |
| Full access granted                                   | 12             |
| Partial access granted                                | 7              |
| Refusal   | 0              |
| Not applicable  | 3              |
| Confirmatory requests                                 | 4              |
| Complaints to the EU Ombudsman                        | 2              |
| Cases before the EU Courts                            | 0              |
| Exceptions laid down in Article 4 of EC Regulation No | 7              |
| 1049/2001   |                |
| Deadline extensions                                   | 2              |

The grounds for partial or total refusal most frequently evoked were exceptions foreseen in Regulation (EC) No 1049/2001, mainly:

- Article 4(1), public security and international relations;
- Article 4(2), commercial interests of legal person, including intellectual property;
- Article 4(3), where the disclosure could seriously undermine the institution's decisionmaking process.

In four cases, the request was not applicable as the requested information was not available to EASO. Referrals to the appropriate authorities were provided.

EASO examined four confirmatory requests. The Agency held informal contacts with the requestor and a fair solution was found.

Consultation of a Member State or third parties took place in several cases related mainly to requests concerning Operating Plans.

A deadline extension was applied in two cases due to the requests being related to a large number of documents. The applicants were informed on the extensions in line with the Regulation.

# Annex VII: Specific Annexes Relating to Part III

Not applicable.

### **Annex VIII: Annual Accounts**

EASO's Final Annual Accounts 2018 are available after approval by the Management Board on the Agency's website at <u>https://www.easo.europa.eu/governance-documents</u>

| No | Internal Control Deficiency<br>Description   | Corrective action proposed  | Target<br>date                                      | State of paly<br>of implement-<br>tation (not<br>started / in<br>progress /<br>implemented) | Affec-<br>ted<br>IC<br>prin-<br>ciple |
|----|--|---|---|---|---------------------------------------|
| 1  | General standards of "Code of<br>good administrative behaviour",<br>including the Agency's<br>expectations on integrity and<br>ethical values, by analogy to<br>those code of conduct of the<br>Commission, have not been<br>documented, implemented and<br>explained to EASO Staff. | <ol> <li>Implementation of EASO Code of Conduct.</li> <li>A general info-session to all staff on the<br/>"Code of good administrative behaviour" to be<br/>provided.</li> <li>Awareness on the code of conduct to be<br/>promoted during training sessions on ethics<br/>and integrity (delivered every year at EASO)<br/>and during the induction programme.</li> </ol>  | Q4 2019<br>Q4 2019<br>Q2 2019                       | In progress<br>In progress<br>Implemented   | 1                                     |
| 2  | EASO did not adopt a policy on<br>protecting the dignity of the<br>person and preventing<br>psychological and sexual<br>harassment, by analogy to the<br>model decision of the<br>Commission.  | <ol> <li>EASO to apply, by analogy to the<br/>Commission decision, a policy on protecting<br/>the dignity of the person and preventing<br/>psychological and sexual harassment.</li> <li>Implementation of the decision through<br/>SOPs, guidance, info-sessions, training and<br/>appointment of relevant functions (SOPs and<br/>guidance).</li> <li>Training provided in Lesvos on Workplace<br/>diversity and harassment with all the staff<br/>present (statutory, interim, MS, interpreters).</li> </ol>         | Q3 2019<br>Q1 2020<br>Q4 2018                       | In progress<br>In progress<br>Implemented   | 1                                     |
| 3  | EASO has not appointed<br>Confidential Counsellors.  | <ol> <li>7. HR to consider the possibility of outsourcing<br/>the following corrective actions in order to<br/>implement the policy on protecting the dignity<br/>of the person and preventing psychological<br/>and sexual harassment.</li> <li>8. Charter of task and responsibilities and job<br/>description for counsellors.</li> <li>9. Call for expression of interest for independent<br/>counsellors.</li> <li>10. Training of eligible counsellors.</li> <li>11. Appointment of counsellors by ED.</li> </ol> | Q3 2019<br>Q4 2019<br>Q4 2019<br>Q1 2020<br>Q2 2020 | In progress<br>Not started<br>Not started<br>Not started<br>Not started                     | 1                                     |
| 4  | Verifying Agents in the<br>procurement team did not<br>receive and acknowledge the<br>Code of professional standards<br>for staff responsible for ex-ante<br>verification.   | 12. Head of Procurement Sector has taken the necessary corrective actions to ensure that the Verifying Agents in the procurement team acknowledge and sign the code of professional standards.  | Q2 2019   | Implemented   | 1                                     |
| 5  | EASO's policy on the<br>prevention and management of<br>conflict of interests is in place<br>since November 2013, but is<br>not updated.   | <ol> <li>The Agency will update this policy.</li> <li>A benchmarking process to be agreed by the MT.</li> <li>Annual update/reminder about the declaration of absence of conflict of interest (ACol) to be sent to all EASO staff.</li> </ol>   | Q4 2019<br>Q2 2019<br>Q3 2019                       | In progress<br>Implemented<br>In progress   | 1                                     |
| 6  | Results of Staff engagement<br>survey, conducted at the end of<br>2017, showed that at EASO<br>tone at the top perception was<br>poor, particularly regarding the<br>right working environment, fair<br>treatment of staff and integrity<br>of the decisions.                        | <ul><li>16. A Governance Action plan has been<br/>developed and identified several actions to<br/>reinforce the tone at the top.</li><li>17. Continuous attention will be needed<br/>throughout 2019.</li></ul>   | Q1 2019<br>Q2 2020                                  | Implemented<br>In progress  | 1                                     |
| 7  | EASO has not appointed an<br>Ethics Correspondent.   | <ol> <li>EASO will appoint an Ethics Correspondent<br/>and back up; Develop charter of task,</li> </ol>   | Q4 2019   | In progress   | 1                                     |

| No | Internal Control Deficiency<br>Description  | Corrective action proposed   | Target<br>date     | State of paly<br>of implement-<br>tation (not<br>started / in<br>progress /<br>implemented) | Affec-<br>ted<br>IC<br>prin-<br>ciple |
|----|---|--|--------------------|---|---------------------------------------|
|    |   | responsibilities and job description; Training<br>of Ethics Correspondent, where appropriate.  |                    |   |                                       |
| 8  | During 2018, the extended MT<br>and the staff participation rate<br>of specific training on Respect<br>and dignity was low.   | <ol> <li>Compulsory training sessions on ethics and<br/>integrity and on respect and dignity for<br/>managers were organised.</li> <li>Additional training sessions on Respect and</li> </ol>  | Q3 2019<br>Q4 2019 | In progress   | 1                                     |
|    | A specific training on ethics<br>and integrity for managers was<br>not organised during 2018.   | dignity will be provided and managers will encourage staff participation.  |                    | In progress   | 1                                     |
| 9  | During the ICSA survey, 78%<br>of the managers and 33% of<br>staff replied the Internal Control<br>Questionnaire.   | <ol> <li>Several management meetings have been<br/>organised on internal control, to identify<br/>monitoring criteria and assess inefficiencies<br/>and corrective actions.</li> </ol>   | Q1 & Q2<br>2019    | Implemented   |                                       |
|    | The internal controls culture in<br>EASO needs to be further<br>strengthened and the<br>perception of staff on internal<br>controls as an additional<br>administrative burden to be<br>changed.   | 22. The ED, with the support of the ICC, to<br>provide EASO MT every year with at least<br>one workshop on the COSO internal<br>framework and its added value.   | Q4 2019            | In progress   | 1                                     |
| 10 | ICC had not been appointed.   | <ul><li>23. New Internal Control Framework proposed by<br/>the ED and adopted by the MB, including the<br/>roles and responsibilities of the ICC.</li><li>24. ICC has been appointed.</li></ul>  | Q4 2018<br>Q1 2019 | Implemented<br>Implemented  | 2                                     |
| 11 | During 2018, ED a.i. was not in<br>a position to express an<br>opinion on the assurance that<br>the resources assigned to the<br>activities described in CAAR<br>2017 had been used for their<br>intended purpose and in<br>accordance with the principles<br>of sound financial<br>management, and that the<br>control procedures put in place<br>gave the necessary guarantees<br>concerning the legality and<br>regularity of the underlying<br>transactions, because of the | <ul><li>25. A corrective action to address the inefficiencies on the inadequacy of the internal control procedure to be put in place.</li></ul>  | Q4 2018            | Implemented   | 2                                     |
| 10 | significance of the matters<br>described in the Reservation<br>introduced.  |  | 010010             |   |                                       |
| 12 | Until first half of 2018, there<br>were no appropriate<br>communication arrangements<br>to report to the MB on Internal<br>Control.   | <ul><li>26. ED to report periodically to the MB on the state of EASO internal control systems.</li><li>27. Regular reporting to the MB on general governance indicators for monitoring of the management carried out by the ED to the MB.</li></ul>  | Q4 2018<br>Q3 2019 | Implemented<br>In progress  | 2                                     |
| 13 | Management supervision<br>covering performance, sound<br>financial management, legality<br>and regularity aspects is not<br>supported by an ex-post control<br>capability in-house.   | <ul> <li>28. Ex-post controls internal capability to be implemented in EASO by engaging the required Human Resource.</li> <li>29. EASO, with the support of a contractor, implemented ex-post controls (e.g. on Financial Circuits, Interims in Greece, FCM and the validation of financial systems).</li> </ul> | Q4 2019<br>Q4 2018 | In progress   | 3                                     |

| No | Internal Control Deficiency<br>Description  | Corrective action proposed  | Target<br>date     | State of paly<br>of implement-<br>tation (not<br>started / in<br>progress /<br>implemented) | Affec-<br>ted<br>IC<br>prin-<br>ciple |
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| 14 | Management supervision<br>covering performance, sound<br>financial management, legality<br>and regularity aspects of the<br>processes and procedure is not<br>supported by an Internal Audit<br>Capability.   | 30. EASO to create an Internal Audit Capability   | Q4 2019            | In progress   | 3                                     |
| 15 | Management supervision<br>covering both legality and<br>regularity aspects was not<br>supported by an internal legal<br>officer capability.<br>Red flags were detected and<br>concerns were identified<br>regarding legal service<br>contracts without clear<br>documentation of the services<br>requested or delivered during<br>the first half of 2018.   | <ul> <li>31. Senior Legal Officer was recruited and took<br/>up duties on 16 April 2019.</li> <li>32. EASO intends to launch recruitment<br/>procedures to reinforce the internal legal<br/>function.</li> </ul>  | Q2 2019<br>Q4 2019 | Implemented<br>In progress  | 3                                     |
| 16 | Lack of adequate supervision<br>arrangements, oversight<br>mechanisms, structures,<br>reporting lines and appropriate<br>authorities and responsibilities,<br>in order to implement and<br>monitor the Internal Control<br>Framework.<br>The internal control framework<br>in place did not include the<br>minimum standards referred to<br>in EASO Financial Regulation.<br>The minimum standards were<br>not implemented by EASO until<br>2018. | 33. New Internal Control Framework documented<br>and adopted by the MB to be in line with the<br>minimum standards adopted by the<br>Commission for its own departments.  | Q4 2018            | Implemented   | 3                                     |
| 17 | Supervision tools in the pursuit<br>of the reduction of payment<br>delays are not adequate.<br>The monitoring of late<br>payments needs to be stepped<br>up until systemic delays have<br>been eliminated.<br>Supervision arrangements are<br>poor and rarely implemented,<br>regarding the performance of<br>the actors in the financial<br>circuits.  | <ul> <li>34. Supervision arrangements on performance assessment to be put in place, regarding the Financial Initiation and authorisation roles. All RAOs to document and report on those annually to the AO.</li> <li>35. Performance reports based on the supervision arrangements for Financial Verifying Agents to be addressed by the FPU to the MT. These performance reports to clearly consider all the tasks of the jobholders, including those that are horizontal.</li> </ul> | Q4 2019<br>Q2 2019 | In progress   | 3                                     |
| 18 | ED Decision guiding the sensitive functions process does not exist.   | 36. EASO ED Decision guiding the sensitive functions process to be in place.  | Q2 2019            | Implemented   | 3                                     |
| 19 | A staff policy where the posts<br>and functions in EASO are<br>described and aligned with the<br>needed competences and skills<br>is not available.<br>A competence map has not<br>been developed for all the   | <ul> <li>37. A process has been implemented to update EASO job descriptions.</li> <li>38. A training competence framework for all staff involved in the Financial Circuits has been documented, approved and communicated to all RAOs through an Administrative Circular.</li> </ul>  | Q4 2019<br>Q2 2019 | In progress<br>Implemented  | 4                                     |

| No | Internal Control Deficiency<br>Description  | Corrective action proposed  | Target<br>date                                      | State of paly<br>of implement-<br>tation (not<br>started / in<br>progress /<br>implemented) | Affec-<br>ted<br>IC<br>prin-<br>ciple |
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|    | functions, which makes the<br>identification of training needs<br>and the development of more<br>accurate and targeted job<br>descriptions, difficult.  | <ul> <li>Line managers to ensure that only staff who has followed the minimum competence framework is involved in the financial circuits.</li> <li>39. Finance Manual and SOP on procurement, defining the responsibilities for each actor in each Financial and Procurement Workflow, has been adopted by an ED Decision. The Decision to be communicated to all staff.</li> <li>40. A competence map is developed for all the functions.</li> </ul>   | Q2 2019<br>Q1 2020                                  | Implemented<br>In progress  |                                       |
| 20 | There is a gap regarding the<br>minimum skills and internal<br>control competences of all staff<br>involved in the implementation<br>of expenditure operations.<br>The mission, required<br>knowledge, professional<br>experience, skills and the<br>qualifications required in the<br>Financial Regulation and the<br>Code of professional<br>standards, particularly<br>regarding internal control and<br>knowledge of financial<br>regulation, is not always<br>considered during the selection<br>processes of the staff<br>responsible for financial<br>verification and their managers. | <ul> <li>41. The majority of staff involved in the financial circuits have been trained on Internal Control and fraud prevention.</li> <li>42. Next training session to be scheduled.</li> <li>43. AO, with the support of the HR Unit and the ICC, to develop professional training and development programme, to ensure the required level of internal control competences in all staff of FPU. Continuous professional training and development programme to maintain the required level of competence over time to be developed and implemented for all the verifying agents.</li> <li>44. Job descriptions on the FPU for staff responsible for financial verification to be updated in accordance with the mission, required knowledge, professional experience, skills and particular qualifications required in the Financial Regulation and the Code of professional standards for this function.</li> <li>45. Appointing Authority to make sure that the mission and required knowledge, professional experience, skills and the qualifications required in the Financial Regulation and the Code of professional standards, particularly regarding internal control and knowledge of financial regulation, is considered during the selection processes of the staff responsible for financial verification and the mission and required knowledge.</li> </ul> | Q1 2019<br>Q2 2019<br>Q1 2020<br>Q3 2019<br>Q2 2019 | Implemented<br>Implemented<br>Not started<br>In progress<br>Implemented                     | 4                                     |
| 21 | According to the IAS: "The<br>Department of Administration<br>suffers from managerial<br>weakness and a certain lack of<br>expertise with regard to the<br>implementation of the financial<br>framework regulation<br>applicable to EU agencies. The<br>IAS considers that the<br>Department of Administration<br>should strive to become a<br>recognised centre of expertise,<br>particularly in the area of<br>financial management and<br>internal control and a   | 46. The key managerial vacancy notices for the DOA, including the description of the post and the selection criteria, to be defined in accordance with the objectives, skills and competences required in the Financial Regulation and EASO Internal Control Framework for this function and taking into account the responsibilities of these respective Units.  | Q2 2019   | Implemented   | 4                                     |

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|    | recognised centre of corporate support".  |   |   |   |                                       |
| 22 | EASO has not implemented<br>guidelines to promote internal<br>mobility, to strike the right<br>balance between continuity and<br>renewal.   | 47. EASO has started discussion at the level of<br>the management, in order to implement<br>guidelines to promote internal mobility.<br>Guidelines to be developed.   | Q1 2020   | In progress   | 4                                     |
| 23 | An exit procedure for staff<br>leaving EASO and guidance on<br>hand over reporting to ensure<br>continuity of operation was not<br>documented and shared with<br>the staff.<br>A hand over report procedure<br>with guidelines for EASO staff<br>leaving on the minimum<br>content and to whom address a<br>hand over report was not made<br>available and approved by the<br>MT.   | 48. An exit procedure, including guidance on<br>hand over report, to be formalised and<br>adopted by EDD and implemented.   | Q2 2019   | Implemented   | 4                                     |
| 24 | <ul> <li>FPU did not manage to interact<br/>on day-to-day to duly support<br/>the regional offices.</li> <li>Communication should be<br/>improved with regular missions<br/>on both directions.</li> <li>FIAs do not often perform<br/>financial operations within<br/>deadlines and in<br/>accordance with the<br/>formal rules and<br/>procedures.</li> <li>Staff with FIA tasks have<br/>not always the minimum<br/>experience and skills, are<br/>not always adequately<br/>trained and aware of their<br/>responsibilities.</li> </ul> | <ol> <li>49. FPU developed several SOPs and guidance<br/>to support initiating agent on regional officers.</li> <li>50. Coordination meetings and VC between DOA<br/>and DOP are performed. Training on<br/>procurement, finance and internal control are<br/>provided in regional offices.</li> <li>51. Training and regular visits from DOA<br/>managers regularly and upon request. DOP<br/>and DOA to agree on a calendar.</li> <li>52. Focal point for the Regional Officer to be<br/>recruited to support on procurement<br/>(selection process in progress).</li> <li>53. FPU to be reinforced with 14 new colleagues.</li> <li>54. 8 new appointments in DOP with finance and<br/>procurement profile.</li> <li>55. MT to ensure recruitment procedures<br/>consider the minimum grade and<br/>competences required for attracting and<br/>retaining suitable candidates on the FPU.</li> <li>56. All RAOs, with the support of the FPU, to<br/>ensure that effective and efficient supervision<br/>arrangements are in place for Financial<br/>Initiating Agents. Performance Supervision</li> </ol> | Q1 2019<br>Q1 2019<br>Q2 2019<br>Q3 2019<br>Q4 2019<br>Q1 & Q2<br>2018<br>Q2 2019<br>Q4 2019<br>Q4 2019 | Implemented<br>Implemented<br>Implemented<br>In progress<br>Implemented<br>Implemented<br>Implemented | 4                                     |
|    |   | <ul> <li>Report regarding the quality and delays on the implementation of the expenditure files to be documented.</li> <li>57. Roles and responsibilities of the RAO and particularly charter of tasks and responsibilities to be explained to all RAOs through info-sessions implemented by the Finance Team.</li> <li>58. All RAOs at least once per year to attend info-sessions on roles and responsibilities and to sign again the charter of tasks and responsibilities.</li> </ul>   | Q1 2018<br>Q4 2019  | Implemented   |                                       |
|    |   |   | Q3 2019   | In progress   |                                       |

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|    |  | 59. Performance at all levels of financial circuits<br>to be taken into account by the MT when<br>defining the control structure and the financial<br>circuits.   |                |   |                                       |
| 25 | There is room for improving the<br>quality and timely reporting of   | 60. An electronic online system for the appraisal exercise has been developed and launched.   | Q1 2019        | Implemented   |                                       |
|    | the appraisal process.   | 61. Assessment criteria have been added to both<br>Probation and Appraisal report.  | Q1 2019        | Implemented   |                                       |
|    |  | 62. Line managers instructed to "improve the quality of the probation report by including the relevant conclusions and examples to support the assessment".   | Q3 2018        | Implemented   |                                       |
|    |  | <ul> <li>63. Quality of the probation and appraisal report<br/>templates has been improved by adding the<br/>relevant conclusions and examples to support</li> </ul>  | Q1 2019        | Implemented   | 5                                     |
|    |  | the assessment.<br>64. HR guidance on addressing<br>underperformance has been developed and<br>communicated to line managers, together  | Q1 2019        | Implemented   | 5                                     |
|    |  | with the guidelines for objective settings.<br>65. SOP in order to improve the process for<br>reclassification and appraisal exercises to be<br>developed and implemented.  | Q4 2019        | In progress   |                                       |
|    |  | <ul><li>66. HR workshops delivered to enhance the general culture of appraisal process targeting both staff and reporting officers.</li></ul>   | Q1 2018        | Implemented   |                                       |
| 26 | Units/sectors do not always<br>have an up-to-date mission<br>statement duly approved by the<br>MT and aligned across all   | 67. All Units to produce and agree on a concise mission statement explaining the objectives, targets and performance indicators for the year.   | Q2 2019        | Implemented   |                                       |
|    | <ul> <li>hierarchical levels, down to the tasks and objectives assigned to individual staff members.</li> <li>56% of the staff answering the ICSA 2018 survey stated that "management</li> </ul>   | <ul> <li>68. Exercise to document Units' missions, objectives, targets and indicators, to be approved by MT, discussed and agreed at Unit level, before the Risk Management exercise.</li> </ul>  | Q3 2019        | In progress   |                                       |
|    | <ul> <li>gives EASO staff a clear picture of the mission and goals of EASO" and they have "a clear understanding of EASO objectives on the SPD".</li> <li>During the risk assessment procedure Operational Units tend to identify objectives others than those documented in the SPD to identify risks.</li> </ul> |   |                |   | 6                                     |
| 27 | Administrative Units' mission,<br>objectives, expected results<br>and targets, with the exception<br>of ICT, are not documented in<br>the SPD and reported in the<br>CAAR.   | 69. SPD 2021 will describe what the Agency<br>aims to deliver in the respective outlook<br>period towards achieving SMART objectives<br>for the remaining horizontal administrative<br>activities (HR, Procurement, Logistics,<br>Finance, Budget) and include the expected<br>results and targets. | Q4 2020        | In progress   | 6                                     |

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| 28 | EASO SPD and particularly the<br>WP do not take into account<br>the results of the Risk<br>Management Process of<br>EASO.  | 70. The new SOP on Risk Management will align<br>the risk management process with the SPD<br>process. As from 2020, significant and critical<br>risks will be reported in the SPD.  | Q3 2019                       | In progress   | 6                                     |
| 29 | Before setting objectives,<br>management has not defined<br>the acceptable level of variation<br>related to their achievement<br>(risk tolerance).   | 71. ED to set the level of risk considered<br>acceptable by the Agency in pursuit of its<br>strategic objectives (Risk Tolerance).  | Q2 2019                       | Implemented   | 6                                     |
| 30 | 62% of managers answering<br>the ICSA survey agree that<br>"non-financial internal reporting<br>provides management with<br>accurate and complete<br>information needed to manage<br>the organisation at Agency,<br>department and unit level".  | 72. EASO MT to further assess the reason why<br>only 62% of managers rely on non-financial<br>internal reporting in order to manage the<br>organisation at Agency, department and unit<br>level.  | Q3 2019                       | In progress   | 6                                     |
| 31 | EASO MT has not documented<br>and agreed on the risk<br>tolerance for specific<br>procurement procedures.<br>Lack of duly documented<br>specific risk management<br>exercises of high expenditure<br>procurement projects before<br>launching the procedure and<br>during the most important<br>phases of the procedure. | <ul> <li>73. Procurement Sector has made available to all RAOs a guidance on procurement risk management as part of the SOP on procurement.</li> <li>74. The MT to agree and document clear instructions addressed to all RAOs on when risk assessment for specific procurement projects has to be implemented, by defining the risk tolerance for every specific procurement procedure.</li> <li>75. FPU to adopt a methodology with templates, forms and checklist to support EASO RAOs on procurement risk management exercise for specific procurement projects.</li> </ul> | Q1 2019<br>Q3 2019<br>Q4 2019 | Implemented<br>In progress<br>In progress   | 6                                     |
| 32 | EASO risk identification and<br>risk assessment is not<br>integrated into the annual<br>activity planning of EASO.   | <ul> <li>76. Revised SOP on risk management to be<br/>adopted, to align the risk identification and<br/>risk assessment with the annual activity<br/>planning.</li> </ul>   | Q3 2019                       | In progress   | 7                                     |
| 33 | The risk management does not<br>feed from a sufficient range of<br>sources to identify all relevant<br>risks.  | 77. New SOP on risk management foresees the<br>MT to assess significant and critical risks<br>identified through the Internal Controls Self-<br>assessment exercise, ex-post and ex-ante<br>controls, exceptions procedure.   | Q3 2019                       | In progress   | 7                                     |
| 34 | The current risk management<br>process does not allow for the<br>systematic identification and<br>assessment of cross-cutting<br>risks across several Units and<br>Departments.  | 78. Consolidated risk register to be prepared by the ICC/QO and reviewed quarterly by MT.   | Q4 2019                       | In progress   | 7                                     |
| 35 | RM Correspondents do not<br>always have an understanding<br>of the activities under<br>assessment or the necessary<br>skills and professional<br>experience/training on Internal<br>Control and Risk Management.   | 79. RM Correspondents follow appropriate<br>training on IC and RM, and they have an<br>overall overview of all the processes &<br>procedures managed by the Unit.   | Q3 2019                       | In progress   | 7                                     |

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| 36 | Lack of understanding on the<br>roles and responsibilities of<br>RAOs vis a vis Risk<br>Management Process and lack<br>of adequate effective and   | <ul> <li>80. Training on risk management and info sessions to all the Units before the annual exercise.</li> <li>81. Periodic reports to the MT on critical and significant risks for further analysis and represent.</li> </ul>  | Q3 2019<br>Q4 2019            | In progress   |                                       |
|    | efficient supervision<br>arrangements<br>Standard operating procedure<br>on Risk Management, adopted<br>on December 2016, was not<br>aligned with the implementation<br>guide of the Commission.                     | reassessment.<br>82. RAOs to put supervision arrangements within<br>their teams to ensure a minimum quality level<br>of the output.   | Q3 2019                       | In progress   | 7                                     |
| 37 | EASO risk assessment did not<br>integrate the fraud risk analysis<br>into the overall risk exercise.   | <ul> <li>83. New SOP, methodology and guidance on<br/>Anti-Fraud Strategy to be adopted. Risk of<br/>fraud to be considered when identifying risks.</li> <li>84. General anti-fraud training has been and will<br/>continue to be delivered throughout the year,<br/>which will allow improving the quality of the<br/>fraud risk assessment.</li> </ul>  | Q3 2019<br>Q1 2019            | In progress   | 8                                     |
| 38 | The risk assessment and the<br>anti-fraud strategy not<br>implemented in accordance<br>with the minimum standards<br>adopted by the Commission for<br>its own departments and the<br>best international practices.   | <ul> <li>85. The results of the Fraud Risk Assessment<br/>2019 to feed into the annual update of the<br/>Anti-Fraud strategy of the Agency. The Anti-<br/>Fraud strategy of EASO should be cross-<br/>referenced with the annual risk exercise to<br/>ensure completeness.</li> <li>86. Risk identification and assessment workshop<br/>to be conducted, to assess possible<br/>incentives, pressures, opportunities and<br/>attitudes, which may lead to any type of<br/>fraud, notably fraudulent reporting, loss of<br/>assets, disclosure of sensitive information<br/>and corruption. Action plan with risk<br/>responses and corrective actions to be<br/>agreed by management, with clearly<br/>identified target dates.</li> <li>87. Info-sessions on the new Anti-Fraud Strategy<br/>to be implemented.</li> </ul> | Q4 2019<br>Q4 2019<br>Q1 2020 | Not started<br>Not started  | 8                                     |
| 39 | EASO risk assessment does<br>not always duly assess and<br>consider changes in policies<br>which could significantly impact<br>the internal control system with<br>new regulatory provisions.                        | <ul> <li>88. Risk assessment to be implemented on the scope of the new provisions, including lost opportunities, to define and document effective risk responses. An action plan with the risk responses to be documented to ensure compliance.</li> </ul>  | Q3 2019                       | In progress   | 9                                     |
| 40 | EASO country operations need<br>to be better integrated into the<br>Internal Control System of the<br>Agency.  | <ul> <li>89. HoS or UCPs nominated as RM correspondents to liaise with the HQ.</li> <li>90. IAS consultancy implemented to address issues with decentralised financial circuits and related inherent risks.</li> </ul>  | Q3 2019<br>Q4 2019            | In progress<br>Implemented  | 9                                     |
| 41 | Ex-ante nomination of staff<br>involved in financial circuits<br>(financial initiation) does not<br>always conform to legislative<br>requirements (non-statutory<br>staff acting as financial<br>initiating agents). | <ul> <li>91. All interim financial initiating agents (FIA) to<br/>be replaced by statutory staff. An exception<br/>prior to a non-compliance to be filled in and<br/>approved by line managers responsible for<br/>interims nominated FIA.</li> <li>92. Former EASO Financial Manual, foreseeing<br/>the appointment of interim staff as legal and</li> </ul>   | Q4 2019<br>Q1 2019            | In progress   | 10                                    |

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|    |  | regular, repealed by an ED Decision, and new EASO Finance Manual adopted.  |                               |   |                                       |
| 42 | Risk factors for sensitive<br>functions and mitigating<br>controls to reduce the risk of<br>misuse of powers have not<br>been identified.  | <ul><li>93. ED to identify and document the sensitive functions. The risk identified to be managed by mitigating controls, documented and approved by the MT.</li></ul>  | Q3 2019                       | In progress   | 10                                    |
| 43 | Financial circuits have not been<br>defined with due consideration<br>of the risks and cost-<br>effectiveness.   | 94. IAS consultancy engagement on the decentralisation of EASO's financial and administrative services. Recommendations by IAS to be considered by the MT.   | Q4 2019                       | In progress   | 10                                    |
| 44 | Lack of documented pre-<br>defined and agreed controls<br>activities and control strategy,<br>to prevent errors and<br>irregularities before the<br>authorisation of operations and<br>to mitigate risks of non-<br>achievement of objectives. | <ul> <li>95. Finance Manual, including Governance and<br/>Control Strategy, developed and approved by<br/>ED.</li> <li>96. Control strategy to be updated at least<br/>annually, by taking into account risk and cost-<br/>effectiveness.</li> </ul>   | Q1 2019<br>Q4 2019            | Implemented   | 10                                    |
| 45 | Lack of updated Business<br>Impact Analysis (BIA) and<br>implementation of Business<br>Continuity Plan (BCP) at full<br>organisational level.  | <ul> <li>97. BCP to be developed and well maintained,<br/>exercised and revised regularly. DOA is<br/>responsible to set up a proper Business<br/>Continuity in EASO</li> <li>98. EED on the establishment of a Business<br/>Continuity (BC) Governance Board adopted.</li> <li>99. BIA and BCP to be documented and<br/>escand pariadically.</li> </ul> | Q4 2018<br>Q2 2019<br>Q4 2020 | Implemented<br>Implemented<br>Not started   | 10                                    |
| 46 | Lack of formally appointed business continuity manager.  | assessed periodically.<br>100. Business Continuity manager is the<br>appointed HoDOA. An appointment to be<br>made of a back up to the Business<br>continuity manager and chair of BC board<br>to be notified.   | Q2 2019                       | Implemented   | 10                                    |
| 47 | Some EASO IT systems have<br>not been tested in the context<br>of a Disaster Recovery<br>Planning.   | 101. EASO IT systems to be tested in the<br>context of Disaster Recovery Planning. IT<br>to assess and document the criticality of all<br>IT systems, make the necessary<br>improvements and update BCP.   | Q4 2019                       | In progress   | 10                                    |
| 48 | Information systems security<br>standards not duly approved<br>and documented.   | 102. EDD on the "Information Systems Security Standards" in EASO adopted.  | Q2 2019                       | Implemented   | 11                                    |
| 49 | Lack of formal establishment of a Security Governance Board.   | 103. EDD on the establishment of an<br>Information Security Governance Board<br>"EASO/ED/2019/060" adopted.  | Q2 2019                       | Implemented   | 11                                    |
| 50 | ICT security aspects not<br>formalised in governance<br>documents and/or policies.   | <ul> <li>104. Guidelines, templates and checklists to be<br/>developed, to support a common approach<br/>to security requirements.</li> </ul>  | Q1 2020                       | Not started   | 11                                    |
| 51 | BIA (Business Impact Analysts)<br>are not always formally signed<br>by the System owners.  | 105. All BIAs to be formally signed by the System owners.  | Q4 2020                       | Not started   | 11                                    |
| 52 | EASO Project Management<br>methodology is generic and<br>very high-level.  | 106. More detailed guidelines and instructions<br>supporting project management and<br>streamlining the process to be produced<br>and addressed to the relevant actors.  | Q2 2020                       | Not started   | 11                                    |
| 53 | Processes and procedures for<br>the implementation and control   | 107. Identification of missing processes and<br>procedures and update of those already   | Q1 2020                       | Not started   | 12                                    |

| No | Internal Control Deficiency<br>Description  |      | Corrective action proposed   | Target<br>date     | State of paly<br>of implement-<br>tation (not<br>started / in<br>progress /<br>implemented) | Affec-<br>ted<br>IC<br>prin-<br>ciple |
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|    | of the Agency's/Unit's activities<br>are not always adequately<br>documented, comply with the<br>regulatory provisions, well          |      | documented. Mapping processes and<br>procedures per Unit. Process landscape to<br>be re-discussed and agreed with<br>management team.  |                    |   |                                       |
|    | disseminated, accessible and up-to-date.  | 108. | Process-mapping tool to be made accessible to all staff.   | Q2 2020            | Not started   |                                       |
| 54 | The exception process of documentation, approval and registration, was not effective and efficient.                                   |      | Decision on exception procedure amended,<br>to better identify cases and to make sure<br>they are approved by the ED.<br>New amendment to be made, to align the<br>procedure with the new Internal Control   | Q3 2018            | Implemented   | 12                                    |
|    |   | 111. | Framework.<br>Several info-sessions to be run in order to<br>increase awareness.   | Q2 2019<br>Q3 2019 | Implemented<br>In progress  |                                       |
| 55 | Cases of exceptions due to<br>lack of awareness of newly<br>appointed authorising officers<br>by delegation.                          |      | Supervision arrangements by authorising<br>officers to ensure that newly appointed<br>colleagues and, particularly, those with<br>high-level responsibilities, including<br>authorisation rights, are aware of their roles<br>and responsibilities. Section to be added to<br>the form for middle managers, where roles<br>and responsibilities are explained.<br>A newly appointed authorising officer by<br>delegation to undertake individual induction<br>training. Where relevant and depending on<br>the nature of the function, HR will arrange<br>induction trainings with other Agencies, EC<br>relevant services and DG responsible for<br>similar roles and responsibilities. | Q3 2019<br>Q3 2019 | In progress   | 12                                    |
| 56 | Formal rules have not been developed for handling non-<br>classified sensitive information.   | 114. | Security Rules and rules on protecting<br>RESTREINT UE/EU RESTRICTED<br>information in EASO are documented and<br>approved.  | Q2 2019            | Implemented   | 13                                    |
| 57 | EASO Record Retention and<br>Disposal Policy not yet formally<br>approved.  |      | EASO Business classification scheme,<br>Record retention and disposal policy to be<br>finalised and approved.  | Q1 2020            | In progress   | 13                                    |
| 58 | Lack of central and common physical paper archive.  |      | EASO to establish a single formalised<br>physical archive with adequate security<br>measure for all departments and to merge<br>all current decentralised archives into one,<br>governed by appropriate procedures.  | Q1 2021            | Not started   | 13                                    |
| 59 | ERDMS has not been fully<br>implemented (HR and<br>Operations Unit).  | 117. | All EASO Units and departments will<br>migrate to ERDMS (only two units<br>remaining)  | Q4 2019            | In progress   | 13                                    |
| 60 | % of staff trained on the usage<br>of the Electronic Records<br>(28%) and the Documents<br>Management System (ERDMS)<br>(45%) is low. | 118. | Management to encourage staff to attend relevant training.   | Q4 2019            | In progress   | 13                                    |
| 61 | Whistleblowing procedure,<br>approved in September 2017,<br>was not communicated to all<br>staff. This procedure was not              | 119. | MB Decision on whistleblowing developed<br>by analogy with the Commission<br>guidelines, adopted by the MB and<br>communicated to all staff.   | Q2 2019            | Implemented   | 14                                    |

| No | Internal Control Deficiency<br>Description  | Corrective action proposed   | Target<br>date                | State of paly<br>of implement-<br>tation (not<br>started / in<br>progress /<br>implemented) | Affec-<br>ted<br>IC<br>prin-<br>ciple |
|----|---|--|-------------------------------|---|---------------------------------------|
|    | updated in 2018 to reflect the new Commission Guidelines.   | <ul> <li>120. Resources have been allocated for its implementation (SOPs, trainings, guidance, etc.)</li> <li>121. EASO HR and EXO organise info-sessions on the new procedures, the rights and obligations of whistleblowers.</li> </ul>  | Q2 2019<br>Q4 2019            | Implemented<br>Not started  |                                       |
| 62 | During the first half of 2018, the<br>former ED did not<br>communicate internally the<br>challenges, the actions taken,<br>the results achieved, and the<br>responsibilities of internal<br>control. The compulsory<br>requirements were not<br>documented, approved and<br>explained to staff and<br>management. | <ol> <li>Tailored training on internal control<br/>delivered to senior staff.</li> <li>Further training provided to all relevant<br/>EASO staff.</li> <li>Guidance on new internal control<br/>framework implementation included in the<br/>Finance Manual, and communicated to all<br/>staff.</li> </ol>  | Q1 2018<br>Q1 2019<br>Q1 2019 | Implemented<br>Implemented<br>Implemented   | 14                                    |
| 63 | Minutes of Management Team,<br>Departments and Units<br>meetings were not regularly<br>uploaded and accessible by all<br>staff members on EASO<br>ERDMs, during the first half of<br>2018.  | 125. ED a.i. has instructed the management<br>team to make sure that minutes of<br>Departments' and Units' meetings are<br>regularly uploaded on EASO ERDMs and<br>are accessible by all staff members. The<br>same applies to MT meetings.  | Q1 2019                       | Implemented   | 14                                    |
| 64 | Lack of guidance/tool regarding<br>the systematic reporting of<br>deviations of internal rules and<br>guidelines, including<br>inefficiencies, other than<br>exceptions and non-<br>compliances and how to<br>propose and follow up<br>corrective actions.  | <ol> <li>Transposing the guidance of the<br/>Commission, regarding measures to be<br/>taken to address inefficiencies and<br/>irregularities reported by staff.</li> <li>Adequate supervision arrangements to be<br/>defined to guarantee that corrective actions<br/>are duly implemented.</li> <li>A new procedure to be discussed with the<br/>MT to address the inefficiency.</li> </ol> | Q4 2018<br>Q4 2019<br>Q3 2019 | Implemented<br>In progress<br>In progress   | 16                                    |
| 65 | New Internal Control<br>Framework was not in line with<br>the minimum standards<br>implemented by the<br>Commission for its own<br>departments. Until 2018, EASO<br>had not adopted monitoring<br>criteria in line with EASO<br>regulatory framework.   | <ul> <li>129. EASO MB adopted the new Commission's<br/>Internal Control Framework in line with the<br/>minimum standards adopted by the<br/>Commission for its own departments.</li> </ul>   | Q4 2018                       | Implemented   | 16                                    |
| 66 | Majority of managers and staff,<br>participating in 2017 ICSA, did<br>not have a sufficient<br>understanding of Internal<br>Control.  | <ul> <li>130. New Internal Control Framework proposed<br/>by the ED and adopted by the MB.</li> <li>131. Training for EASO staff involved in<br/>Financial Circuits, Management Team,<br/>Heads of Sectors and quality and risk<br/>management correspondent has been<br/>provided (tailored to EASO risk<br/>environment).</li> </ul>   | Q4 2018<br>Q4 2018            | Implemented<br>Implemented  | 16                                    |
| 67 | In 2018, the system to monitor<br>the procurement plan<br>implementation was not<br>monitoring significant delays in<br>e-procurement and reporting   | 132. A follow-up system has been centrally developed in procurement sector, designed and implemented. Units are reminded twice a month and asked to provide reasons for the delays.  | Q1 2019                       | Implemented   | 16                                    |

| No | Internal Control Deficiency<br>Description   | Corrective action proposed   | Target<br>date | State of paly<br>of implement-<br>tation (not<br>started / in<br>progress /<br>implemented) | Affec-<br>ted<br>IC<br>prin-<br>ciple |
|----|--|--|----------------|---|---------------------------------------|
|    | them to OIAs, Line Managers,<br>RAOs and Procurement   | 133. Delays in procurement to be brought to the MT attention periodically.   | Q2 2019        | Implemented   |                                       |
|    | Sector. Procurement sector<br>was not closely analysing the<br>reasons for the delays in order<br>to take corrective actions.  | <ol> <li>Short version of procurement training for<br/>the Management to be proposed.</li> </ol>   | Q2 2019        | Implemented   |                                       |
| 68 | During the first half of 2018, the<br>former ED did not<br>communicate properly the<br>significant and material<br>inefficiencies of the internal<br>controls to the MB. | 135. ED a.i. regularly informs the MB of any<br>potentially significant issues related to<br>internal control, audits and OLAF<br>investigations, as well as material<br>budgetary and financial issues, which might<br>have an impact on the sound management<br>of appropriations or which could hamper<br>the attainment of the objectives set. | Q3 2018        | Implemented   | 17                                    |